YEAR ENDED DECEMBER 31, 2009

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INTRODUCTORY SECTION

ORGANIZATION SCHEDULE **DECEMBER 31, 2009**

| Office |
|--------|
|--------|

Name

Term Expires

| Commissioners | | |
|--------------------------|------------------------|--------------|
| 1 st District | Larry Knutson | January 2013 |
| 2 nd District | Harold Salminen, Chair | January 2011 |
| 3 rd District | Gerald Schram | January 2013 |
| 4 th District | John Bellefeuille | January 2011 |
| 5 th District | Barry Nelson | January 2013 |

Officers

| Mike Fritz | January 2011 |
|-----------------|---|
| Ryan Tangen | January 2011 |
| Knute Thorsgard | January 2011 |
| Darlene Maneval | January 2011 |
| Darlene Maneval | January 2011 |
| Tim Gordon | January 2011 |
| Roy Smith | January 2011 |
| | |
| Brian C. Berg | Indefinite |
| Steven Skoog | January 2013 |
| Brad Wentz | April 2013 |
| Nancy Nelson | Indefinite |
| Mark Lohmeier | Indefinite |
| Nancy Grabanski | Indefinite |
| Steve Skoog | January 2013 |
| Lauri Brooke | September 2010 |
| | Ryan Tangen Knute Thorsgard Darlene Maneval Darlene Maneval Tim Gordon Roy Smith Brian C. Berg Steven Skoog Brad Wentz Nancy Nelson Mark Lohmeier Nancy Grabanski Steve Skoog |

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FINANCIAL SECTION

GOVERNMENTAL AUDIT SERVICES

Colleen Hoffman, Manager Gordon Dale, CPA Audrey Swenson, CPA Њ

1845 Highway 59 South Suite 1100 Thief River Falls, MN 56701 Phone: 218-681-4078 Fax: 218-681-4079 choffman@mncable.net

INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Becker County

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Becker County, Minnesota, as of and for the year ended December 31, 2009, including the Sunnyside Care Center Enterprise Fund as of and for the year ended September 30, 2009, which comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Sunnyside Care Center, the major enterprise fund which is the business-type activities of Becker County. Those financial statements were audited by other auditors whose report thereon has been furnished to us and our opinion, insofar as it relates to the amounts included for the Sunnyside Care Center Enterprise Fund is based solely on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Becker County as of December 31, 2009, including the Sunnyside Care Center Enterprise Fund as of September 30, 2009, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 29, 2010, on our consideration of Becker County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit. It does not include the Sunnyside Care Center Enterprise Fund, which was audited by other auditors.

The Management's Discussion and Analysis and the required supplementary information, as listed in the table of contents, are not a required part of the basic financial statements but are supplementary information required by the Government Accounting Standards Board. We and the other auditors have applied certain limited procedures, which consisted primarily of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Becker County's basic financial statements. The introductory section and the supplementary information, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements of Becker County. The supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements taken as a whole.

Haffman, Dale, 5 Sevenson

Hoffman, Dale, & Swenson, PLLC

September 29, 2010



COUNTY OF BECKER

Ryan L. Tangen • Auditor-Treasurer

915 Lake Ave. • Detroit Lakes, MN 56501-3403 Phone: 218-846-7311 • Fax: 218-846-7257 E-Mail: rltange@co.becker.mn.us

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

The management of Becker County offers readers of the County's Financial Statements this narrative overview and analysis of the financial activities of Becker County for the fiscal year ended December 31, 2009. The Management's Discussion and Analysis provides comparisons with the previous year and is designed to focus on the current year's activities, resulting changes, and currently known facts, and should be read in conjunction with the County's basic financial statements that follow this section.

FINANCIAL HIGHLIGHTS

The total net assets of governmental activities are \$72,755,543, of which \$45,252,048 is invested in capital assets, net of related debt, \$2,119,483 is restricted for specific purposes, and \$25,384,012 is unrestricted. The total net assets of governmental activities increased by \$3,746,802 for the year ended December 31, 2009.

The total net assets of business-type activities are \$1,483,646, of which \$640,349 is invested in capital assets, net of related debt, \$46,004 is restricted for capital projects, and \$797,293 is unrestricted. The total net assets of business-type activities increased by \$211,631 for the year ended September 30, 2009.

At the close of 2009, the County's governmental funds reported combined ending fund balances of \$24,828,696, an increase of \$2,343,305, from the prior year. Of the total fund balance amount, \$2,604,160 is legally or contractually reserved, \$21,045,223 is designated for specific purposes, and an additional \$1,179,313 is available for spending at the County's discretion and is noted as unreserved, undesignated fund balance. Maintaining an adequate fund balance is necessary to provide County services throughout the year.

Becker County completed the 35,000 square foot expansion, remodeling of the third floor of the existing courthouse and addition of 125 car capacity parking lot. The project was started in the spring of 2007 and was completed in the spring of 2009. The budgeted \$10,400,000 was funded by \$6,500,000 of bond proceeds and \$4,500,000 of unreserved undesignated fund balance. The primary difference between the project budget and the actual was the remodeling of the third floor of the existing courthouse.

Becker County has been assessing and planning for the handling of solid waste. Currently Becker County has little capacity for recycling and no capacity for the landfill of waste. In 2010 Becker County entered into an agreement for an incinerator expansion in Perham, Minnesota to meet future needs for waste management. Also, in 2010 a remote transfer station in the eastern part of the County will be opened. Becker County is planning for a remodel of the current transfer station including the addition of office space and a recycling facility. The recycling facility will handle triple, dual or single stream recyclables for sorting, preparation and marketing. These changes will require other updates in our existing recycling program.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to Becker County's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector businesses. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The *Statement of Net Assets* presents information on all of the County's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *Statement of Activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

In the Statement of Net Assets and the Statement of Activities, we divide the County into two kinds of activities:

- Governmental activities—Most of the County's basic services are reported here, including general government, public safety, highways and streets, public transportation, sanitation, human services, health, culture and recreation, conservation of natural resources, and economic development. Property taxes and state and federal grants finance most of these activities.
- Business-type activities—The County charges fees to cover the costs of certain services it provides. Included here are the operations of the Sunnyside Care Center.
- Component unit—The County includes one separate legal entity in its report. The Becker County Economic Development Authority is presented in a separate column. Although legally separate, this "component unit" is important because the County is financially accountable for it. Complete financial statements of the Becker County Economic Development Authority can be obtained from the Becker County Auditor-Treasurer's Office located at 915 Lake Avenue, Detroit Lakes, Minnesota 56501.

The government-wide financial statements can be found as Exhibits 1 and 2 of this report.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Becker County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, fund-level financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the Balance Sheet – Governmental Funds and the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The County reports three governmental fund types: General, Special Revenue, and Debt Service. Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, Public Safety Special Revenue Fund, Road and Bridge Special Revenue Fund, Human Services Special Revenue Fund, and the Environmental Affairs Special Revenue Fund, all of which are considered to be major funds. Data from the other five Special Revenue Funds and the Debt Service Fund are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in combining statements after the notes to the financial statements.

Becker County adopts annual budgets for its governmental funds. Budgetary comparisons have been provided for these funds to demonstrate compliance with their budgets.

Proprietary Funds Becker County maintains one proprietary fund. The Sunnyside Care Center Enterprise Fund is used to account for the operations of the Sunnyside Care Center. Financing is provided by charges to residents for services. Proprietary funds provide the same type of information as the government-wide financial statements, and are included in the Statement of Net Assets and the Statement of Activities as business-type activities.

Fiduciary Funds Fiduciary funds are used to account for assets held by the County as an agent for individuals, private organizations, other governments, or other funds. Becker County's fiduciary funds consist of three agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. In addition, the Agency Funds are not reflected in the government-wide financial statements because those resources are not available to support the County's programs. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All fiduciary activities are reported in Statement C-1, Combining Statement of Changes in Assets and Liabilities, All Agency Funds.

Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 34 of this report.

Other Information—In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. The County also provides supplementary information including combining statements, budgetary comparison schedules and a schedule of intergovernmental revenue.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Over time, net assets serve as a useful indicator of the County's financial position. The County's assets exceeded liabilities by \$74,239,189 at the close of 2009. The largest portion of the County's net assets (approximately 62 percent) reflects its investment in capital assets (i.e., land, construction in progress, infrastructure, buildings and improvements, land improvements, and machinery and equipment), net of related debt used to acquire those assets. It should be noted that this amount is not available for future spending. Approximately three percent of the County's net assets are restricted and 35 percent of the County's net assets are unrestricted. The unrestricted net asset amount of \$26,181,305, as of December 31, 2009, may be used to meet the County's ongoing obligations to citizens.

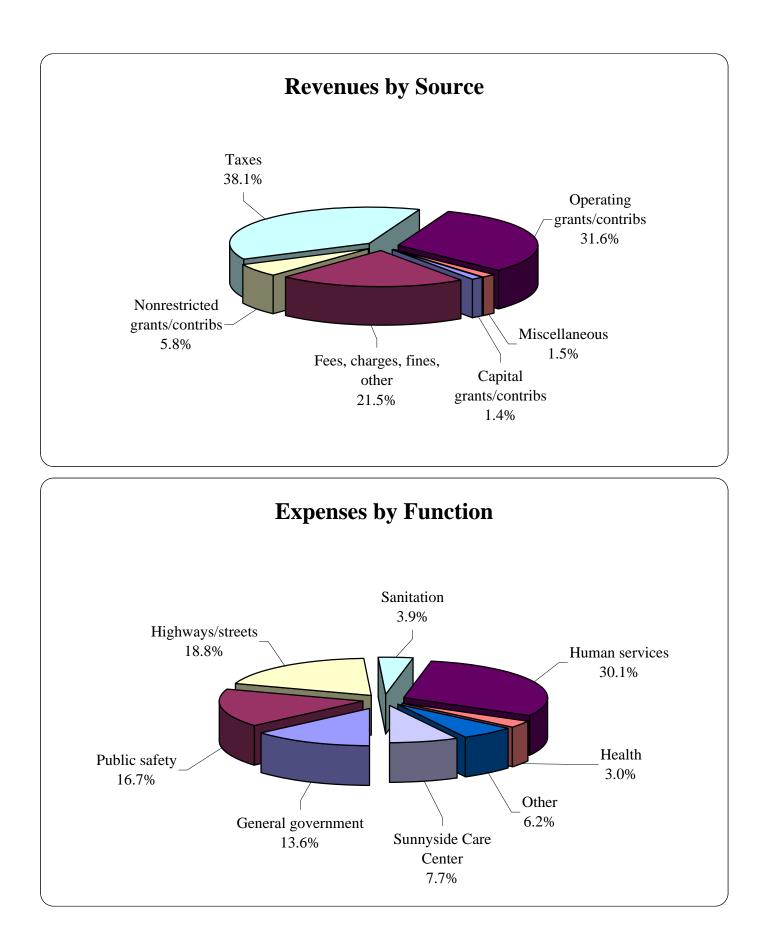
The County's overall financial position increased from last year. Total assets increased by \$3,616,200 from the prior year and total liabilities decreased by \$342,233 from the prior year, primarily as a result of revenues in excess of expenditures. During the preparation of the 2009 budget and ongoing throughout 2009 the County was preparing for continued unallotments of state funding by budgeting conservatively for revenues and working diligently to reduce expenditures. After the budget had been set, the county unexpectedly received Federal funding through the stimulus package.

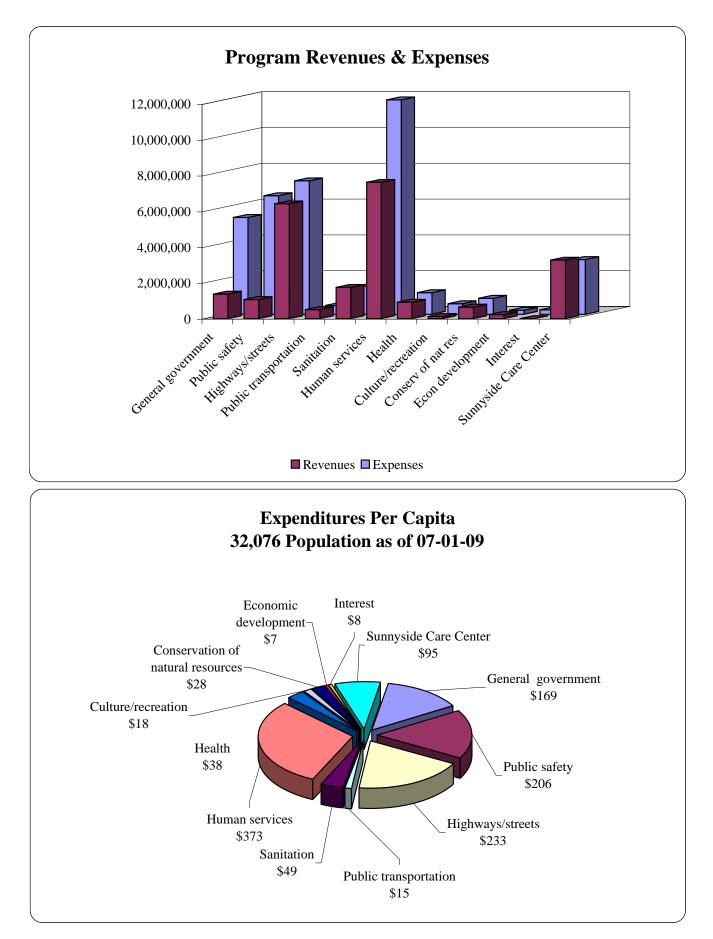
NET ASSETS

| | Governmental Activities | | | | Business-Type Activities | | | | Total Primary Government | | | |
|-----------------------------------|-------------------------|------------|----|------------|--------------------------|-----------|----|-----------|--------------------------|------------|----|------------|
| | | 2009 | | 2008 | | 2009 | | 2008 | _ | 2009 | | 2008 |
| Current and other assets | \$ | 28,742,279 | \$ | 26,844,415 | \$ | 1,132,217 | \$ | 1,077,014 | \$ | 29,874,496 | \$ | 27,921,429 |
| Capital assets | | 54,556,549 | | 52,983,442 | | 1,928,349 | | 1,838,323 | | 56,484,898 | | 54,821,765 |
| Total assets | \$ | 83,298,828 | \$ | 79,827,857 | \$ | 3,060,566 | \$ | 2,915,337 | \$ | 86,359,394 | \$ | 82,743,194 |
| Other liabilities | \$ | 2,178,480 | \$ | 2,550,572 | \$ | 169,679 | \$ | 196,851 | \$ | 2,348,159 | \$ | 2,747,423 |
| Long-term liabilities outstanding | | 8,364,805 | | 8,268,544 | | 1,407,241 | | 1,446,471 | | 9,772,046 | | 9,715,015 |
| Total liabilities | \$ | 10,543,285 | \$ | 10,819,116 | \$ | 1,576,920 | \$ | 1,643,322 | \$ | 12,120,205 | \$ | 12,462,438 |
| Net assets | | | | | | | | | | | | |
| Invested in capital assets, net | | | | | | | | | | | | |
| of related debt | \$ | 45,252,048 | \$ | 46,835,143 | \$ | 640,349 | \$ | 523,323 | \$ | 45,892,397 | \$ | 47,358,466 |
| Restricted | | 2,119,483 | | 1,792,821 | | 46,004 | | 47,967 | | 2,165,487 | | 1,840,788 |
| Unrestricted | | 25,384,012 | | 20,380,777 | | 797,293 | | 700,725 | | 26,181,305 | | 21,081,502 |
| Total net assets | \$ | 72,755,543 | \$ | 69,008,741 | \$ | 1,483,646 | \$ | 1,272,015 | \$ | 74,239,189 | \$ | 70,280,756 |

CHANGES IN NET ASSETS

| | Governmental Activities | | | ctivities | Business-Type Activities | | | | Total Primary Government | | | |
|------------------------------------|-------------------------|------------|----|-------------|--------------------------|----|-----------|----|--------------------------|----|-------------|--|
| | | 2009 | | 2008 | 2009 | - | 2008 | | 2009 | | 2008 | |
| Revenues | | | | | | | | | | _ | | |
| Program Revenues | | | | | | | | | | | | |
| Charges for services | \$ | 6,248,207 | \$ | 5,770,807 | \$ 3,145,842 | \$ | 2,851,402 | \$ | 9,394,049 | \$ | 8,622,209 | |
| Operating grants and contributions | | 13,812,498 | | 13,031,290 | 2,768 | | 9,005 | | 13,815,266 | | 13,040,295 | |
| Capital grants and contributions | | 516,538 | | 1,074,946 | 117,047 | | 23,425 | | 633,585 | | 1,098,371 | |
| General Revenues and Other | | | | | | | | | | | | |
| Property taxes | | 16,111,225 | | 15,312,011 | - | | - | | 16,111,225 | | 15,312,011 | |
| Other taxes | | 179,704 | | 385,707 | - | | - | | 179,704 | | 385,707 | |
| Grants and contributions not | | | | | | | | | | | | |
| restricted to specific programs | | 2,538,098 | | 2,629,997 | - | | - | | 2,538,098 | | 2,629,997 | |
| Other general revenues | | 1,029,114 | | 1,225,018 | 3,691 | | 8,336 | | 1,032,805 | | 1,233,354 | |
| Special item | | - | | (4,987,104) | - | | - | | - | | (4,987,104) | |
| Total revenues | \$ | 40,435,384 | \$ | 34,442,672 | \$ 3,269,348 | \$ | 2,892,168 | \$ | 43,704,732 | \$ | 37,334,840 | |
| Expenses | | | | | | | | | | | | |
| General government | \$ | 5,409,256 | \$ | 4,753,861 | \$ - | \$ | - | \$ | 5,409,256 | \$ | 4,753,861 | |
| Public safety | | 6,623,551 | | 6,707,074 | - | | - | | 6,623,551 | | 6,707,074 | |
| Highways and streets | | 7,460,506 | | 7,727,168 | - | | - | | 7,460,506 | | 7,727,168 | |
| Public transportation | | 493,125 | | 473,120 | - | | - | | 493,125 | | 473,120 | |
| Sanitation | | 1,564,705 | | 1,658,806 | - | | - | | 1,564,705 | | 1,658,806 | |
| Human services | | 11,979,661 | | 12,575,185 | - | | - | | 11,979,661 | | 12,575,185 | |
| Health | | 1,204,848 | | 1,242,848 | - | | - | | 1,204,848 | | 1,242,848 | |
| Culture and recreation | | 589,737 | | 610,185 | - | | - | | 589,737 | | 610,185 | |
| Conservation of natural resources | | 892,942 | | 744,516 | - | | - | | 892,942 | | 744,516 | |
| Economic development | | 221,601 | | 140,055 | - | | - | | 221,601 | | 140,055 | |
| Interest | | 248,650 | | 427,204 | - | | - | | 248,650 | | 427,204 | |
| Sunnyside Care Center | | | | - | 3,057,717 | | 2,986,612 | | 3,057,717 | | 2,986,612 | |
| Total expenses | \$ | 36,688,582 | \$ | 37,060,022 | \$ 3,057,717 | \$ | 2,986,612 | \$ | 39,746,299 | \$ | 40,046,634 | |
| Increase (decrease) in net assets | \$ | 3,746,802 | \$ | (2,617,350) | \$ 211,631 | \$ | (94,444) | \$ | 3,958,433 | \$ | (2,711,794) | |
| Net assets, January 1 | | 69,008,741 | | 71,626,091 | 1,272,015 | | 1,366,459 | | 70,280,756 | | 72,992,550 | |
| Net assets, December 31 | \$ | 72,755,543 | \$ | 69,008,741 | \$ 1,483,646 | \$ | 1,272,015 | \$ | 74,239,189 | \$ | 70,280,756 | |





FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements, with a focus on short-term inflows, outflows, and balances of spendable resources. In particular, unreserved fund balance may serve as a useful measure of the County's net resources available for spending at the end of the fiscal year.

Governmental Funds

At the end of 2009, the County's governmental funds reported combined ending fund balances of \$24,828,696. Of this amount, approximately 10 percent constitutes legally or contractually reserved fund balance, 85 percent constitutes specifically designated fund balance, and five percent constitutes available unreserved, undesignated fund balance.

The General Fund is the operating fund of the County. At the end of the current fiscal year, the General Fund's total fund balance was \$6,382,635. The General Fund's reserved fund balance was \$670,629, unreserved, designated fund balance was \$5,255,386, and the unreserved, undesignated fund balance was \$456,620. As a measure of the General Fund's liquidity, it is useful to compare both unreserved fund balance and total fund balance to total fund expenditures for 2009. Unreserved fund balance represents approximately 86 percent of total General Fund expenditures, while total fund balance represents 96 percent of that same amount.

In 2009, the fund balance amount in the General Fund increased by \$29,503. The primary reason for this increase of the fund balance is due to revenue generated from a county tax forfeited land sale.

The fund balance of the Public Safety Special Revenue Fund increased \$513,120 from the prior year, due primarily to increased intergovernmental revenue and decreased operating costs. Public Safety received nearly \$150,000 of State and Federal Grants and Aids that were not anticipated. The operating costs were also significantly less due to decreased overtime and unexpended funding for wages due to vacancies. The County Jail experienced decreased operating costs due to less than expected Juvenile placements and saving on meals.

The fund balance of the Road and Bridge Special Revenue Fund decreased \$130,618 in 2009, due to increased expenditures for salt and sand due to unexpected price increases.

The fund balance of the Human Services Special Revenue Fund increased \$1,546,408 from the prior year, due mainly to nearly \$1,400,000 of unexpected intergovernmental revenue. The state and federal government had projected significant cuts to funding and changed the projections after the levy had been established. The department also experienced significantly less than expected foster care costs.

The fund balance of the Environmental Affairs Special Revenue Fund increased \$66,102 from the prior year, due to decreased cost for disposal and transportation.

Proprietary Fund

The Sunnyside Care Center Enterprise Fund's total operating revenues increased \$294,440 or approximately 10 percent, as a result of payment rate increases in October 2009 and 2008, and nursing facility occupancy for fiscal year 2009 was 86 percent compared to 83 percent in fiscal year 2008. Operating expenses increased \$72,223 or approximately 2.5 percent, as a result of increased operating costs, including wages. This combination of an increase in operating revenues and an increase in operating expenses yielded an operating income of \$156,442. However, when the nonoperating revenues and expenses are added to our analysis, the total change in net assets was \$211,631.

GENERAL FUND BUDGETARY HIGHLIGHTS

There were no amendments to the original budgets as approved for 2009.

Actual revenues were less than overall final budgeted revenues by \$121,983, with the largest variance in investment earnings. The budget for investment earnings was set based on an optimistic outlook for the state of the economy resulting in increased earning potential.

Actual expenditures were less than overall final budgeted expenditures by \$258,181, mainly as a result of a countywide effort to reduce expenditures to offset County Program Aid cuts passed on by the State. Also, in anticipation of further cuts from state and federal programs, some vacant positions were left unfilled and a voluntary unpaid furlough program was implemented.

CAPITAL ASSETS AND LONG-TERM DEBT

Capital Assets

The County's investment in capital assets for its governmental activities as of December 31, 2009 and business-type activities as of September 30, 2009, amounted to \$56,484,898 (net of accumulated depreciation). The total increase in the County's investment in capital assets for the current fiscal year was approximately three percent. This was primarily due to the completion of the courthouse and various highway projects.

| | Governme | ental Activities | Business-Ty | pe Activities | Total Primar | y Government |
|----------------------------|---------------|------------------|--------------|---------------|---------------|---------------|
| | 2009 | 2008 | 2009 | 2008 | 2009 | 2008 |
| Land | \$ 1,462,220 | \$ 1,462,220 | \$ 118,625 | \$ 2,325 | \$ 1,580,845 | \$ 1,464,545 |
| Right-of-Way | 663,135 | 633,736 | - | - | 663,135 | 633,736 |
| Construction in progress | - | 1,232,166 | - | 14,876 | - | 1,247,042 |
| Infrastructure | 38,378,050 | 36,729,723 | - | - | 38,378,050 | 36,729,723 |
| Buildings and improvements | 11,293,654 | 10,119,919 | 1,638,039 | 1,714,192 | 12,931,693 | 11,834,111 |
| Land improvements | 1,053,624 | 1,116,875 | 31,579 | 17,853 | 1,085,203 | 1,134,728 |
| Machinery and equipment | 1,705,866 | 1,688,803 | 140,106 | 89,077 | 1,845,972 | 1,777,880 |
| Total capital assets | \$ 54,556,549 | \$ 52,983,442 | \$ 1,928,349 | \$ 1,838,323 | \$ 56,484,898 | \$ 54,821,765 |

Additional information on the County's capital assets can be found in the notes to the financial statements.

Long-Term Debt

At the end of the current fiscal year, the County had total debt outstanding of \$7,234,980 which is backed by the full faith and credit of the government.

| | Govern | mental Activities | Business-Ty | pe Activities | Total Primar | otal Primary Government | | |
|----------------------------------|------------|-------------------|--------------|---------------|--------------|-------------------------|--|--|
| | 2009 | 2008 | 2009 | 2008 | 2009 | 2008 | | |
| General obligation bonds | \$ 5,835,0 | 00 \$ 6,090,000 | \$ 1,190,000 | \$ 1,210,000 | \$ 7,025,000 | \$ 7,300,000 | | |
| General obligation revenue notes | | | 98,000 | 105,000 | 98,000 | 105,000 | | |
| Capital leases | 111,9 | 58,299 | | | 111,980 | 58,299 | | |
| | \$ 5,946,9 | 80 \$ 6,148,299 | \$ 1,288,000 | \$ 1,315,000 | \$ 7,234,980 | \$ 7,463,299 | | |

The County's net decrease in debt of \$228,319 during the fiscal year was primarily due to the repayment of debt.

Minnesota Statutes limit the amount of debt that a County may have to three percent of its total market value, excluding revenue bonds. At the end of 2009, overall debt of the County is below the three percent debt limit.

Becker County's bond rating is "A1" from Moody's.

Additional information on the County's long-term debt can be found in the notes to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

- The unemployment rate for Becker County was 8.4 percent as of December 31, 2009. This is higher than the statewide rate of 7.3 percent and lower than the national average rate of 9.7 percent.
- Becker County's population at July 1, 2009 was 32,076, an increase of 2,076 since 2000. This ranks Becker County 33rd of 87 in the State of Minnesota.
- On December 22, 2009, Becker County set its 2010 revenue and expenditure budgets.

REQUESTS FOR INFORMATION

This annual financial report is designed to provide a general overview of Becker County for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Ryan L. Tangen, Becker County Auditor-Treasurer, 915 Lake Avenue, Detroit Lakes, Minnesota 56501.

BASIC FINANCIAL STATEMENTS

EXHIBIT 1

STATEMENT OF NET ASSETS DECEMBER 31, 2009

| Primary Governmental Primary Governmental Presented Governmental Busines-type Component Activities Total Unit Assets Total Unit Cash and pooled deposits and investments \$ 24,224,358 \$ 727,269 \$ 24,951,627 \$ 1,596,846 Cash held by MHFA - - - - - 3,585 Cash held by MHFA - | | | | D! | C | | | | Discretely |
|---|--|-----|--------------|----|------------|----|------------|----|------------|
| Activities Total Unit Assets | | | | | | ı | | | |
| Assets 727,269 24,951,627 \$ 1,596,846 Cash and pooled deposits and investments \$ 2,424,358 \$ 727,269 \$ 24,951,627 \$ 1,596,846 Cash uch fixed agent 2,424,666 - - 31,885 Cash uch fixed agent 2,424,666 - 242,466 - 31,857 Current 4,71,695 - 471,695 4,807 - - - 31,857 Current 7,445 - 7,445 - - - - - 35,000 - - 35,000 - - 35,000 - - - 35,000 - - - 35,000 - - - 30,817 - < | | Ģ | Fovernmental | | • - | | | | Component |
| Cash and pooled deposits and investments \$ 24,224,358 \$ 727,269 \$ 24,951,627 \$ 1,596,846 Petty cash and change funds 9,600 - - - 31,585 Cash hid by MHFA - - - 31,585 Cash with fiscal agent 242,466 - 242,466 - Taxes receivable - 9,571 - 35,29 Current 7,445 - 7,445 - Current 7,445 - 9,520 - 35,000 Counts receivable 1,100,626 318,154 1,418,780 31,724 Accruent interest receivable 1,60,6266 - 9,6,266 - Accruent interest receivable 1,830,237 - 1,830,237 116,016 Prepaid items - 21,087 21,087 21,067 - Inventories 484,533 - - 2,700 - Restricted assets - 1,216,183 - 2,1087 </th <th></th> <th></th> <th>Activities</th> <th></th> <th>Activities</th> <th></th> <th>Total</th> <th></th> <th>Unit</th> | | | Activities | | Activities | | Total | | Unit |
| Petry cash and change funds 9,600 - 9,600 - Cash held by MHPA - - - 31,585 Cash with fiscal agent 242,466 - 242,466 - Taxes receivable - - 471,695 4,807 Prior 256,233 - 256,233 3,529 Special assessments receivable - 9,249 - Current 7,445 - 9,249 - Accrued interest receivable 96,266 - 9,249 - Cornent for 0,2,249 - - 30,817 - 30,817 Accrued interest receivable 96,266 - - - 30,817 Cons receivable 1,100,626 318,154 1,418,780 31,724 Accrued interest receivable - current - - - 258,350 Due from other governments 1,830,237 - 14,80,237 - 16,016 Prepaid items - - - 2,700 - 2,700 Restricet assets - - < | Assets | | | | | | | | |
| Petry cash and change funds 9,600 - 9,600 - Cash held by MHPA - - - 31,585 Cash with fiscal agent 242,466 - 242,466 - Taxes receivable - - 471,695 4,807 Prior 256,233 - 256,233 3,529 Special assessments receivable - 9,249 - Current 7,445 - 9,249 - Accrued interest receivable 96,266 - 9,249 - Cornent for 0,2,249 - - 30,817 - 30,817 Accrued interest receivable 96,266 - - - 30,817 Cons receivable 1,100,626 318,154 1,418,780 31,724 Accrued interest receivable - current - - - 258,350 Due from other governments 1,830,237 - 14,80,237 - 16,016 Prepaid items - - - 2,700 - 2,700 Restricet assets - - < | Cash and pooled deposits and investments | \$ | 24 224 358 | \$ | 727 269 | \$ | 24 951 627 | \$ | 1 596 846 |
| Cash held by MHFA - - 31,585 Cash with fixed agent 242,466 - 242,466 - Current 471,695 - 471,695 4,807 Prior 256,233 - 256,233 3,529 Special assessments receivable - 7,445 - 7,445 Current 7,445 - 7,445 - Prior 9,249 - 9,249 - Accounts receivable 1,00,626 318,154 1,418,780 31,724 Accounts receivable 9,6266 - 96,266 - 30,817 Property held for resale - - - 258,360 20,817 Due from other governments 1,830,237 - 1,830,237 - 1,61,016 Prestricted assets - - - 27,000 21,087 - Resident trus funds - 19,703 19,703 - - 2,700 Resident trus funds - | | Ψ | | Ψ | - | Ψ | | Ψ | - |
| Cash with fiscal agent 242,466 - 242,466 - Fund deposits 9,571 - 9,571 - Taxes receivable - 9,571 - - Current 471,695 - 471,695 4,807 Prior 256,233 - 256,233 3,529 Special assessments receivable 9,249 - 9,249 - Current 7,445 - 7,445 - Accrued interest receivable 96,266 - 96,266 - Loans receivable 1,100,626 318,154 1,1418,780 31,724 Accrued interest receivable 96,266 - - 35,000 Contract for deed receivable - current - - 1,830,237 - 1,830,237 - 1,830,237 - 1,160,1635 Due from other governments 1,830,237 - 1,161,835 - 2,1007 Restricted assets - - 2,1007 - - 2,700 | | | | | _ | | | | 31,585 |
| Fund deposits 9,571 - 9,571 - Taxes receivable 471,695 - 471,695 4,807 Prior 256,233 - 256,233 3,529 Special assessments receivable 7,445 - 7,445 - Current 7,445 - 7,445 - Prior 9,249 - 9,249 - Accounts receivable 1,100,626 318,154 1,418,780 31,724 Accounts receivable 96,266 - 96,266 - 30,817 Prior - - - - 258,360 000 Contract for deed receivable - current - - 21,087 - 1,830,237 116,016 Property held for resale - - - 2,700 - 2,700 Inventories 484,533 - - 2,700 - 2,700 Restricted assets - 19,703 19,703 - 2,700 <tr< td=""><td></td><td></td><td></td><td></td><td>_</td><td></td><td>242,466</td><td></td><td>-</td></tr<> | | | | | _ | | 242,466 | | - |
| Taxes receivable 471,695 - 471,695 4,807 Prior 256,233 - 226,233 3,529 Special assessments receivable 7,445 - 7,445 - Current 7,445 - 7,445 - - Prior 9,249 - 9,249 - 35,000 - | • | | | | _ | | | | _ |
| Current 471,695 - 471,695 4,807 Prior 256,233 - 256,233 3,529 Special assessments receivable 7,445 - 7,445 - Current 7,445 - 9,249 - 9,249 - Accounts receivable 96,266 - 96,266 - 96,266 - 35,000 Contract for deed receivable - current - - - 35,000 30,817 Property held for resale - - - 258,360 30,017 - 1,830,237 - 1,161,835 Inventories 1,830,237 - 1,830,237 - 1,161,835 - - 2,700 Restrict assets - - - - 2,700 - 2,700 - - 2,700 - - 2,700 - - 2,700 - - 2,700 - - 2,243,980 3,26,354 - - - | 1 | | ,,,,,,, | | | | ,,,,,,, | | |
| Prior 256,233 - 256,233 3,529 Special assessments receivable 7,445 - 7,445 - Prior 9,249 - 9,249 - Accounts receivable 1,100,626 318,154 1,418,780 31,724 Accounts receivable 96,266 - 96,266 - Contract for deed receivable - current - - 30,817 - Contract for deed receivable - current - - 258,360 Due from other governments 1,830,237 - 1,830,237 - Inventories 484,533 - - 2,700 Perpaid items - - - 2,700 Resident trust funds - 19,703 19,703 - Capital assets - 46,004 46,004 - Non-depreciable - 46,004 46,004 - Depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 | | | 471.695 | | - | | 471.695 | | 4.807 |
| Special assessments receivable 7,445 - 7,445 - 7,445 - 7,445 - 7,445 - <t< td=""><td></td><td></td><td></td><td></td><td>-</td><td></td><td></td><td></td><td></td></t<> | | | | | - | | | | |
| Current 7,445 - 7,445 - Prior 9,249 - 9,249 - 9,249 - Accounts receivable 1,100,626 318,154 1,418,780 31,724 Accounts receivable 96,266 - 96,266 - Loans receivable - - - 30,001 Contract for deed receivable - current - - - 30,017 Prepaid items - - - 21,087 21,087 - Investment in joint ventures - - - 1,161,835 - - 2,700 Resident trust funds - 19,703 19,703 - | | | | | | | | | -, |
| Prior 9,249 - 9,249 - Accounts receivable 1,100,626 318,154 1,418,780 31,724 Accounts receivable 96,266 - 96,266 - Loans receivable - - - 35,000 Contract for deed receivable - current - - - 258,360 Due from other governments 1,830,237 - 1,830,237 116,016 Property held for resale - - 21,087 - 1,61,835 Inventories 484,533 - 484,533 - 1,161,835 Inventories - - - 2,700 Restricted assets - - 2,700 Restricted assets - - 19,703 19,703 - - - Donor-restricted assets - 19,703 19,703 - | 1 | | 7.445 | | _ | | 7 445 | | - |
| Accounts receivable 1,100,626 318,154 1,418,780 31,724 Account receivable 96,266 - 96,266 - Loans receivable - - 30,817 Property held for resale - - 30,817 Prepaid items - - 258,360 Due from other governments 1,830,237 - 1,830,237 Inventories 484,533 - 484,533 - Loans receivable - noncurrent - - - 1,161,835 Investment in joint ventures - - - 1,161,835 Investment in joint ventures - - - - 1,161,835 Donor-restricted assets - 46,004 46,004 - - Resident trust funds - 19,703 19,703 - - Depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 Total Assets \$ 83,298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilitics | | | | | _ | | | | - |
| Accrued interest receivable 96,266 - 96,266 - Loans receivable - - 35,000 Contract for deed receivable - current - - 30,017 Property held for resale - - 228,360 Due from other governments 1,830,237 - 1,830,237 - Inventories 484,533 - 484,533 - Loans receivable - noncurrent - - - 2,700 Restricted assets - - - 2,700 Resident trust funds - 19,703 19,703 - Capital assets - - 46,004 - Non-depreciable 2,125,355 118,625 2,243,980 326,354 Depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 Total Assets \$ 83,298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilities - - - 8,390 - - 2,242,139 - - | | | | | 318 154 | | | | 31 724 |
| Loans receivable - - - 35,000 Contract for deed receivable - current - - 30,817 Property held for resale - - 258,360 Due from other governments 1,830,237 - 1,830,237 116,016 Prepaid items - 21,087 21,087 - 1,618,35 Inventories 484,533 - 484,533 - 1,161,835 Investment in joint ventures - - - 2,700 Restricted assets - 46,004 - - Donor-restricted assets - 46,004 - - Non-depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 Total Assets \$ 8,3298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilities - - - - - 8,300,306 7,234 Contracts payable \$ 630,211 \$ 106,686 \$ 736,897 \$ 35,900 34,347 - | | | | | | | | | |
| Contract for deed receivable - current - - 30,817 Property held for resale - - 258,360 Due from other governments 1,830,237 - 1,830,237 116,016 Prepaid items - 21,087 1,017 - Inventories 484,533 - 484,533 - 2,700 Restricted assets - - - 2,700 - 2,700 Restricted assets - - - 2,700 - 2,700 Resident trust funds - 19,703 19,703 - - - 2,700 Capital assets - 46,004 46,004 - - - 2,700 Resident trust funds - 19,703 19,703 - | | | | | | | | | |
| Property held for resale - - - 258,360 Due from other governments 1,830,237 - 1,830,237 116,016 Prepaid items - 21,087 21,087 21,087 - Inventories 484,533 - 484,533 - - 1,161,835 Investment in joint ventures - - - 2,700 Restricted assets - - 2,700 Restricted assets - - - - 2,700 - 2,700 Restricted assets - - 19,703 19,703 - - - 2,700 Restricted assets - - 19,703 19,703 - - - - 2,700 Restricted assets - - 19,703 19,703 - <td></td> <td></td> <td></td> <td></td> <td>_</td> <td></td> <td></td> <td></td> <td></td> | | | | | _ | | | | |
| Due from other governments $1,830,237$ - $1,830,237$ 116,016 Prepaid items - $21,087$ $21,087$ - Inventories 484,533 - 484,533 - Loans receivable - noncurrent - - 1,161,835 Investment in joint ventures - - - 2,700 Restricted assets - - - 2,700 Restricted assets - - - 2,700 Donor-restricted assets - - 46,004 46,004 - Donor-restricted assets - - 19,703 19,703 - Non-depreciable - 19,703 19,703 - - Depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 Total Assets \$ 83,298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilities - 212,139 - 212,139 - 212,139 - De to other governments 614,247 -< | | | | | _ | | | | |
| Prepaid items - $21,087$ $21,087$ $21,087$ - Inventories 484,533 - 484,533 - Loans receivable - nocurrent - - - 1,161,835 Investment in joint ventures - - - 2,700 Restricted assets - - 46,004 46,004 - Donor-restricted assets - 19,703 19,703 - - Capital assets - 19,703 19,703 - - Non-depreciable 2,125,355 118,625 2,243,980 326,354 Depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 Total Assets \$ 83,298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilities - - 212,139 - 212,139 - 212,139 - 212,139 - 14,247 5,618 Contracts payable 616,669 32,387 649,056 7,234 - 614,247 5,618 < | 1 0 | | | | _ | | | | |
| Inventories 484,533 - 484,533 - Loans receivable - noncurrent - - - 1,161,835 Investment in joint ventures - - - 2,700 Restricted assets - - - 2,700 Donor-restricted assets - 19,703 19,703 - Capital assets - 19,703 19,703 - Non-depreciable 2,125,355 118,625 2,243,980 326,354 Depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 Total Assets \$ 83,298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilities - - - 614,047 - 614,247 5,618 Accounts payable \$ 630,211 \$ 106,686 \$ 736,897 \$ 35,900 Salaries payable \$ 616,669 32,387 649,056 7,234 Contracts payable \$ 105,214 10,945 116,159 - | | | 1,030,237 | | 21.087 | | | | |
| Loans receivable - noncurrent - - - 1,161,835 Investment in joint ventures - - 2,700 Restricted assets - 46,004 46,004 - Donor-restricted assets - 19,703 19,703 - Capital assets - 19,703 19,703 - - Non-depreciable 2,125,355 118,625 2,243,980 326,354 Depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 Total Assets \$ 83,298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilities - - 212,139 - 212,139 - 212,139 - Accounts payable 616,669 32,387 649,056 7,234 - 614,247 5,618 Accrued interest payable 105,214 10,945 116,159 - - - 8,390 56,053 - - 2,953 - - 2,953 - - 2,953 - - <td< td=""><td>*</td><td></td><td>484 533</td><td></td><td></td><td></td><td></td><td></td><td></td></td<> | * | | 484 533 | | | | | | |
| Investment in joint ventures - - 2,700 Restricted assets - 46,004 46,004 - Donor-restricted assets - 19,703 19,703 - Capital assets - 19,703 19,703 - Non-depreciable 2,125,355 118,625 2,243,980 326,354 Depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 Total Assets \$ 83,298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilities - - 2,121,39 - 212,139 - 212,139 - 212,139 - 106,686 \$ 736,897 \$ 35,900 Salaries payable 616,669 32,387 649,056 7,234 Contracts payable 212,139 - 212,139 - 106,618 \$ 736,897 \$ 35,900 Salaries payable 105,214 10,945 116,159 - - 614,247 5.618 - - 12,015 - 2,953 390 Security | | | | | _ | | | | 1 161 835 |
| Restricted assets - 46,004 46,004 - Donor-restricted assets - 19,703 19,703 - Resident trust funds - 19,703 19,703 - Capital assets Non-depreciable 2,125,355 118,625 2,243,980 326,354 Non-depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 Total Assets \$ 83,298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilities 106,686 \$ 736,897 \$ 35,900 Salaries payable 212,139 - 212,139 - 212,139 - 212,139 - 212,139 - 212,139 - 212,139 - 212,139 - 212,139 - 212,139 - 212,139 - 212,139 - 212,015 0 3390 Security deposits - - 614,247 5,618 Accrued interest payable 105,214 10,945 116,159 - - <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> | | | | | | | | | |
| Donor-restricted assets - 46,004 46,004 - Resident trust funds - 19,703 19,703 - Capital assets - 19,703 19,703 - Non-depreciable 2,125,355 118,625 2,243,980 326,354 Depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 Total Assets \$ 83,298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilities 5 106,686 \$ 736,897 \$ 35,900 Salaries payable \$ 630,211 \$ 106,686 \$ 736,897 \$ 35,900 Salaries payable \$ 630,211 \$ 106,686 \$ 736,897 \$ 35,900 Salaries payable \$ 016,669 32,387 649,056 7,234 Contracts payable \$ 015,214 10,945 116,159 - - 8,390 < | 5 | | _ | | _ | | - | | 2,700 |
| Resident trust funds - 19,703 19,703 - Capital assets Non-depreciable 2,125,355 118,625 2,243,980 326,354 Depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 Total Assets \$ 83,298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilities \$ 630,211 \$ 106,686 \$ 736,897 \$ 35,900 Salaries payable \$ 630,211 \$ 106,686 \$ 736,897 \$ 35,900 Salaries payable \$ 616,669 32,387 649,056 7,234 Contracts payable \$ 105,214 10,945 116,159 - Due to other governments 614,247 - 614,247 5,618 Accrued interest payable 105,214 10,945 116,159 - Deferred revenue - unearned - - - 12,015 Other current liabilities - - - 2,953 Payable from restricted ass | | | _ | | 46.004 | | 46.004 | | _ |
| Capital assets Non-depreciable $2,125,355$ $118,625$ $2,243,980$ $326,354$ Depreciable - net of accumulated depreciation $52,431,194$ $1,809,724$ $54,240,918$ $3,909,009$ Total Assets\$ $83,298,828$ \$ $3,060,566$ \$ $86,359,394$ \$ $7,508,582$ LiabilitiesAccounts payable\$ $630,211$ \$ $106,686$ \$ $736,897$ \$ $35,900$ Salaries payable\$ $616,669$ $32,387$ $649,056$ $7,234$ Contracts payable $212,139$ - $212,139$ -Due to other governments $614,247$ - $614,247$ $5,618$ Accrued interest payable $105,214$ $10,945$ $116,159$ -Deferred revenue - unearned $8,390$ Security deposits $2,953$ Payable from restricted assets $2,953$ Payable from restricted assets19,66119,661Long-term liabilities-19,66119,661-Due within one year $300,306$ $135,184$ $435,490$ $18,000$ Due in more than one year $300,306$ $135,184$ $435,490$ $18,000$ | | | | | | | | | |
| Non-depreciable 2,125,355 118,625 2,243,980 326,354 Depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 Total Assets \$ 83,298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilities S 630,211 \$ 106,686 \$ 736,897 \$ 35,900 Salaries payable \$ 616,669 32,387 649,056 7,234 Contracts payable 212,139 - 212,139 - Due to other governments 614,247 - 614,247 5,618 Accrued interest payable 105,214 10,945 116,159 - Deferred revenue - uncarned - - - 8,390 Security deposits - - - 2,953 Payable from restricted assets - - - 2,953 Payable from restricted assets - 19,661 - - Due within one year 300,306 135,184 435,490 18,000 Due in | | | | | 17,705 | | 1),705 | | |
| Depreciable - net of accumulated depreciation 52,431,194 1,809,724 54,240,918 3,909,009 Total Assets \$ 83,298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilities \$ 630,211 \$ 106,686 \$ 736,897 \$ 35,900 Accounts payable \$ 630,211 \$ 106,686 \$ 736,897 \$ 35,900 Salaries payable \$ 614,247 - 614,247 5,618 Contracts payable \$ 014,247 - 614,247 5,618 Due to other governments 614,247 - 8,390 S Deferred revenue - unearned - - - 2,953 Payable from restricted assets - - - 2,953 Payable from restricted assets - - - 2,953 Payable from restricted assets - 19,661 19,661 - Due within one year 300,306 135,184 435,490 18,000 Due in more than one year 300,306 135,184 435,490 18,000 | - | | 2 125 355 | | 118 625 | | 2 243 980 | | 326 354 |
| Total Assets \$ 83,298,828 \$ 3,060,566 \$ 86,359,394 \$ 7,508,582 Liabilities Accounts payable \$ 630,211 \$ 106,686 \$ 736,897 \$ 35,900 Salaries payable 616,669 32,387 649,056 7,234 Contracts payable 212,139 - 212,139 - Due to other governments 614,247 - 614,247 5,618 Accrued interest payable 105,214 10,945 116,159 - Deferred revenue - unearned - - - 8,390 Security deposits - - - 2,953 Payable from restricted assets - 19,661 19,661 - Long-term liabilities - 135,184 435,490 18,000 Due in more than one year 300,306 135,184 435,490 18,000 | | ion | | | | | | | |
| LiabilitiesAccounts payable\$ $630,211$ \$ $106,686$ \$ $736,897$ \$ $35,900$ Salaries payable $616,669$ $32,387$ $649,056$ $7,234$ Contracts payable $212,139$ - $212,139$ -Due to other governments $614,247$ - $614,247$ $5,618$ Accrued interest payable $105,214$ $10,945$ $116,159$ -Deferred revenue - unearned $8,390$ Security deposits $12,015$ Other current liabilities $2,953$ Payable from restricted assets-19,66119,661-Long-term liabilities- $300,306$ $135,184$ $435,490$ $18,000$ Due in more than one year $8,064,499$ $1,272,057$ $9,336,556$ $2,463,800$ | Depreciable - net of accumulated depreciat | | | | | | | | |
| Accounts payable\$ $630,211$ \$ $106,686$ \$ $736,897$ \$ $35,900$ Salaries payable $616,669$ $32,387$ $649,056$ $7,234$ Contracts payable $212,139$ - $212,139$ -Due to other governments $614,247$ - $614,247$ $5,618$ Accrued interest payable $105,214$ $10,945$ $116,159$ -Deferred revenue - unearned $8,390$ Security deposits $12,015$ Other current liabilities $2,953$ Payable from restricted assets-19,66119,661-Long-term liabilities-135,184435,49018,000Due in more than one year $8,064,499$ $1,272,057$ $9,336,556$ $2,463,800$ | Total Assets | \$ | 83,298,828 | \$ | 3,060,566 | \$ | 86,359,394 | \$ | 7,508,582 |
| Salaries payable $616,669$ $32,387$ $649,056$ $7,234$ Contracts payable $212,139$ - $212,139$ -Due to other governments $614,247$ - $614,247$ $5,618$ Accrued interest payable $105,214$ $10,945$ $116,159$ -Deferred revenue - unearned $8,390$ Security deposits $12,015$ Other current liabilities $2,953$ Payable from restricted assets-19,66119,661-Long-term liabilities-135,184435,49018,000Due in more than one year $8,064,499$ $1,272,057$ $9,336,556$ $2,463,800$ | <u>Liabilities</u> | | | | | | | | |
| Salaries payable $616,669$ $32,387$ $649,056$ $7,234$ Contracts payable $212,139$ - $212,139$ -Due to other governments $614,247$ - $614,247$ $5,618$ Accrued interest payable $105,214$ $10,945$ $116,159$ -Deferred revenue - unearned $8,390$ Security deposits $12,015$ Other current liabilities $2,953$ Payable from restricted assets-19,66119,661-Long-term liabilities-135,184435,49018,000Due in more than one year $8,064,499$ $1,272,057$ $9,336,556$ $2,463,800$ | Accounts payable | \$ | 630 211 | \$ | 106 686 | \$ | 736 897 | \$ | 35 900 |
| Contracts payable $212,139$ - $212,139$ -Due to other governments $614,247$ - $614,247$ 5,618Accrued interest payable $105,214$ $10,945$ $116,159$ -Deferred revenue - unearned8,390Security deposits12,015Other current liabilities2,953Payable from restricted assets-19,66119,661-Long-term liabilities-135,184435,49018,000Due within one year $300,306$ $135,184$ $435,490$ $18,000$ Due in more than one year $8,064,499$ $1,272,057$ $9,336,556$ $2,463,800$ | | Ψ | | Ψ | | Ψ | | Ψ | |
| Due to other governments $614,247$ - $614,247$ 5,618Accrued interest payable $105,214$ $10,945$ $116,159$ -Deferred revenue - unearned $8,390$ Security deposits $12,015$ Other current liabilities $2,953$ Payable from restricted assets2,953Residents trust funds-19,66119,661-Long-term liabilities-135,184435,49018,000Due within one year $300,306$ $135,184$ $435,490$ $18,000$ Due in more than one year $8,064,499$ $1,272,057$ $9,336,556$ $2,463,800$ | | | <i>,</i> | | | | | | |
| Accrued interest payable $105,214$ $10,945$ $116,159$ -Deferred revenue - unearned $8,390$ Security deposits $12,015$ Other current liabilities $2,953$ Payable from restricted assets2,953Residents trust funds-19,66119,661-Long-term liabilities-135,184435,49018,000Due within one year300,306135,184435,49018,000Due in more than one year8,064,4991,272,0579,336,5562,463,800 | | | | | | | | | |
| Deferred revenue - unearned8,390Security deposits12,015Other current liabilities2,953Payable from restricted assets-19,66119,661Long-term liabilities-19,66119,661Due within one year300,306135,184435,49018,000Due in more than one year8,064,4991,272,0579,336,5562,463,800 | - | | | | | | | | |
| Security deposits12,015Other current liabilities2,953Payable from restricted assets-19,66119,661Long-term liabilities-19,66119,661Due within one year300,306135,184435,49018,000Due in more than one year8,064,4991,272,0579,336,5562,463,800 | | | | | | | | | |
| Other current liabilities2,953Payable from restricted assets-19,66119,661-Long-term liabilities-19,66119,661-Due within one year300,306135,184435,49018,000Due in more than one year8,064,4991,272,0579,336,5562,463,800 | | | - | | _ | | - | | |
| Payable from restricted assets Residents trust funds-19,66119,661-Long-term liabilities Due within one year300,306135,184435,49018,000Due in more than one year8,064,4991,272,0579,336,5562,463,800 | | | _ | | _ | | _ | | |
| Residents trust funds - 19,661 19,661 - Long-term liabilities 300,306 135,184 435,490 18,000 Due within one year 300,306 135,184 435,490 18,000 Due in more than one year 8,064,499 1,272,057 9,336,556 2,463,800 | | | | | | | | | 2,955 |
| Long-term liabilities 300,306 135,184 435,490 18,000 Due within one year 8,064,499 1,272,057 9,336,556 2,463,800 | • | | _ | | 19 661 | | 19 661 | | |
| Due within one year 300,306 135,184 435,490 18,000 Due in more than one year 8,064,499 1,272,057 9,336,556 2,463,800 | | | | | 17,001 | | 17,001 | | |
| Due in more than one year 8,064,499 1,272,057 9,336,556 2,463,800 | 6 | | 300 306 | | 135 184 | | 435 490 | | 18 000 |
| Total Liabilities\$ 10,543,285\$ 1,576,920\$ 12,120,205\$ 2,553,910 | 2 | | , | | | | , | | |
| | Total Liabilities | \$ | 10,543,285 | \$ | 1,576,920 | \$ | 12,120,205 | \$ | 2,553,910 |

EXHIBIT 1 (Continued)

STATEMENT OF NET ASSETS DECEMBER 31, 2009

| | | | | ~ | | | Discretely |
|---|----|--------------|----|---------------|----|------------|-----------------|
| | | | | ry Governmen | t | | Presented |
| | Ģ | Fovernmental | В | Susiness-type | | | Component |
| | | Activities | | Activities | | Total | Unit |
| <u>Net Assets</u> | | | | | | | |
| Invested in capital assets, net of related debt | \$ | 45,252,048 | \$ | 640,349 | \$ | 45,892,397 | \$ 1,689,987 |
| Resricted for | | | | | | | |
| General government | | 654,209 | | - | | 654,209 | - |
| Public safety | | 493,996 | | - | | 493,996 | - |
| Conservation of natural resources | | 282,912 | | - | | 282,912 | - |
| Capital projects | | - | | 46,004 | | 46,004 | - |
| Debt service | | 672,090 | | - | | 672,090 | - |
| Minnesota housing revolving loan fund | | - | | - | | - | 1,701,461 |
| Other purposes | | 16,276 | | - | | 16,276 | - |
| Unrestricted | | 25,384,012 | | 797,293 | | 26,181,305 | 1,563,224 |
| Total Net Assets | \$ | 72,755,543 | \$ | 1,483,646 | \$ | 74,239,189 | \$ 4,954,672 |

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2009

| | | | | | Pro | ogram Revenues |
|--|----|---------------------|---------|-----------------------|--------|----------------|
| | | | | | | Operating |
| | | _ | | Fees, Charges, | | Grants and |
| | | Expenses | | Fines and Other | | Contributions |
| <u>Functions/Programs</u> | | | | | | |
| Primary Government | | | | | | |
| Governmental activities | | | | | | |
| General government | \$ | 5,409,256 | \$ | 1,178,313 | \$ | 184,921 |
| Public safety | | 6,623,551 | | 412,334 | | 624,679 |
| Highways and streets | | 7,460,506 | | 1,090,756 | | 4,889,697 |
| Public transportation | | 493,125 | | 174,695 | | 264,545 |
| Sanitation | | 1,564,705 | | 1,625,350 | | 116,134 |
| Human services | | 11,979,661 | | 874,705 | | 6,737,363 |
| Health | | 1,204,848 | | 97,238 | | 815,194 |
| Culture and recreation | | 589,737 | | 4,981 | | 109,256 |
| Conservation of natural resources | | 892,942 | | 570,713 | | 70,709 |
| Economic development | | 221,601 | | 219,122 | | - |
| Principal and interest | | 248,650 | | - | | |
| Total governmental activities | \$ | 36,688,582 | \$ | 6,248,207 | \$ | 13,812,498 |
| Business-type activities | | | | | | |
| Sunnyside Care Center | \$ | 3,057,717 | \$ | 3,145,842 | \$ | 2,768 |
| Total primary government | \$ | 39,746,299 | \$ | 9,394,049 | \$ | 13,815,266 |
| Discretely Presented Component Unit | | | | | | |
| Housing and Economic Development Authority | \$ | 966,258 | \$ | 104,485 | \$ | 754,856 |
| | | eral revenues | | | | |
| | | Property taxes | | | | |
| | | Gravel taxes | | | | |
| | | Aortgage registry | | | | |
| | | Payments in lieu of | | | | |
| | | | | s not restricted to s | specif | ic programs |
| | I | nvestment earnin | gs | | | |
| | Ν | Aiscellaneous | | | | |
| | C | Gain (loss) on sale | e of ca | pital assets | | |

Special items

Total general revenues and special items

Change in net assets

Net assets - January 1

Net assets - December 31

EXHIBIT 2

| | | | 1.00 | (Enp | ense) Revenue al | u Ch | anges in Net As | 5005 | |
|----------|----------------|----------------------------|---|----------------|--|----------------|--|-----------|--|
| | Capital | | 1 | Prima | ry Government | | | | Discretely Presented |
| | Grants and | Governmental Business-type | | | | | | Component | |
| | Contributions | | Activities | | Activities | | Total | | Unit |
| | | | | | | | | | |
| \$ | - | \$ | (4,046,022) | \$ | - | \$ | (4,046,022) | | |
| | 23,800 | | (5,562,738) | | - | | (5,562,738) | | |
| | 433,142 | | (1,046,911) | | - | | (1,046,911) | | |
| | 59,596 | | 5,711 | | - | | 5,711 | | |
| | - | | 176,779 | | - | | 176,779 | | |
| | - | | (4,367,593) | | - | | (4,367,593) | | |
| | - | | (292,416) | | - | | (292,416) | | |
| | _ | | (475,500) | | _ | | (475,500) | | |
| | _ | | (251,520) | | _ | | (251,520) | | |
| | _ | | (2,479) | | _ | | (2,479) | | |
| | - | | (248,650) | | - | | (248,650) | | |
| | - | | (248,030) | | | | (248,030) | | |
| \$ | 516,538 | \$ | (16,111,339) | \$ | - | \$ | (16,111,339) | | |
| | | | | | | | | | |
| \$ | 117.047 | ¢ | | ¢ | | | 2 0 7 0 10 | | |
| Ψ | 117,047 | \$ | | \$ | 207,940 | \$ | 207,940 | | |
| | <u>633,585</u> | \$ | (16,111,339) | \$\$ | <u>207,940</u> <u>207,940</u> | \$ \$ | <u>207,940</u> (15,903,399) | | |
| | | | (16,111,339) | | | | , | | |
| | | | (16,111,339) | | | | , | \$ | (106,91 |
| | | \$ | | \$ | | \$ | (15,903,399) | | |
| | | | 16,111,225 | | | | (15,903,399) 16,111,225 | \$\$ | |
| | | \$ | 16,111,225 142,625 | \$ | | \$ | (15,903,399) 16,111,225 142,625 | | 164,16 |
| | | \$ | 16,111,225 142,625 37,079 | \$ | | \$ | (15,903,399) 16,111,225 142,625 37,079 | | 164,16 - - |
| | | \$ | 16,111,225 142,625 37,079 364,327 | \$ | | \$ | (15,903,399) 16,111,225 142,625 37,079 364,327 | | 164,16 - - - |
| | | \$ | 16,111,225 142,625 37,079 364,327 2,538,098 | \$ | 207,940 | \$ | (15,903,399) 16,111,225 142,625 37,079 364,327 2,538,098 | | 164,16 - - 13,32 |
| | | \$ | 16,111,225 142,625 37,079 364,327 2,538,098 403,302 | \$ | 207,940 - - - 3,691 | \$ | (15,903,399) 16,111,225 142,625 37,079 364,327 2,538,098 406,993 | | 164,16 - - 13,32 19,77 |
| | | \$ | 16,111,225 142,625 37,079 364,327 2,538,098 403,302 272,781 | \$ | 207,940 | \$ | (15,903,399) 16,111,225 142,625 37,079 364,327 2,538,098 406,993 272,781 | | 164,16 - - 13,32 19,77 1,49 |
| \$ \$ | | \$ | 16,111,225 142,625 37,079 364,327 2,538,098 403,302 | \$ | 207,940 - - - 3,691 | \$ | (15,903,399) 16,111,225 142,625 37,079 364,327 2,538,098 406,993 | | 164,16 - - 13,32 19,77 1,49 18,78 |
| | | \$ | 16,111,225 142,625 37,079 364,327 2,538,098 403,302 272,781 | \$ | 207,940 - - - 3,691 | \$ | (15,903,399) 16,111,225 142,625 37,079 364,327 2,538,098 406,993 272,781 | | |
| | | \$ | 16,111,225 142,625 37,079 364,327 2,538,098 403,302 272,781 (11,296) | \$ | 207,940 - - - 3,691 - | \$ | (15,903,399) 16,111,225 142,625 37,079 364,327 2,538,098 406,993 272,781 (11,296) | | 164,16 - - 13,32 19,77 1,49 18,78 |
| | | \$ | 16,111,225 142,625 37,079 364,327 2,538,098 403,302 272,781 (11,296) | \$ | 207,940 - - - - 3,691 - - - | \$ | (15,903,399) 16,111,225 142,625 37,079 364,327 2,538,098 406,993 272,781 (11,296) | \$ | 164,16 - - 13,32 19,77 1,49 18,78 (164,45 53,08 |
| | | \$ | 16,111,225 142,625 37,079 364,327 2,538,098 403,302 272,781 (11,296) - 19,858,141 | \$ \$ \$ | 207,940 - - - - - - - - - - - - - - - - - - - | \$ \$ \$ | (15,903,399) 16,111,225 142,625 37,079 364,327 2,538,098 406,993 272,781 (11,296) - 19,861,832 | \$ | 164,16 - - 13,32 19,77 1,49 18,78 (164,45 |

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2009

| | General Fund | | Public Safety | |
|--|--------------|-----------|------------------|-----------|
| Assets | | | | |
| Cash and pooled deposits and investments | \$ | 6,341,071 | \$ | 4,036,788 |
| Petty cash and change funds | | 8,400 | | 450 |
| Undistributed cash in agency funds | | 3,235 | | - |
| Cash with fiscal agent | | - | | - |
| Fund deposits | | 9,571 | | - |
| Taxes receivable | | | | |
| Current | | 64,257 | | 160,589 |
| Prior | | 33,333 | | 88,634 |
| Special assessments receivable | | | | |
| Current | | - | | - |
| Prior | | - | | - |
| Accounts receivable | | 29,474 | | 6,817 |
| Accrued interest receivable | | 96,266 | | - |
| Due from other funds | | 32,489 | | 944 |
| Due from other governments | | 61,163 | | 77,102 |
| Inventories | | - | | - |
| Total Assets | \$ | 6,679,259 | \$ | 4,371,324 |
| Liabilities and Fund Balances | | | | |
| Liabilities | | | | |
| Accounts payable | \$ | 46,219 | \$ | 68,545 |
| Salaries payable | | 138,213 | | 171,454 |
| Contracts payable | | - | | - |
| Due to other funds | | 10,736 | | 11,412 |
| Due to other governments | | 29,517 | | 93,134 |
| Deferred revenue - unavailable | | 71,939 | | 184,778 |
| Total Liabilities | \$ | 296,624 | \$ | 529,323 |

EXHIBIT 3

| Special Revenue Funds | | | | G | Other overnmental | Total | | |
|---------------------------------|----|------------------|--------------------------|------------------|-----------------------|-----------|-----------------------|---------------------|
| Road andHumanBridgeServices | | Human | Environmental Affairs | | Funds (Statement A-1) | | Governmental Funds | |
| \$ 2,208,221 300 | \$ | 4,423,609 200 | \$ | 5,326,501 250 | \$ | 1,884,933 | \$ | 24,221,123 9,600 |
| 500 | | 200 | | 250 | | - | | 3,235 |
| - | | - | | - | | 242,466 | | 242,466 |
| - | | - | | - | | - | | 9,571 |
| 66,038 | | 166,403 | | - | | 14,408 | | 471,695 |
| 37,249 | | 91,399 | | - | | 5,618 | | 256,233 |
| - | | - | | 7,445 | | - | | 7,445 |
| 1,041 | | - | | 8,208 | | - | | 9,249 |
| 9,281 | | 877,947 | | 112,883 | | 64,224 | | 1,100,626 |
| - | | - | | - | | - | | 96,266 |
| 141,711 | | - | | 35 | | - | | 175,179 |
| 592,931 | | 1,098,711 | | 330 | | - | | 1,830,237 |
| 484,533 | | - | | - | | - | | 484,533 |
| \$ 3,541,305 | \$ | 6,658,269 | \$ | 5,455,652 | \$ | 2,211,649 | \$ | 28,917,458 |
| | | | | | | | | |
| \$ 92,563 | \$ | 341,120 | \$ | 38,909 | \$ | 42,855 | \$ | 630,211 |
| 86,944 | | 198,431 | | 12,415 | | 9,212 | | 616,669 |
| 212,139 | | - | | - | | - | | 212,139 |
| 35 | | 22,279 | | 1,200 | | 129,517 | | 175,179 |
| 7,722 | | 204,464 | | 16,366 | | 263,044 | | 614,247 |
| 579,439 | | 977,283 | | 12,605 | | 14,273 | | 1,840,317 |
| \$ 978,842 | \$ | 1,743,577 | \$ | 81,495 | \$ | 458,901 | \$ | 4,088,762 |

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2009

| | Ger | General Fund | | |
|---|-----|--------------|----|-----------|
| Fund Balances | | | | |
| Reserved for | | | | |
| Missing heirs | \$ | 16,276 | \$ | - |
| Inventories | | - | | - |
| Law library | | 20,447 | | - |
| Recorder's equipment | | 347,896 | | - |
| Enhancement | | 237,479 | | - |
| Debt service | | - | | - |
| Enhanced 911 | | - | | 493,996 |
| Elections | | 48,531 | | - |
| Conservation of natural resources | | - | | - |
| Gravel pit closure | | - | | - |
| Unreserved | | | | |
| Designated for | | | | |
| DARE | | - | | 9,315 |
| Future expenditures | | 3,136,281 | | 2,709,572 |
| Compensated absences | | 405,996 | | 526,266 |
| Sheriff's equipment and education | | - | | 93,456 |
| Sheriff's contingency - drugs and alcohol | | - | | 5,000 |
| Sheriff's auxiliary | | - | | 4,396 |
| Employee health insurance | | 1,605,962 | | - |
| Transit | | 107,147 | | - |
| Transfer station update | | - | | - |
| Rural Recycling Program update | | - | | - |
| Transfer outpost | | - | | - |
| Perham incinerator | | - | | - |
| Trail groomer | | - | | - |
| Undesignated | | 456,620 | | - |
| Total Fund Balances | \$ | 6,382,635 | \$ | 3,842,001 |
| Total Liabilities and Fund Balances | _\$ | 6,679,259 | \$ | 4,371,324 |

EXHIBIT 3 (Continued)

| Special Rev | enue Fi | ınds | | | G | Other overnmental | | Total |
|-----------------|---------|-----------|--------------|-----------|-------|----------------------|----|------------|
| Road and | | | nvironmental | | Funds | Governmental | | |
| Bridge | | Services | | Affairs | (St | atement A-1) | | Funds |
| | | | | | | | | |
| \$ - | \$ | - | \$ | - | \$ | - | \$ | 16,276 |
| 484,533 | | - | | - | | - | | 484,533 |
| - | | - | | - | | - | | 20,447 |
| - | | - | | - | | - | | 347,896 |
| - | | - | | - | | - | | 237,479 |
| - | | - | | - | | 672,090 | | 672,090 |
| - | | - | | - | | - | | 493,996 |
| - | | - | | - | | - | | 48,531 |
| - | | - | | - | | 35,755 | | 35,755 |
| - | | - | | - | | 247,157 | | 247,157 |
| _ | | _ | | _ | | - | | 9,315 |
| 1,776,120 | | 4,346,145 | | 819,020 | | 6,956 | | 12,794,094 |
| 301,810 | | 568,547 | | 113,234 | | - | | 1,915,853 |
| - | | - | | | | - | | 93,456 |
| _ | | - | | - | | - | | 5,000 |
| - | | - | | - | | - | | 4,396 |
| - | | - | | - | | - | | 1,605,962 |
| - | | - | | - | | - | | 107,147 |
| - | | - | | 2,000,000 | | - | | 2,000,000 |
| - | | - | | 450,000 | | - | | 450,000 |
| - | | - | | 400,000 | | - | | 400,000 |
| - | | - | | 1,500,000 | | - | | 1,500,000 |
| - | | - | | - | | 160,000 | | 160,000 |
| | | - | | 91,903 | | 630,790 | | 1,179,313 |
| \$ 2,562,463 | \$ | 4,914,692 | \$ | 5,374,157 | \$ | 1,752,748 | \$ | 24,828,696 |
| \$ 3,541,305 | \$ | 6,658,269 | \$ | 5,455,652 | \$ | 2,211,649 | \$ | 28,917,458 |

EXHIBIT 4

RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2009

| Fund balances - total governmental funds (Exhibit 3) | | | | | | | | |
|---|-------------|-------------|--|--|--|--|--|--|
| Amounts reported for governmental activities in the | | | | | | | | |
| Statement of Net Assets are different because: | | | | | | | | |
| Capital assets, net of accumulated depreciation, used in governmental activities | | | | | | | | |
| are not financial resources and, therefore, are not reported in the governmental funds. | | 54,556,549 | | | | | | |
| Other long-term assets are not available to pay for current-period expenditures | | | | | | | | |
| and, therefore, are deferred in the governmental funds. | | | | | | | | |
| Long-term liabilities, including bonds payable, are not due and payable in the | | | | | | | | |
| current period and, therefore, are not reported in the governmental funds. | | | | | | | | |
| General obligation bonds \$ (5,835,00 | 00) | | | | | | | |
| Capital leases (111,95 | 30) | | | | | | | |
| Other post employment benefits (313,79 | ∂ 1) | | | | | | | |
| Compensated absences payable (2,104,02 | 34) | | | | | | | |
| Accrued interest payable (105,2 | 14) | (8,470,019) | | | | | | |
| Net assets of governmental activities (Exhibit 1) | \$ | 72,755,543 | | | | | | |

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

| | General Fund | | Public Safety | |
|--|--------------|-----------|----------------------|--|
| Revenues | | | | |
| Taxes | \$ | 2,351,120 | \$ 5,404,758 | |
| Special assessments | | 1,539 | - | |
| Licenses and permits | | 226,170 | 14,493 | |
| Intergovernmental | | 1,913,874 | 1,135,850 | |
| Charges for services | | 1,031,303 | 206,855 | |
| Fines and forfeitures | | 82,906 | 70,300 | |
| Gifts and contributions | | 619 | 2,538 | |
| Investment earnings | | 402,623 | 450 | |
| Miscellaneous | | 611,530 | 120,686 | |
| Total Revenues | \$ | 6,621,684 | \$ 6,955,930 | |
| Expenditures | | | | |
| Current | | | | |
| General government | \$ | 5,218,441 | \$ - | |
| Public safety | | - | 6,442,810 | |
| Public transportation | | 508,726 | - | |
| Highways and streets | | - | - | |
| Sanitation | | - | - | |
| Human services | | - | - | |
| Health | | - | - | |
| Culture and recreation | | 373,281 | - | |
| Conservation of natural resources | | 354,305 | - | |
| Economic development | | 216,587 | - | |
| Debt service | | | | |
| Principal retirement | | 5,529 | - | |
| Interest | | 312 | - | |
| Administrative and fiscal services | | - | - | |
| Total Expenditures | \$ | 6,677,181 | \$ 6,442,810 | |
| Excess of Revenues Over (Under) Expenditures | \$ | (55,497) | \$ 513,120 | |
| | | | | |

EXHIBIT 5

| | Special Reven | nue Fun | ıds | | | G | Other overnmental | | Total |
|----|---------------|---------|------------|----|--------------|-----|----------------------|----|--------------|
| | Road and | | Human | E | nvironmental | | Funds | (| Governmental |
| | Bridge | | Services | | Affairs | (St | atement A-2) | | Funds |
| | | | | | | | | | |
| \$ | 2,321,255 | \$ | 5,602,132 | \$ | - | \$ | 518,203 | \$ | 16,197,468 |
| | - | | - | | 194,161 | | - | | 195,700 |
| | 12,983 | | - | | - | | - | | 253,646 |
| | 5,641,184 | | 8,060,217 | | 116,134 | | 226,808 | | 17,094,067 |
| | 166,308 | | - | | 1,343,785 | | 4,981 | | 2,753,232 |
| | - | | - | | - | | - | | 153,206 |
| | - | | - | | - | | 200 | | 3,357 |
| | 461 | | - | | - | | 218 | | 403,752 |
| | 913,859 | | 967,323 | | 74,798 | | 778,408 | | 3,466,604 |
| \$ | 9,056,050 | \$ | 14,629,672 | \$ | 1,728,878 | \$ | 1,528,818 | \$ | 40,521,032 |
| ¢ | | ¢ | | ¢ | | ¢ | | ¢ | 5 010 441 |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | 5,218,441 |
| | - | | - | | - | | - | | 6,442,810 |
| | - | | - | | - | | - | | 508,726 |
| | 9,241,500 | | - | | - | | - | | 9,241,500 |
| | - | | - | | 1,575,363 | | - | | 1,575,363 |
| | - | | 11,878,416 | | - | | - | | 11,878,416 |
| | - | | 1,204,848 | | - | | - | | 1,204,848 |
| | - | | - | | - | | 175,081 | | 548,362 |
| | - | | - | | - | | 533,116 | | 887,421 |
| | - | | - | | - | | - | | 216,587 |
| | 16,118 | | - | | 2,397 | | 255,000 | | 279,044 |
| | 2,494 | | - | | 16 | | 244,831 | | 247,653 |
| | - | | - | | - | | 2,000 | | 2,000 |
| \$ | 9,260,112 | \$ | 13,083,264 | \$ | 1,577,776 | \$ | 1,210,028 | \$ | 38,251,171 |
| \$ | (204,062) | \$ | 1,546,408 | \$ | 151,102 | \$ | 318,790 | \$ | 2,269,861 |

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

| | | | Public |
|--------------|-----------|--|--|
| General Fund | | | Safety |
| | | | |
| | | | |
| \$ | 85,000 | \$ | - |
| | - | | - |
| | - | | - |
| | | | |
| \$ | 85,000 | \$ | - |
| \$ | 29,503 | \$ | 513,120 |
| | 6,353,132 | | 3,328,881 |
| | | | |
| | - | | - |
| \$ | 6,382,635 | \$ | 3,842,001 |
| | \$ \$ | \$ 85,000 - - - \$ 85,000 \$ 29,503 6,353,132 - | \$ 85,000 \$ - - \$ 85,000 \$ \$ 29,503 \$ 6,353,132 - |

EXHIBIT 5 (Continued)

| | Special Rever | nue Fun | ds | | | G | Other overnmental | | Total | |
|----|---------------|---------|-----------|----|--------------|-----|----------------------|--------------|------------|--|
| | Road and | | Human | Eı | nvironmental | | Funds | Governmental | | |
| | Bridge | | Services | | Affairs | (St | atement A-2) | | Funds | |
| \$ | _ | \$ | _ | \$ | _ | \$ | _ | \$ | 85,000 | |
| Ŧ | - | Ŧ | - | Ŧ | (85,000) | Ŧ | - | Ŧ | (85,000) | |
| | 77,725 | | | | | | - | | 77,725 | |
| \$ | 77,725 | \$ | | \$ | (85,000) | \$ | | \$ | 77,725 | |
| \$ | (126,337) | \$ | 1,546,408 | \$ | 66,102 | \$ | 318,790 | \$ | 2,347,586 | |
| | 2,693,081 | | 3,368,284 | | 5,308,055 | | 1,433,958 | | 22,485,391 | |
| | (4,281) | | <u> </u> | | - | | - | | (4,281) | |
| \$ | 2,562,463 | \$ | 4,914,692 | \$ | 5,374,157 | \$ | 1,752,748 | \$ | 24,828,696 | |

EXHIBIT 6

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2009

| Net change in fund balances - total governmental funds (Exhibit 5) | | \$ 2,347,586 |
|--|--------------------------------|-----------------|
| Amounts reported for governmental activities in the Statement of Activities are different because: | | |
| Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. | | |
| Expenditures for general capital assets and infrastructure Current year depreciation | \$ 5,257,449 (3,673,046) | 1,584,403 |
| In the statement of activities, only the gain or loss on the disposal of capital assets are reported whereas in the governmental funds, the proceeds from the disposal increase financial resources. Therefore the change in net assets differs from the change in fund balance | | |
| by the cost of the capital assets disposed of. | | (11,296) |
| Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the governmental funds. | | |
| Change in deferred revenue | | (74,352) |
| The capital outlay associated with a capital lease purchase is offset by another financing source in the fund statements and a payable on the Statement of Net Assets. | | |
| Capital leases entered into this year | | (77,725) |
| Repayment of debt principal is an expenditure in the governmental funds. but the repayment reduces long-term liabilities in the Statement of Net Assets. | | |
| Principal repayments | | |
| General obligation bonds Capital leases | \$ 255,000 24,044 | 279,044 |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. | | |
| Change in accrued interest payable | \$ 1,003 | |
| Changes in other post employment benefits | (150,904) | |
| Change in compensated absences payable | (146,676) | |
| Change in inventories | (4,281) | (300,858) |
| Change in net assets of governmental activities (Exhibit 2) | | \$ 3,746,802 |

EXHIBIT 7

STATEMENT OF NET ASSETS SUNNYSIDE CARE CENTER ENTERPRISE FUND SEPTEMBER 30, 2009

Assets

| Current Assets | |
|--|-----------------|
| Cash and pooled deposits and investments | \$ 727,269 |
| Accounts receivable - net of allowance for uncollectible accounts of \$5,000 | 318,154 |
| Prepaid items | 21,087 |
| Total Current Assets | \$ 1,066,510 |
| Restricted Assets | |
| Donor-restricted assets | \$ 46,004 |
| Resident trust funds | 19,703 |
| Total Restricted Assets | \$ 65,707 |
| Noncurrent Assets | |
| Capital assets | |
| Non-depreciable | \$ 118,625 |
| Depreciable - net of accumulated depreciation | 1,809,724 |
| Total Noncurrent Assets | \$ 1,928,349 |
| Total Assets | \$ 3,060,566 |

EXHIBIT 7 (Continued)

STATEMENT OF NET ASSETS SUNNYSIDE CARE CENTER ENTERPRISE FUND SEPTEMBER 30, 2009

Liabilities

| Current Liabilities | |
|--|-----------------|
| Accounts payable | \$ 106,686 |
| Salaries payable | 32,387 |
| Compensated absences payable | 103,184 |
| General obligation bonds payable | 25,000 |
| General obligation revenue notes payable | 7,000 |
| Interest payable | 10,945 |
| Total Current Liabilities | \$ 285,202 |
| Current Liabilities Payable from Restricted Assets | |
| Resident trust funds | \$ 19,661 |
| Noncurrent Liabilities | |
| Compensated absences payable | \$ 16,057 |
| General obligation bonds payable | 1,165,000 |
| General obligation revenue notes payable | 91,000 |
| Total Noncurrent Liabilities | \$ 1,272,057 |
| Total Liabilities | \$ 1,576,920 |
| Net Assets | |
| Invested in capital assets, net of related debt | \$ 640,349 |
| Restricted for capital acquisitions | 46,004 |
| Unrestricted | 797,293 |
| Total Net Assets | \$ 1,483,646 |

EXHIBIT 8

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS SUNNYSIDE CARE CENTER ENTERPRISE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2009

| Operating Revenues | |
|--|-----------------|
| Net resident service revenue | \$ 3,086,438 |
| Other operating revenue | 59,404 |
| Total Operating Revenues | \$ 3,145,842 |
| Operating Expenses | |
| Employee benefits | \$ 455,414 |
| Nursing services | 1,103,263 |
| Administration and fiscal services | 346,002 |
| Social service and activities | 96,693 |
| Ancillary services | 154,284 |
| Plant operations | 170,240 |
| Laundry and linen | 59,771 |
| Dietary | 272,506 |
| Housekeeping | 79,344 |
| Medical care surcharge | 143,565 |
| Depreciation | 108,318 |
| Total Operating Expenses | \$ 2,989,400 |
| Operating Income (Loss) | \$ 156,442 |
| Nonoperating Revenues (Expenses) | |
| Noncapital grants and contributions | \$ 2,768 |
| Investment earnings | 3,691 |
| Interest expense | (68,317) |
| Total Nonoperating Revenues (Expenses) | \$ (61,858) |
| Income (Loss) Before Contributions | \$ 94,584 |
| Capital contributions | 117,047 |
| Change in Net Assets | \$ 211,631 |
| Net Assets - October 1 | 1,272,015 |
| Net Assets - September 30 | \$ 1,483,646 |

EXHIBIT 9

STATEMENT OF CASH FLOWS SUNNYSIDE CARE CENTER ENTERPRISE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2009 Increase (Decrease) in Cash and Cash Equivalents

| Cash Flows from Operating Activities | |
|---|-----------------|
| Receipts from customers and users | \$ 3,112,023 |
| Payments to suppliers | (881,493) |
| Payments to employees | (2,051,248) |
| Net cash provided by (used in) operating activities | \$ 179,282 |
| Cash Flows from Noncapital Financing Activities | |
| Grants and contributions | \$ 2,768 |
| Cash Flows from Capital and Related Financing Activities | |
| Acquisition of capital assets | \$ (198,344) |
| Principal paid on long-term debt | (27,000) |
| Interest paid on long-term debt | (68,484) |
| Capital grants and contributions | 117,047 |
| Net cash provided by (used in) capital and related financing activities | \$ (176,781) |
| Cash Flows from Investing Activities | |
| Investment earnings received | \$ 3,691 |
| Increase in restricted assets | 1,963 |
| Net cash provided by (used in) investing activities | \$ 5,654 |
| Net Increase (Decrease) in Cash and Cash Equivalents | \$ 10,923 |
| Cash and Cash Equivalents at October 1 | 716,346 |
| Cash and Cash Equivalents at September 30 | \$ 727,269 |

EXHIBIT 9 (Continued)

STATEMENT OF CASH FLOWS SUNNYSIDE CARE CENTER ENTERPRISE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2009 Increase (Decrease) in Cash and Cash Equivalents

| Reconciliation of operating income (loss) to net cash provided by (used in) operating activities | |
|--|---------------|
| Operating income (loss) | \$ 156,442 |
| Adjustments to reconcile net operating income (loss) to net cash provided by (used in) | |
| operating activities | |
| Depreciation expense | \$ 108,318 |
| Provision for bad debts | (5,612) |
| Changes in operating assets and liabilities | |
| Accounts receivable | (28,207) |
| Prepaid items | (8,772) |
| Accounts payable | 13,755 |
| Accrued expenses | (56,642) |
| Total adjustments | \$ 22,840 |
| Net cash provided by (used in) operating activities | \$ 179,282 |

EXHIBIT 10

STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2009

| | Agency (Statement C-1 | 1) |
|--|------------------------------|----|
| Assets | | |
| Cash and pooled deposits | \$ 974,95 | 58 |
| Liabilities | | |
| Accounts payable Due to other governments Deferred credits | \$ 12,12 854,30 108,42 | 62 |
| Total Liabilities | \$ 974,95 | 58 |

NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2009

I. Summary of Significant Accounting Policies

The County's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989, (when applicable) that do not conflict with or contradict GASB pronouncements. Although the County has the option to apply FASB pronouncements issued after that date to its business-type activities, the County has chosen not to do so. The more significant accounting policies established in GAAP and used by the County are discussed below.

A. Financial Reporting Entity

Becker County was established March 18, 1858, and is an organized county having the powers, duties, and privileges granted counties by Minnesota Statutes, Chapter 373. As required by accounting principles generally accepted in the United States of America, these financial statements present Becker County (primary government) and its component unit for which the County is financially accountable. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year.

Discretely Presented Component Unit

The Becker County Economic Development Authority (EDA) provides services pursuant to Minnesota Statutes, §§ 469.090 to 469.1081 and Minnesota Statutes, §§ 469.001 to 469.047, and is reported in a separate column in the County's basic financial statements to emphasize that the EDA is legally separate from Becker County. The EDA is governed by a sevenmember Board appointed by the Becker County Board of Commissioners, and Becker County is financially accountable for the EDA.

Complete financial statements of the Becker County Economic Development Authority can be obtained from the Becker County Auditor-Treasurer's Office located at 915 Lake Avenue, Detroit Lakes, Minnesota 56501.

Joint Ventures

The County participates in joint ventures, related organizations, and jointly-governed organizations which are described in Notes section V, subdivisions E, F, and G, respectively.

I. <u>Summary of Significant Accounting Policies</u> (Continued)

B. Basic Financial Statements

1. <u>Government-Wide Statements</u>

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) include the financial activities of the overall County government, except for the fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external parties for support.

In the government-wide statement of net assets, both the governmental and business-type activities columns: (a) are presented on a consolidated basis by column; and (b) are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net assets are reported in three parts: (1) invested in capital assets, net of related debt; (2) restricted net assets; and (3) unrestricted net assets. The County first utilizes restricted resources to finance qualifying activities.

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities and different business-type activities are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or activity. Program revenues include: (1) fees, charges, and fines paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or activity. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

2. Fund Financial Statements

The fund financial statements provide information about the County's funds. Separate statements for each fund category–governmental, proprietary, and fiduciary–are presented. The emphasis of governmental and proprietary fund financial statements is on major individual governmental and enterprise funds, with each displayed as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or incidental activities.

I. <u>Summary of Significant Accounting Policies</u>

B. Basic Financial Statements

2. Fund Financial Statements (Continued)

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The <u>Public Safety Special Revenue Fund</u> is used to account for all funds to be used for public safety. Some of the activities covered under this fund include County Sheriff, County Jail, Sentence to Serve, Probation and Parole, County Coroner, Emergency Services, and Boat and Water Safety. Financing is provided by annual property tax levy and special appropriations from the State of Minnesota.

The <u>Road and Bridge Special Revenue Fund</u> is used to account for financial transactions of County highway operations. Financing is provided by annual tax levy, intergovernmental revenues designated for highway purposes, and charges for services.

The <u>Human Services Special Revenue Fund</u> is used to account for financial services provided to persons receiving public assistance. Financing is provided by annual tax levy and intergovernmental revenues designated for human services purposes.

The <u>Environmental Affairs Special Revenue Fund</u> is used to account for the operations of a solid waste transfer station. Revenues are provided by charges for services and a special assessment against property owners.

The County reports the following major enterprise fund:

The <u>Sunnyside Care Center Enterprise Fund</u> is used to account for the operations of the Sunnyside Care Center. The Care Center's financial position and operations are presented as of and for the year ended September 30, 2009.

Additionally, the County reports the following fund types:

<u>Special Revenue Funds</u> are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

<u>Debt Service Funds</u> are used to account for the accumulation of resources for, and the payment of principal, interest, and related costs of general long-term debt.

I. <u>Summary of Significant Accounting Policies</u>

- B. Basic Financial Statements
 - 2. Fund Financial Statements (Continued)

<u>Agency Funds</u> are custodial in nature and do not present results of operations or have a measurement focus. These funds account for assets that the County holds for others in an agency capacity.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. The County considers all revenues to be available if they are collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

As a general rule, the effect of internal activity has been eliminated from the government-wide financial statements.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

D. Assets, Liabilities, and Net Assets or Equity

1. Cash and Cash Equivalents

The County has defined cash and cash equivalents to include cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Additionally, each fund's equity in the County's investment pool is treated as a cash equivalent because the funds can deposit or effectively withdraw cash at any time without prior notice or penalty. Cash and cash equivalents, for the enterprise fund, include cash on hand and all restricted and unrestricted pooled deposits and investments.

I. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Assets or Equity (Continued)

2. Cash and Pooled Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the County Auditor-Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund deposits and investments are reported at their fair value at December 31, 2009, based on market prices. Pursuant to Minnesota Statute, § 385.07, investment earnings on cash and pooled deposits and investments are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Pooled investment earnings for 2009 were \$402,623. Total investment earnings for 2009 were \$407,443.

Becker County invests in an external investment pool, the Minnesota Association of Governments Investing for Counties (MAGIC) Fund, which is created under a joint powers agreement pursuant to Minnesota Statute, § 471.59. The MAGIC Fund is not registered with the Securities and Exchange Commission, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Therefore, the fair value of the County's position in the pool is the same as the value of the pool shares.

3. <u>Receivables and Payables</u>

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due on May 15 and the second half due on October 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as current and prior taxes receivable.

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances from/to other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All receivables, including those of the discretely presented component unit, are shown net of an allowance for uncollectible amounts, if applicable.

4. <u>Inventories and Prepaid Items</u>

All inventories are valued at cost using the weighted average method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Inventories in proprietary funds and at the government-wide level are recorded as expenses when consumed.

I. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Assets or Equity

4. <u>Inventories and Prepaid Items</u> (Continued)

Inventories, as reported in the fund financial statements, are offset by a fund balance reserve to indicate that they do not constitute available spendable resources.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

5. <u>Restricted Assets</u>

Certain funds of the County are classified as restricted on the statement of net assets because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, their use is limited by applicable laws and regulations.

6. <u>Capital Assets</u>

Capital assets, which include land, right-of-way, construction in progress, infrastructure (e.g., roads, bridges, and similar items), buildings and improvements, land improvements, and machinery and equipment, are reported in the applicable government-wide financial statements. Capital assets have initial useful lives extending beyond two years and a dollar amount for capitalization per asset of \$25,000, except all land, buildings and improvements, construction in progress, and infrastructure which are capitalized regardless of cost. Capital assets are recorded at historical cost or estimated historical cost when purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extended the life of the asset are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Infrastructure, buildings and improvements, land improvements, and machinery and equipment are depreciated using the straight-line method over the following estimated useful lives:

| Assets | Years |
|----------------------------|-------|
| Infrastructure | 25-50 |
| Buildings and improvements | 5-40 |
| Land improvements | 8-22 |
| Machinery and equipment | 4-12 |

I. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Assets or Equity (Continued)

7. Compensated absences

The liability for compensated absences reported in financial statements consists of unpaid, accumulated annual vacation and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

8. Deferred Revenue

Governmental funds and the government-wide financial statements defer revenue recognition in connection with resources that have been received, but not yet earned. Governmental funds also report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period.

9. Long-Term Obligations

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental and business-type activities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources when issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

10. <u>Net Assets and Fund Balance</u>

Certain funds of the County are classified as restricted net assets on the statement of net assets because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantor, contributors, or laws or regulations of other governments. Therefore, their use is limited by applicable laws and regulations.

I. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Assets or Equity

10. <u>Net Assets and Fund Balance</u> (Continued)

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

11. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

II. Stewardship, Compliance, and Accountability

A. <u>Excess of Expenditures Over Budget – Nonmajor Funds</u>

As of December 31, 2009, the Parks and Recreation Special Revenue Fund had expenditures in excess of budget in the amount of \$6,010 and the Natural Resource Management Special Revenue Fund had expenditures in excess of budget in the amount of \$206,278.

B. Land Management

The County manages approximately 74,717 acres of state-owned tax-forfeited land. This land generates revenues primarily from recreational land leases and land and timber sales. Land management costs, including forestry costs such as site preparation, seedlings, tree planting, and logging roads, are accounted for as current operating expenditures. Revenues in excess of expenditures are distributed to the County and cities, towns, and school districts within the County according to state statute.

III. Detailed Notes on All Funds

A. <u>Assets</u>

1. Cash and Pooled Deposits and Investments

Reconciliations of the County's total cash and pooled deposits and investments to the basic financial statements, as of December 31, 2009, are reported as follows:

III. Detailed Notes on All Funds

A. Assets

1. Cash and Pooled Deposits and Investments (Continued)

| Primary government | |
|---|------------------|
| Cash and pooled deposits and investments | \$ 24,951,627 |
| Petty cash and change funds | 9,600 |
| Cash with fiscal agent | 242,466 |
| Fund deposits | 9,571 |
| Restricted assets | |
| Donor-restricted assets | 46,004 |
| Resident trust funds | 19,703 |
| Fiduciary funds | |
| Cash and pooled deposits and investments | 974,958 |
| Component unit | |
| Cash and pooled deposits and investments | 1,596,846 |
| Cash held by MHFA | 31,585 |
| Total cash and investments | \$ 27,882,360 |
| Deposits | \$ 20,239,061 |
| Cash on hand | 11,815 |
| Investments | 7,651,818 |
| Change in Enterprise Funds' cash from September 30 to December 31, 2009 | (20,334 |
| Total deposits, cash on hand, and investments | \$ 27,882,360 |

Deposits

Minnesota Statutes, §§ 118A.02 and 118A.04 authorize the County to deposit its cash and to invest in certificates of deposit in financial institutions designated by the Board. Minnesota Statute, § 118A.03 requires that all County deposits be covered by insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit plus accrued interest at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better, revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution not owned or controlled by the financial institution furnishing the collateral.

III. Detailed Notes on All Funds

A. Assets

1. Cash and Pooled Deposits and Investments (Continued)

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. It is the County's policy to limit investments to the types of securities listed in Sections 6 and 9 of its Investment Policy. As of December 31, 2009, the County's deposits were not exposed to custodial credit risk.

Investments

Minnesota Statutes, §§ 118A.04 and 118A.05 generally authorize the following types of investments available to the County:

- securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as high risk by Minnesota Statute, § 118A.04, subdivision 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The County has a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

At December 31, 2009, the County had the following investments and maturities:

III. Detailed Notes on All Funds

A. Assets

1. Cash and Pooled Deposits and Investments

Interest Rate Risk (Continued)

| | Less Than | | | 1 5 37 | | | | |
|--|-----------|------------|----|-----------|----|-----------|----|-----------|
| | | Fair Value | | 1 Year | | 1-5 Years | | 5+ Years |
| Federal Home Loan Bank | \$ | 2,402,187 | \$ | - | \$ | 1,002,187 | \$ | 1,400,000 |
| Federal Home Loan Mortgage Corporation | | 752,873 | | - | | 752,873 | | - |
| Federal National Mortgage Association | | 522,898 | | 503,555 | | 1,184 | | 18,159 |
| Northern California Power Agency Revenue Bonds | | 303,558 | | 303,558 | | - | | - |
| Ohio Housing Finance Agency Mortgage Revenue | | 25,503 | | - | | 25,503 | | - |
| Negotiable Certificates of Deposit | | 1,690,488 | | 1,690,488 | | - | | - |
| Minnesota Association of Governments Investing for Counties (MAGIC) | | 1,954,311 | | 1,954,311 | | | | |
| Total Investments | \$ | 7,651,818 | \$ | 4,451,912 | \$ | 1,781,747 | \$ | 1,418,159 |
| | | 100% | | 58% | | 23% | | 19% |

Credit Risk

Generally, a credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the County's policy to invest only in securities that meet the ratings requirements set by state statute.

The County's exposure to credit risk as of December 31, 2009, is as follows:

III. Detailed Notes on All Funds

A. Assets

1. Cash and Pooled Deposits and Investments

Credit Risk (Continued)

| | Moody's or S&P Rating | Fair Value | | | |
|--|--------------------------|------------|-----------|--|--|
| Federal Home Loan Bank | Aaa | \$ | 2,402,187 | | |
| Federal Home Loan Mortgage Corporation | Aaa | + | 752,873 | | |
| Federal National Mortgage Association | Aaa | | 503,555 | | |
| Federal National Mortgage Association | N/R | | 19,343 | | |
| Northern California Power Agency Revenue Bonds | Aa3 | | 303,558 | | |
| Ohio Housing Finance Agency Mortgage Revenue | Aaa | | 25,503 | | |
| Negotiable Certificates of Deposit | N/R | | 1,690,488 | | |
| Minnesota Association of Governments Investing | | | | | |
| Counties (MAGIC) | N/A | | 1,954,311 | | |
| | | \$ | 7,651,818 | | |
| N/R – not rated | | | | | |
| | | | | | |

N/A – not applicable

Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. It is the County's policy to limit investments to the types of securities listed in Sections 6 and 9 of its Investment Policy and as prescribed by Minnesota Statute, § 118A.01 through 118A.08.

At December 31, 2009, 39 percent of the County's investments may be subject to custodial credit risk in the following amounts by issuer.

| Issuer | | Amount | | | |
|--|----|-----------|--|--|--|
| Federal Home Loan Bank | \$ | 2,021,641 | | | |
| Federal Home Loan Mortgage Corporation | Ψ | 633,606 | | | |
| Federal National Mortgage Association | | 216,099 | | | |
| Northern California Power Agency Revenue Bonds | | 125,157 | | | |
| Ohio Housing Finance Agency Mortgage Revenue | | 10,515 | | | |
| | \$ | 3,007,018 | | | |

III. Detailed Notes on All Funds

A. Assets

1. Cash and Pooled Deposits and Investments (Continued)

Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the County's investment in a single issuer, excluding U.S. guaranteed investments, external investment pools, and mutual funds. The County's negotiable certificates of deposit are with 18 different financial institutions and are not exposed to concentration of credit risk.

Investments in any one issuer that represent five percent or more of the County's investments are:

| Issuer | | Reported Amount | | | |
|--|----|-----------------|-----|--|--|
| Federal Home Loan Bank | \$ | 2,402,187 | 31% | | |
| Federal Home Loan Mortgage Corporation | | 752,873 | 10% | | |
| Federal National Mortgage Association | | 522,898 | 7% | | |

2. <u>Receivables</u>

Receivables as of December 31, 2009, for the County's governmental activities and as of September 30, 2009, for the County's business-type activities, including any applicable allowances for uncollectible accounts, are as follows:

| | Tota | l Receivables |
|--------------------------------------|------|---------------|
| Governmental Activities | | |
| Taxes | \$ | 727,928 |
| Special Assessments | | 16,694 |
| Accounts | | 1,100,626 |
| Accrued Interest | | 96,266 |
| Due from other governments | | 1,830,237 |
| Total Governmental Activities | \$ | 3,771,751 |
| Business-Type Activities Accounts | \$ | 318,154 |

All of the County's receivables are scheduled for collection during the subsequent year.

3. <u>Capital Assets</u>

Capital asset activity for the governmental activities for the year ended December 31, 2009, and for the business-type activities for the year ended September 30, 2009, was as follows:

III. Detailed Notes on All Funds

A. Assets

3. <u>Capital Assets</u> (Continued)

| Governmental Activities | Beginning Balance | | Increases | | Decreases | | Ending Balance | |
|--|----------------------|------------|-----------|-----------|-----------|-----------|-------------------|------------|
| Capital assets, not being depreciated | ¢ | 1 460 000 | ¢ | | ¢ | | ¢ | 1 462 220 |
| Land | \$ | 1,462,220 | \$ | - | \$ | - | \$ | 1,462,220 |
| Right-of-way | | 633,736 | | 29,399 | | - | | 663,135 |
| Construction in progress | | 1,232,166 | | - | | 1,232,166 | | - |
| Total capital assets not depreciated | \$ | 3,328,122 | \$ | 29,399 | \$ | 1,232,166 | \$ | 2,125,355 |
| Capital assets being depreciated | | | | | | | | |
| Infrastructure | \$ | 67,108,410 | \$ | 4,223,406 | \$ | - | \$ | 71,331,816 |
| Buildings and improvements | | 15,940,216 | | 1,708,047 | | - | | 17,648,263 |
| Land improvements | | 1,265,018 | | - | | - | | 1,265,018 |
| Machinery and equipment | | 5,105,288 | | 528,763 | | 275,646 | | 5,358,405 |
| Total capital assets being depreciated | \$ | 89,418,932 | \$ | 6,460,216 | \$ | 275,646 | \$ | 95,603,502 |
| Less: accumulated depreciation for | | | | | | | | |
| Infrastructure | \$ | 30,378,687 | \$ | 2,575,079 | \$ | - | \$ | 32,953,766 |
| Buildings and improvements | | 5,820,297 | | 534,312 | | - | | 6,354,609 |
| Land improvements | | 148,143 | | 63,251 | | - | | 211,394 |
| Machinery and equipment | | 3,416,485 | | 500,404 | | 264,350 | | 3,652,539 |
| Total accumulated depreciation | \$ | 39,763,612 | \$ | 3,673,046 | \$ | 264,350 | \$ | 43,172,308 |
| Total capital assets, depreciated, net | \$ | 49,655,320 | \$ | 2,787,170 | \$ | 11,296 | \$ | 52,431,194 |
| Governmental Activities | | | | | | | | |
| Capital Assets, Net | \$ | 52,983,442 | \$ | 2,816,569 | \$ | 1,243,462 | \$ | 54,556,549 |

III. Detailed Notes on All Funds

A. Assets

3. <u>Capital Assets</u> (Continued)

| Business-Type Activities | Beginning Balance | | Increases | | Decreases | | Ending Balance | |
|--|----------------------|-----------|-----------|----------|-----------|--------|-------------------|-----------|
| Capital assets, not being depreciated | | | | | | | | |
| Land | \$ | 2,325 | \$ | 116,300 | \$ | - | \$ | 118,625 |
| Construction in progress | | 14,876 | | 2,610 | | 17,486 | | - |
| Total capital assets not depreciated | \$ | 17,201 | \$ | 118,910 | \$ | 17,486 | \$ | 118,625 |
| Capital assets being depreciated | | | | | | | | |
| Buildings and improvements | \$ | 2,568,726 | \$ | 7,748 | \$ | - | \$ | 2,576,474 |
| Land improvements | | 149,767 | | 15,323 | | - | | 165,090 |
| Machinery and equipment | | 442,997 | | 73,849 | | 1 | | 516,845 |
| Total capital assets being depreciated | \$ | 3,161,490 | \$ | 96,920 | \$ | 1 | \$ | 3,258,409 |
| Less: accumulated depreciation for | | | | | | | | |
| Buildings and improvements | \$ | 854,534 | \$ | 83,901 | \$ | - | \$ | 938,435 |
| Land improvements | | 131,914 | | 1,597 | | - | | 133,511 |
| Machinery and equipment | | 353,920 | | 22,820 | | 1 | | 376,739 |
| Total accumulated depreciation | \$ | 1,340,368 | \$ | 108,318 | \$ | 1 | \$ | 1,448,685 |
| Total capital assets, depreciated, net | \$ | 1,821,122 | \$ | (11,398) | \$ | _ | \$ | 1,809,724 |
| Business-Type Activities | | | | | | | | |
| Capital Assets, Net | \$ | 1,838,323 | \$ | 107,512 | \$ | 17,486 | \$ | 1,928,349 |

Depreciation Expense

Depreciation expense was charged to functions of the County as follows:

| Governmental Activites | |
|---|-----------------|
| General government | \$ 592,882 |
| Public safety | 116,820 |
| Highways and streets, including depreciation of infrastructure assets | 2,813,430 |
| Public transportation | 39,610 |
| Sanitation | 50,748 |
| Human services | 14,370 |
| Culture and recreation | 41,375 |
| Conservation of natural resources | 659 |
| Economic development | 3,152 |
| Total Depreciation Expense - Governmental Activities | \$ 3,673,046 |
| Business-Type Activities Sunnyside Care Center | \$ 108,318 |

III. Detailed Notes on All Funds

- A. Assets
 - 3. <u>Capital Assets</u> (Continued)

Construction Commitments

The County had no active construction commitments as of December 31, 2009.

B. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of December 31, 2009, is as follows:

Due To/From Other Funds

| Receivable Fund | Payable Fund | Amount | | |
|---|-----------------------|--------|---------|-------------------------------------|
| General Fund | Human Services SRF | \$ | 20,876 | Charges for services |
| | Other Governmental | | 11,613 | Gravel tax |
| Total Due to General Fund | | \$ | 32,489 | |
| Public Safety Special Revenue Fund | Human Services SRF | \$ | 944 | Charges for services |
| Road and Bridge Special Revenue Fund | General Fund | \$ | 10,736 | Charges for services |
| | Public Safety SRF | | 11,412 | Charges for services |
| | Human Services SRF | | 459 | Charges for services |
| | Environmental Affairs | | 1,200 | Charges for services |
| | Other Governmental | | 117,904 | Gravel tax and charges for services |
| Total Due to Road and Bridge Speci | al Revenue Fund | \$ | 141,711 | |
| Environmental Affairs Special Revenue Fund | Road and Bridge SRF | \$ | 35 | Charges for services |
| Total Due To/From Other Funds | | \$ | 175,179 | |

III. Detailed Notes on All Funds

B. Interfund Receivables, Payables, and Transfers (Continued)

Interfund Transfers

Interfund transfers for the year ended December 31, 2009, consisted of the following operating transfers:

Transfer to General Fund from Environment Affairs Special Revenue Fund

85,000 Administrative charges for services

C. Liabilities

Deferred Revenue

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. As of December 31, 2009, governmental funds reported the following various components of deferred unavailable revenue:

| | Deferred Unavailable | | | |
|------------------------|-------------------------|-----------|--|--|
| Taxes | \$ | 538,812 | | |
| Special Assessments | | 13,647 | | |
| Contracts | | 497,987 | | |
| Grants | | 786,221 | | |
| Notes | | 3,650 | | |
| Total Deferred Revenue | \$ | 1,840,317 | | |

Compensated Absences

Under the County's personnel policies and union contracts, employees are granted vacation in varying amounts based on their length of service. Vacation leave accrual varies from 12 to 24 days per year. Sick leave accrual is 12 days per year. Leave may be accumulated to a maximum of 24 days vacation and 120 days sick leave under the County's employment policy. For the governmental activities, compensated absences are generally liquidated by the General Fund, the Road and Bridge Special Revenue Fund, and the Human Services Special Revenue Fund.

Unused compensatory time, accumulated vacation and vested sick leave are paid to employees upon termination. Unvested sick leave, approximately \$876,339 at December 31, 2009, is available to employees in the event of illness-related absences and is not paid to them at termination.

III. Detailed Notes on All Funds

C. <u>Liabilities</u> (Continued)

Leases

Operating Leases

The County leases space under noncancelable operating leases. Total costs for such leases were \$143,160 for the year ended December 31, 2009. The future minimum lease payments for these leases are as follows:

| Year Ending December 31 | Amount |
|----------------------------|---------------|
| 2010 | \$ 143,160 |
| 2011 | 143,160 |
| 2012 | 143,160 |
| 2013 | 143,160 |
| 2014 | 69,271 |
| Total | \$ 641,911 |

Capital Leases

The County has entered into lease agreements as lessee for financing the acquisition of certain equipment. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date. The capital leases consist of the following at December 31, 2009:

| Lease | Maturity | Installment | ayment Amount | Original | 1 | Balance |
|---|----------|-------------|------------------|---------------|----|---------|
| Governmental Activities 2005 Postage machine | 2010 | Annual | \$ 5,842 | \$ 23,517 | \$ | 484 |
| 2005 Landfill loader | 2009 | Annual | 14,479 | 52,135 | | - |
| 2007 Loader | 2011 | Annual | 18,612 | 83,851 | | 33,771 |
| 2009 Bituminus Distributor | 2013 | Annual | 22,175 | 99,900 | | 77,725 |
| Less: Accumulated depreciation | | | | (64,751) | | - |
| Total Governmental Activities Capital Leases | | | | \$ 194,652 | \$ | 111,980 |

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2009, were as follows:

III. Detailed Notes on All Funds

C. Liabilities

Leases

Capital Leases (Continued)

| Year Ending December 31 | Governmental Activities | | | |
|---|----------------------------|----------|--|--|
| 2010 | \$ | 41,274 | | |
| 2011 | | 40,788 | | |
| 2012 | | 22,175 | | |
| 2013 | | 22,175 | | |
| Total minimum lease payments | \$ | 126,412 | | |
| Less amount representing interest | | (14,432) | | |
| Present Value of Minimum Lease Payments | \$ | 111,980 | | |

Long-Term Debt

Governmental Activities

| | Final Maturity | Installment Amounts | Interest Rates (%) | Original Issue Amounts | Outstanding Balance December 31, 2009 |
|--|-------------------|------------------------|-----------------------|---------------------------|---|
| G.O. Courthouse Expansion Bonds of 2007 | 2027 | \$265,000-\$435,000 | 4.00-4.25 | \$ 6,395,000 | <u>\$ 5,835,000</u> |
| Business-Type | Activities | | | | |
| | Final Maturity | Installment Amounts | Interest Rates (%) | Original Issue Amounts | Outstanding Balance September 30, 2009 |
| 2004 G.O. Nursing Home Bonds | 2034 | \$25,000-\$90,000 | 5.00-5.65 | \$ 1,250,000 | \$ 1,190,000 |
| 2004 G.O. Revenue Note | 2022 | \$7,000-\$8,000 | 1.68 | 135,430 | 98,000 |
| | | | | | <u>\$ 1,288,000</u> |

Debt Service Requirements

Debt service requirements at December 31, 2009, for governmental activities and September 30, 2009, for business-type activities were as follows:

III. Detailed Notes on All Funds

C. Liabilities

<u>Debt Service Requirements</u> (Continued)

Governmental Activities

| | Principal | | Interest |
|----|-----------|--|-----------|
| | | | |
| \$ | 265,000 | \$ | 234,431 |
| | 275,000 | | 223,631 |
| | 285,000 | | 212,431 |
| | 250,000 | | 201,731 |
| | 260,000 | | 191,532 |
| | 1,455,000 | | 790,557 |
| | 1,785,000 | | 461,828 |
| | 1,260,000 | | 81,600 |
| ¢ | 5 825 000 | ¢ | 2.397.741 |
| | \$ | $\begin{array}{c} 275,000\\ 285,000\\ 250,000\\ 260,000\\ 1,455,000\\ 1,785,000\\ 1,260,000\\ \end{array}$ | |

Business-Type Activities

| Year Ending | | |
|-------------|-----------------|-----------------|
| December 31 | Principal | Interest |
| | | |
| 2010 | \$ 32,000 | \$ 66,691 |
| 2011 | 32,000 | 65,324 |
| 2012 | 32,000 | 63,956 |
| 2013 | 32,000 | 62,589 |
| 2014 | 37,000 | 61,096 |
| 2015-2019 | 199,000 | 278,690 |
| 2020-2024 | 239,000 | 224,468 |
| 2025-2029 | 285,000 | 155,073 |
| 2030-2034 | 400,000 | 59,325 |
| | | |
| Total | \$ 1,288,000 | \$ 1,037,212 |

Changes in Long-Term Liabilities

Long-term liability activity for the governmental activities for the year ended December 31, 2009, and for the business-type activities for the year ended September 30, 2009, was as follows:

III. Detailed Notes on All Funds

C. Liabilities

Changes in Long-Term Liabilities (Continued)

Governmental Activities

| | I | Beginning Balance | Additions | R | eductions | Ending Balance | ue Within One Year |
|--|----|----------------------|-----------------|----|-----------|-----------------------|---------------------------|
| Capital leases | \$ | 58,299 | \$ 99,900 | \$ | 46,219 | \$ 111,980 | \$ 35,306 |
| General obligation bonds | | 6,090,000 | - | | 255,000 | 5,835,000 | 265,000 |
| Net OPEB payable | | 162,887 | 226,435 | | 75,531 | 313,791 | - |
| Compensated absences | | 1,957,358 | 1,402,362 | | 1,255,686 | 2,104,034 | |
| Governmental Activities Long-Term Liabilities | \$ | 8,268,544 | \$ 1,728,697 | \$ | 1,632,436 | \$ 8,364,805 | \$ 300,306 |

Business-Type Activities

| | Beginning Balance | Additions | Reductions | Ending Balance | Due Within One Year |
|---|----------------------|-----------|------------|-------------------|------------------------|
| General obligation bonds | \$ 1,210,000 | \$ - | \$ 20,000 | \$ 1,190,000 | \$ 25,000 |
| General obligation revenue notes | 105,000 | - | 7,000 | 98,000 | 7,000 |
| Compensated absences | 131,471 | | 12,230 | 119,241 | 103,184 |
| Business-Type Activities Long-Term Liabilities | \$ 1,446,471 | \$- | \$ 39,230 | \$ 1,407,241 | \$ 135,184 |

IV. Pension Plans

A. Defined Benefits Plans

Plan Description

All full-time and certain part-time employees of the County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). The PERA administers the Public Employees Retirement Fund, the Public Employee's Police and Fire Fund, and the Public Employees Correctional Fund, which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

IV. Pension Plans

A. Defined Benefits Plans

Plan Description (Continued)

Public Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security, and Basic Plan members are not. All new members must participate in the Coordinated Plan. All police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Fund. Members, who are employed in a county correctional institution and have direct contact with inmates, are covered by the Public Employees Correctional Fund.

The PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute and vest after three years of credited service. The retirement benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service.

Two methods are used to compute benefits for Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each year thereafter. For a Coordinated Plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each successive year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For Public Employees Police and Fire Fund members, the annuity is accrual rate is 3 percent for each year of service. For Public Employees Correctional Fund Members, the annuity accrual rate is 1.9 percent for each year of service.

For all Public Employees Retirement Fund members whose annuity is calculated using Method 1, and for all Public Employees Police and Fire Fund and Public Employees Correctional Fund members, a full annuity is available when age plus years of service equal 90. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

The PERA issues a publicly available financial report that includes financial statements and required supplementary information for the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund. That report may be obtained on the Internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

IV. Pension Plans

A. <u>Defined Benefits Plans</u> (Continued)

Funding Policy

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. These statutes are established and amended by the State Legislature. The County makes annual contributions to the pension plans equal to the amount required by state statutes. Public Employees Retirement Fund Basic Plan members and Coordinated Plan members are required to contribute 9.10 and 6.00 percent, respectively, of their annual covered salary. Public Employees Police and Fire Fund members are required to contribute 9.40 percent of their annual covered salary. Public Employees State State

The County is required to contribute the following percentages of annual covered payroll in 2009 and 2010:

| | 2009 | 2010 |
|---------------------------------------|--------|--------|
| Public Employees Retirement Fund | | |
| Basic Plan Members | 11.78% | 11.78% |
| Coordinated Plan Members | 6.75 | 7.00 |
| Public Employees Police and Fire Fund | 14.10 | 14.10 |
| Public Employees Correctional Fund | 8.75 | 8.75 |

The County's contributions for the years ending December 31, 2009, 2008, and 2007, for the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund, were:

| | | Public Employees Retirement Fund | | Public Employees Police and Fire Fund | | Public Employees Correctional Fund | |
|------|----|---|----|--|----|---|--|
| | Eı | | | | | | |
| | R | | | | | | |
| | | | | | | | |
| | | | | | | | |
| 2009 | \$ | 771,085 | \$ | 215,822 | \$ | 100,507 | |
| 2008 | | 710,596 | | 193,775 | | 94,208 | |
| 2007 | | 654,662 | | 170,997 | | 90,653 | |

These amounts are equal to the contractually required contributions for each year as set by state statute.

B. Defined Contribution Plan

Six eligible elected officials of Becker County are covered by the Public Employees Defined Contribution Plan, a multiple-employer, deferred compensation plan administered by PERA in accordance with Minnesota Statute, Chapter 353D. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

IV. Pension Plans

B. <u>Defined Contribution Plan</u> (Continued)

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. Minnesota Statute, § 353D.03 specifies the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes five percent of salary, which is matched by the employer. Employees may elect to make member contributions in an amount not to exceed the employer share. Employee and employer contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2.00 percent of employer contributions and 0.25 percent of the assets in each member account annually.

Total contributions by dollar amount and percentage of covered payroll made by the County during the year ended December 31, 2009, were:

| | Employee | | Employer | |
|-------------------------------|----------|-------|----------|-------|
| Contribution amount | \$ | 6,628 | \$ | 6,628 |
| Percentage of covered payroll | 5% | | | 5% |

Required contribution rates were 5.00 percent.

C. <u>Other Post-Employment Benefits – (OPEB)</u>

Plan Description

Becker County provides a single-employer defined benefit healthcare plan to eligible retirees and their spouses. The plan offers medical insurance benefits. The County provides for retirees by Minnesota Statute § 471.61, subdivision 2b. The retiree healthcare plan does not issue a publicly available financial report.

Funding Policy

The contribution requirements of the plan members and the County are established and may be amended by the Becker County Board of Commissioners. Retirees are required to pay 100 percent of the total premium cost. Since the premium is determined on the entire active and retiree population, the retirees are receiving an implicit rate subsidy. This post-employment benefit is funded on a pay-as-you-go basis usually paying retiree benefits out of the General Fund. For 2009, there were approximately 252 participants in the plan, including 13 retirees.

IV. Pension Plans

C. Other Post-Employment Benefits - (OPEB) (Continued)

Annual OPEB Cost and Net OPEB Obligation

The County's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation to the plan.

| Annual Required Contribution Interest on net OPEB obligation Adjustments to Annual Required Contribution | \$ 224,922 7,330 (5,817) |
|--|-----------------------------------|
| Annual OPEB cost (expense) Contributions made | \$ 226,435 (75,531) |
| Increase in net OPEB obligation Net OPEB Obligation - January 1, 2008 | \$ 150,904 162,887 |
| Net OPEB Obligation - December 31, 2008 | \$ 313,791 |

The County's annual OPEB cost for December 31, 2009, was \$226,435. The percentage of annual OPEB cost contributed to the plan was 33.4 percent, and the net OPEB obligation for 2009 was \$313,791. The required three-year actuarial valuation trend information is not available at this time based on implementation in 2008.

Fund Status and Funding Progress

As of January 1, 2008, the most recent actuarial valuation date, the plan was zero percent funded. The actuarial liability for benefits was \$1,571,170, and the actuarial value of assets was zero, resulting in an unfunded actuarial liability (UAAL) of \$1,571,170. The covered payroll (annual payroll of active employees covered by the plan) was \$10,744,917, and the ratio of the UAAL to the covered payroll was 14.6 percent.

Actuarial valuations for an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

IV. Pension Plans

C. <u>Other Post-Employment Benefits – (OPEB)</u> (Continued)

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2008, actuarial valuation, the Projected Unit Credit Actuarial Cost Method was used. The actuarial assumptions include a 4.5 percent investment rate of return (net of investment expenses), which is Becker County's implicit rate of return on the General Fund. The annual healthcare cost trend is 9.0 percent initially reduced by decrements to an ultimate rate of 5.0 percent over eight years. Both rates included a 2.5 percent inflation assumption. The UAAL is being amortized over 30 years on a closed basis. The remaining amortization period at December 31, 2009, was 28 years.

V. Summary of Significant Contingencies and Other Items

A. Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County, in connection with the normal conduct of its affairs, may be involved in various claims, judgments, and litigation. The County Attorney estimates that the potential claims against the County not covered by insurance resulting from such litigation would not materially affect the financial statements of the County.

B. Management Agreement

The Sunnyside Care Center is managed by Ecumen Services, Inc. The Care Center is under a three-year agreement, which expires July 31, 2012. Effective August 1, 2009, the monthly management fee is 3.0 percent of annual operating revenues. Management fees for the year ending September 30, 2009 amounted to \$94,417. Certain employees of Ecumen perform services for the Care Center. The Care Center had unpaid amounts pertaining to the above transactions at September 30, 2009 amounting to \$12,612.

C. <u>Risk Management</u>

The County is exposed to various risks of loss related to torts; theft of, damage, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. The County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Insurance Trust (MCIT) to cover workers' compensation and property and casualty liabilities. To cover other risk, the County carries commercial insurance.

V. <u>Summary of Significant Contingencies and Other Items</u>

C. <u>Risk Management</u> (Continued)

There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for each of the past three fiscal years.

The Worker's Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$430,000 per claim in 2009 and \$450,000 per claim in 2010. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining and the County pays an annual premium to cover current and future losses. The MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

D. Subsequent Event

The Sunnyside Nursing Home Bonds were called in February 2010 and were paid by the General Fund of Becker County. These bonds will be repaid to the County in installments from Sunnyside Care Center revenues.

E. Joint Ventures

Becker County Children's Initiative

The Becker County Children's Initiative (BCCI) collaborative was established in 1995, under the authority of the Joint Powers Acts, pursuant to Minnesota Statutes, §§ 471.59 and 124D.23. The BCCI includes Becker County and the Multi-County Board of Health. The purpose of the BCCI is to provide coordinated family services and to commit resources to an integrated fund. Control of the BCCI is vested in a Board of Directors. Becker County has two members on the Board.

In the event of a withdrawal from the BCCI collaborative, the withdrawing party shall give a 180-day notice. This also means that the BCCI may no longer meet the requirements of Minnesota Statute, § 124D.23 as a family service collaborative.

The withdrawing party shall not be entitled to any compensation as long as the BCCI continues its existence. Should the BCCI cease to exist, all surplus funds shall be returned to the parties in proportion to their contributions. All other assets will be disposed of by law and to best accomplish the continuation purposes of the BCCI.

The BCCI has no long-term debt. Financing is provided by state and federal grants, appropriations from joint powers members, and miscellaneous revenues. In 2009, Becker County was not required to make a contribution to the BCCI. Separate financial information can be obtained from the Becker County Children's Initiative, P.O. Box 24, Detroit Lakes, Minnesota 56502-0024.

V. Summary of Significant Contingencies and Other Items

E. Joint Ventures (Continued)

Homeland Security Emergency Management (HSEM) Region 3 Emergency Managers Joint Powers Board

The HSEM Region 3 Emergency Managers Joint Powers Board was formed in 2007 under the authority of the Joint Powers Act, pursuant to Minnesota Statutes, § 471.59 and Minnesota Statutes, Chapter 12. Members include Becker, Beltrami, Clay, Clearwater, Hubbard, Kittson, Lake of the Woods, Mahnomen, Marshall, Norman, Pennington, Polk, Red Lake, and Roseau counties. The purpose of the HSEM Region 3 Emergency Managers Joint Powers Board is to engage in planning, training, and/or the purchase of equipment in order to better respond to emergencies and natural and other disasters within HSEM Region 3; specifically within the jurisdictional boundaries of the member counties.

Control is vested in the HSEM Region 3 Emergency Managers Joint Powers Board, which is composed of one representative from each member county, appointed by their respective governing bodies as provided in the HSEM Region 3 Emergency Managers Board's Joint Powers Agreement.

The HSEM Region 3 Emergency Managers Joint Powers Board has no long-term debt. Financing will be provided by a Homeland Security Grant Program and other grant programs and awards.

Northwest Minnesota Regional Radio Board

The Northwest Minnesota Regional Radio Board was formed in 2007 under the authority of the Joint Powers Act, pursuant to Minnesota Statutes, §§ 403.39 and 471.59. Members include Becker, Beltrami, Clearwater, Clay, Hubbard, Kittson, Lake of the Woods, Mahnomen, Marshall, Norman, Pennington, Polk, Red Lake, and Roseau counties and the City of Moorhead. The purpose of the Northwest Minnesota Regional Radio Board is to provide

regional administration for the installation, operation, and maintenance of local and regional enhancements to the Statewide Public Safety Radio and Communication System (ARMER).

Control is vested in the Northwest Minnesota Regional Radio Board, which is composed of one county commissioner from each member county and one city council member from the member city, appointed by their respective governing bodies as provided in the Northwest Minnesota Regional Radio Board's Joint Powers Agreement.

The Northwest Minnesota Regional Radio Board has no long-term debt. Financing is provided by annual contributions from members, reflective of the extent of participation and use of services. Becker County did not contribute to the Northwest Regional Radio Board for the year ended December 31, 2009. Complete financial information can be obtained from Greater Northwest Emergency Medical Services, 2301 Johanneson Avenue NW, Suite 103, Bemidji, Minnesota 56601.

V. Summary of Significant Contingencies and Other Items

E. Joint Ventures (Continued)

Northwestern Counties Data Processing Security Association

The Northwestern Counties Data Processing Security Association was formed in 1994 under the authority of the Joint Powers Act, pursuant to Minnesota Statute, § 471.59, and includes Becker, Beltrami, Clay, Clearwater, Hubbard, Kittson, Lake of the Woods, Marshall, Pennington, Polk, Roseau, and Wadena Counties. The purpose of the Association is to provide a mechanism whereby the counties may cooperatively provide for a data processing disaster recovery plan and back-up system.

Control of the Association is vested in the Northwestern Counties Data Processing Security Association Joint Powers Board, which is composed of one county commissioner appointed by each member county board. In the event of dissolution, the net assets of the Association at that time shall be distributed to the respective member counties in proportion to the contribution of each.

The Northwestern Counties Data Processing Security Association has no long-term debt. Financing is provided by state grants and appropriations from member counties when needed. Becker County contributed \$1,000 to the Association for the year ended December 31, 2009. Lake of the Woods County, in an agent capacity, reports the cash transactions of the Association as an agency fund on its financial statements. Complete financial information can be obtained from the Lake of the Woods County Auditor's Office, 206 8th Avenue SE, Suite 260, Baudette, MN 56623.

West Central Area Agency on Aging

The West Central Area Agency on Aging was established June 2, 1982, by a joint powers agreement among Becker, Clay, Douglas, Grant, Otter Tail, Pope, Stevens, Traverse, and Wilkin Counties. The agreement was established to administer all aspects of the Older Americans Act by providing programs to meet the needs of the elderly in the nine-county area. Each county may be assessed a proportional share of the 25 percent of the administrative costs incurred in the carrying out of this agreement. Each county's proportional share of this 25 percent of the administrative costs will be based upon the number of persons age 60 or older living within that county. In 2009, Becker County paid \$4,367 to the West Central Area Agency on Aging as its share of the 2009 assessment.

Any county may withdraw by providing notice to the chair of the Board 90 days prior to the beginning of the fiscal year. The chair shall forward a copy to each of the counties. Withdrawal shall not act to discharge any liability incurred or chargeable to any county before the effective date of withdrawal.

Control is vested in the West Central Board on Aging. The Board consists of one commissioner from each of the counties. The county commissioners of the county he or she represents appoint each member of the Board. Complete financial information can be obtained from the Area Agency on Aging, P.O. Box 726, Fergus Falls, Minnesota 56537.

V. Summary of Significant Contingencies and Other Items

E. Joint Ventures (Continued)

West Central Minnesota Drug Task Force

The West Central Minnesota Drug Task Force was established in 1996 under the authority of the Joint Powers Act, pursuant to Minnesota Statute, § 471.59, and includes Becker, Clay, Douglas, Grant, Otter Tail, and Todd Counties, and the Cities of Alexandria, Breckenridge, Detroit Lakes, Fargo, Fergus Falls, Moorhead, Pelican Rapids, Perham, and Wahpeton. The Task Force's objectives are to detect, investigate, and apprehend controlled substance offenders in the six-county area.

Control of the Task Force is vested in a Board of Directors. The Board of Directors consists of department heads or a designee from each participating full-time member agency. In the event of dissolution of the Task Force, the equipment will be divided and returned to the appropriate agencies. If only one agency terminates its agreement and the unit continues, all equipment will remain with the Task Force.

Beginning January 1, 2004, Douglas County became the fiscal agent for the Task Force. Financing and equipment will be provided by the full-time and associate member agencies. Becker County provided \$1,000 to this organization in 2009.

F. <u>Related Organizations</u>

The County Board is responsible for appointing the members of other organizations, but the County's accountability, for these organizations, does not extend beyond making the appointments. The County Board appoints the Board Members of the Pelican River Watershed District and the Cormorant Lakes Watershed District.

G. Jointly-Governed Organizations

Becker County Airport Commission

Becker County and the City of Detroit Lakes created the Becker County Airport commission. The County and the City each appoint two members to the Commission. The County and the City alternately appoint the fifth Commission member for a three-year term. The Commission is reported as a special revenue fund in the financial statements of City of Detroit Lakes. The County appropriated \$40,500 for airport operations in 2009.

District IV Transportation Planning

Becker County and 13 other cities and counties entered into a joint powers agreement to establish the District IV Transportation Planning Joint Powers Board, effective December 11, 1996, and empowered under Minnesota Statute, § 471.59. The purpose of the Board is to develop a multi-modal transportation plan for the geographical jurisdiction of the member cities and counties. The Board is composed of 14 members, with one member appointed by each member city and county.

V. Summary of Significant Contingencies and Other Items

G. Jointly-Governed Organizations (Continued)

Lake Agassiz Regional Library

The Lake Agassiz Regional Library, a consolidated public library system serving over 134,228 residents, was formed in 1961 pursuant to Minnesota Statutes, §§ 134.20 and 471.59, and includes the counties of Becker, Clay, Clearwater, Mahnomen, Norman, Polk, and Wilkin, as well as the cities of Breckenridge, Crookston, Detroit Lakes, Mahnomen, and Moorhead. Control of the Library is vested in the Lake Agassiz Regional Library Board of trustees which is composed of 23 individuals who represent 12 signatory entities. Becker County appropriated \$303,650 to the Lake Agassiz Regional Library for the year ended December 31, 2009.

Minnesota Rural Counties Caucus

The Minnesota Rural Counties Caucus was established in 1997 and includes Becker, Beltrami, Clay, Clearwater, Itasca, Kittson, Lake, Lake of the Woods, Mahnomen, Marshall, McLeod, Morrison, Norman, Pennington, Polk, Red Lake, and Roseau Counties. Control of the Caucus is vested in the Minnesota Rural Counties Caucus Executive Committee which is composed of ten directors, each with an alternate, who are appointed annually by each respective county board. The County did not contribute to the Caucus for the year ended December 31, 2009.

Western Area City/County Co-Op

Becker County and 24 other cities and counties created the Western Area City/County Co-Op (WACCO). Each member of WACCO is authorized to appoint one member to the Board of Directors. The County paid \$5,000 in dues during 2009.

Wild Rice Watershed District

The Wild Rice Watershed District was established in 1969 pursuant to Minnesota Statutes, Chapter 103D, and includes Becker, Clay, Clearwater, Mahnomen, Norman, and Polk Counties. The purpose of the Wild Rice Watershed District is to oversee watershed projects, conduct studies for future project planning, administer legal drainage systems, issue applications and permits, educate the public on conservation issues, and provide dispute resolution. Control of the Wild Rice Watershed District is vested in a Board of Managers which is composed of seven members appointed by the county commissioners of Becker, Clay, Mahnomen, and Norman Counties. Norman County appoints three members, Clay County appoints two members, and the remaining counties each appoint one member.

VI. <u>Becker County Economic Development Authority</u>

A. Summary of Significant Accounting Policies

The Becker County Economic Development Authority's (EDA) financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) for the year ended December 31, 2009, and include the financial statements of the Housing Department for the year ended June 30, 2009. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989, (when applicable) that do not conflict with or contradict GASB pronouncements. Although the EDA has the option to apply FASB pronouncements issued after that date to its business-type activities and enterprise funds, the EDA has chosen not to do so. The more significant accounting policies established in GAAP and used by the EDA are discussed below.

1. Financial Reporting Entity

The EDA was established May 27, 1997, having all of the powers and duties of an economic development authority under Minnesota Statutes, §§ 469.090 to 469.1081. The Housing Department was added May 1, 1999, and has all of the powers and duties of a housing and redevelopment authority under Minnesota Statutes, §§ 469.001 to 469.047. The EDA is governed by a seven-member Board appointed by the Becker County Board of Commissioners.

The EDA is a component unit of Becker County because Becker County is financially accountable for the EDA. The EDA's financial statements are discretely presented in the Becker County financial statements.

2. <u>Basic Financial Statements</u>

Government-Wide Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) display information about the financial activities of the overall EDA. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external parties for support.

In the government-wide statement of net assets, both the governmental and business-type activities columns: (a) are presented on a consolidated basis by column; and (b) are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The EDA's net assets are reported in three parts: (1) invested in capital assets, net of related debt; (2) restricted net assets; and (3) unrestricted net assets. The EDA first utilizes restricted resources to finance qualifying activities.

VI. <u>Becker County Economic Development Authority</u>

A. Summary of Significant Accounting Policies

2. <u>Basic Financial Statements</u>

Government-Wide Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of each function of the EDA's governmental activities and different business-type activities are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues and special items.

Fund Financial Statements

The fund financial statements provide information about the EDA's funds. Separate statements for each fund category–governmental and proprietary–are presented.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or incidental activities.

The EDA reports the following major governmental fund:

The <u>General Fund</u> is the EDA's primary operating fund. It accounts for all financial resources of the EDA, except those required to be accounted for in another fund.

The EDA reports the following major enterprise funds:

The <u>EDA Activities Fund</u> is used to account for the operations of buildings the EDA built and is leasing out. This fund has a December 31 year-end.

The <u>Housing Department Fund</u> is used to account for the operations of the EDA's housing department. This fund has a June 30 year-end and accounts for all the EDA's federal expenditures.

3. Measurement Focus and Basis of Accounting

The government-wide and proprietary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

VI. <u>Becker County Economic Development Authority</u>

A. Summary of Significant Accounting Policies

3. Measurement Focus and Basis of Accounting (Continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. The EDA considers all revenues to be available if they are collected within 30 days after the end of the current period. Property and other taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the EDA's policy to use restricted resources first, then unrestricted resources as they are needed.

4. Assets, Liabilities, and Net Assets or Equity

Cash and Cash Equivalents

The EDA has defined cash and cash equivalents to include cash on hand and demand deposits.

Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances from/to other funds" (i.e., the non-current portion of interfund loans).

All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable government funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due on May 15 and the second half due on October 15.

Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as taxes receivable.

VI. Becker County Economic Development Authority

A. Summary of Significant Accounting Policies

4. Assets, Liabilities, and Net Assets or Equity (Continued)

Property Held for Resale

Real property acquired for subsequent resale for redevelopment purposes and not as an investment program is recorded at the lesser of cost or net realizable value. Property held for resale is offset by a fund balance reserve account in the General Fund.

Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the EDA as assets with an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant and equipment of the EDA is depreciated using the straight-line method over the following estimated useful lives:

| Assets | Years |
|------------------------------------|-------|
| Buildings | 40 |
| Building improvements | 40 |
| Furniture, equipment, and vehicles | 3-7 |

Deferred Revenue

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental and proprietary funds also defer revenue recognition in connection with resources that have been received, but not yet earned.

Long-Term Obligations

In the government-wide financial statements and in proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable statement of net assets.

VI. <u>Becker County Economic Development Authority</u>

A. Summary of Significant Accounting Policies

4. Assets, Liabilities, and Net Assets or Equity

Long-Term Obligations (Continued)

In the governmental fund financial statements, the face amount of the debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts not available for appropriation or legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans subject to change.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Prior Year Information

The basic financial statements include certain prior-year partial comparative information in total but not at the level of detail required for a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the government's financial statements for the year ended December 31, 2008, from which the partial information was derived.

B. Detailed Notes on All Funds

1. Assets

Cash and Pooled Deposits

The EDA's total cash and pooled deposits are reported as follows:

VI. Becker County Economic Development Authority

B. Detailed Notes on All Funds

1. Assets

Cash and Pooled Deposits (Continued)

| Governmental activities | ¢ | (41.972 |
|--------------------------------|----|-------------|
| Cash and pooled deposits | \$ | 641,872 |
| Business-type activities | | |
| Cash and pooled deposits | | 954,974 |
| Cash held by MHFA | | 31,585 |
| | | · · · · · · |
| Total Cash and Pooled Deposits | \$ | 1,628,431 |

Deposits

Minnesota Statutes, §§ 118A.02 and 118A.04 authorize the EDA to designate a depository for public funds and to invest in certificates of deposit. Minnesota Statute, § 118A.03 requires all EDA deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit plus accrued interest at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better, revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution not owned or controlled by the financial institution furnishing the collateral.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the EDA's deposits may not be returned to it. The EDA does not have a deposit policy for custodial credit risk. As of December 31, 2009, the EDA's deposits were not exposed to custodial credit risk.

Receivables

No allowance for uncollectible accounts has been made for the EDA's governmental activities or for business-type activities.

VI. Becker County Economic Development Authority

- B. Detailed Notes on All Funds
 - 1. <u>Assets</u> (Continued)

Loans Receivable—Governmental Activities

Loans receivable consist of an operating cash loan to Maple Avenue Apartments without interest. This loan is repayable in full on September 1, 2013. The EDA has a one percent ownership and manages Maple Avenue Apartments, with Wells Fargo Company owning 99 percent of the project. The following is a summary of changes in loans receivable for the year ended December 31, 2009:

| Loans Receivable | Balance January 1 | Additions | Payments | Balance December 31 |
|-------------------------|----------------------|-----------|-----------|------------------------|
| Maple Avenue Apartments | <u>\$ 35,000</u> | <u>\$</u> | <u>\$</u> | <u>\$ 35,000</u> |

Contract for Deed—Business-Type Activities

The following is a summary of contracts for deed receivable resulting from the sale of Minnesota Urban and Rural Homesteading (MURL) homes to individuals for the year ended June 30, 2009:

| Balance - July 1, 2008 New loans Payments | \$ 1,133,906 225,000 (32,296) |
|---|--|
| Canceled contracts | (133,958) |
| Balance - June 30, 2009 | \$ 1,192,652 |
| Less: current portion | (30,817) |
| Long-Term Portion | \$ 1,161,835 |

VI. <u>Becker County Economic Development Authority</u>

B. Detailed Notes on All Funds

1. Assets

Contract for Deed—Business-Type Activities (Continued)

| | Interest Rates | | | | Monthly | | Balance | |
|------------------------------|-------------------|-----|-------------------|---------|---------|---------|-----------|--|
| Contract for Deed | Date | (%) | Due Date | Payment | | June 30 | | |
| Federal Home Funds | | | | | | | | |
| Patty Sweeney | October 1, 1999 | - | October 1, 2014 | \$ | 279 | \$ | 55,682 | |
| Lee Ward | February 1, 2000 | - | January 1, 2015 | | 173 | | 58,806 | |
| Cynthia Burton | March 1, 2001 | - | March 1, 2021 | | 197 | | 73,858 | |
| Michael Steffl | September 1, 2002 | - | September 1, 2017 | | 280 | | 48,226 | |
| Katrina Albrecht | May 1, 2003 | - | May 1, 2028 | | 74 | | 78,667 | |
| Sean Grove and Amy Olson | June 1, 2004 | - | June 1, 2024 | | 554 | | 70,340 | |
| Anthony and Angela Sieling | July 1, 2004 | - | July 1, 2029 | | 199 | | 83,971 | |
| Kim Steward and Randy Heinen | September 1, 2004 | - | September 1, 2020 | | 144 | | 79,034 | |
| Robert Goodrich | August 1, 2004 | - | August 1, 2022 | | 262 | | 64,451 | |
| Jamie Johnson and Ryan Evans | June 1, 2005 | - | May 31, 2020 | | 45 | | 77,460 | |
| Felicia Johnson | December 1, 2005 | - | December 1, 2035 | | 112 | | 79,409 | |
| Melissa Pearson | February 1, 2007 | - | February 1, 2033 | | 211 | | 81,195 | |
| Michelle Skramstad | February 1, 2007 | - | February 1, 2032 | | 215 | | 116,553 | |
| Total Federal Home Funds | | | | | | \$ | 967,652 | |
| State Non-Home Funds | | | | | | | | |
| Savior | May 1, 2009 | - | May 1, 2039 | | - | \$ | 75,000 | |
| Rojas | April 1, 2009 | - | April 1, 2039 | | - | | 150,000 | |
| Total State Non-Home Funds | | | | | | \$ | 225,000 | |
| Total Contracts for Deed | | | | | | \$ | 1,192,652 | |

Capital Assets

Capital asset activity for the year ended December 31, 2009, was as follows:

EDA Business-Type Activities as of and for the year ending December 31, 2009:

VI. Becker County Economic Development Authority

B. Detailed Notes on All Funds

1. Assets

Capital Assets (Continued)

| |] | Beginning Balance | I | ncreases | Dec | reases | Ending Balance |
|--|----|----------------------|----|----------|-----|--------|-----------------------|
| Capital assets, not being depreciated | | | | | | | |
| Land | \$ | 158,354 | \$ | - | \$ | - | \$ 158,354 |
| Capital assets being depreciated | | | | | | | |
| Buildings | \$ | 1,917,313 | \$ | 25,649 | \$ | - | \$ 1,942,962 |
| Equipment | | 106,665 | | - | | - | 106,665 |
| Total capital assets being depreciated | \$ | 2,023,978 | \$ | 25,649 | \$ | - | \$ 2,049,627 |
| Less: accumulated depreciation for | | | | | | | |
| Buildings | \$ | 31,502 | \$ | 48,574 | \$ | - | \$ 80,076 |
| Buildings | | - | | 21,333 | | - | 21,333 |
| Total accumulated depreciation | \$ | 31,502 | \$ | 69,907 | \$ | - | \$ 101,409 |
| Total capital assets, depreciated, net | \$ | 1,992,476 | \$ | (44,258) | \$ | - | \$ 1,948,218 |
| Capital Assets, Net | \$ | 2,150,830 | \$ | (44,258) | \$ | - | \$ 2,106,572 |

Housing Business-Type Activities as of and for the year ending June 30, 2009:

| | i | Beginning Balance | т | | Deama | | Ending Balance |
|--|----|----------------------|----|----------|--------|------|-------------------|
| Capital assets, not being depreciated | | Dalalice | | ncreases | Decrea | ases | Balance |
| Land | \$ | 168,000 | \$ | | \$ | - | \$ 168,000 |
| Capital assets being depreciated | | | | | | | |
| Buildings | \$ | 2,544,844 | \$ | 151,344 | \$ | - | \$ 2,696,188 |
| Machinery, furniture, and equipment | | 102,987 | | 1 | | - | 102,988 |
| Total capital assets being depreciated | \$ | 2,647,831 | \$ | 151,345 | \$ | - | \$ 2,799,176 |
| Less: accumulated depreciation for | | | | | | | |
| Buildings | \$ | 686,389 | \$ | 52,542 | \$ | - | \$ 738,931 |
| Machinery, furniture, and equipment | | 97,667 | | 1,787 | - | - | 99,454 |
| Total accumulated depreciation | \$ | 784,056 | \$ | 54,329 | \$ | - | \$ 838,385 |
| Total capital assets, depreciated, net | \$ | 1,863,775 | \$ | 97,016 | \$ | - | \$ 1,960,791 |
| Capital Assets, Net | \$ | 2,031,775 | \$ | 97,016 | \$ | - | \$ 2,128,791 |

VI. Becker County Economic Development Authority

B. <u>Detailed Notes on All Funds</u>

1. Assets

Capital Assets (Continued)

Depreciation expense was charged to functions/programs of the EDA as follows:

| EDA Business-Type Activities | |
|--------------------------------------|--------------|
| West River Townhomes | \$ 61,300 |
| Becker Workshop | 4,850 |
| Group Home | 3,757 |
| | |
| Total Depreciation Expense - EDA | \$ 69,907 |
| | |
| Housing Business-Type Activities | |
| Public housing | \$ 46,864 |
| Other housing | 7,465 |
| | |
| Total Depreciation Expense - Housing | \$ 54,329 |

2. Interfund Payables

Due To/From Other Funds

Business-Type Activities

| Receivable Entity | Payable Entity | Amount | | |
|--------------------|------------------------------------|--------|--------|--|
| EDA – General Fund | EDA – Activities Enterprise Fund | \$ | 63.160 | |
| EDA – General Fund | Housing – Activity Enterprise Fund | Ψ | 63,160 | |

The interfund borrowing between the EDA General and Enterprise Funds has to do with cash balances between checking and investment. The interfund borrowing between EDA General and EDA Housing was to repay the Minnesota Housing Finance Agency (Publicly Owned Housing Program) loan, which will be repaid when the Highway 34 Group Home property sells.

3. <u>Related Party Payables</u>

Becker County EDA is a component unit of Becker County and purchases employee services from Becker County. For the year ended December 31, 2009, the EDA paid the County \$219,122 from the EDA programs and \$116,261 from housing programs.

4. Liabilities

Payables

There were no payables at December 31, 2009, for governmental activities. Payables at June 30, 2009, for business-type activities were as follows:

VI. Becker County Economic Development Authority

B. Detailed Notes on All Funds

4. Liabilities

Payables (Continued)

| | Busi | EDA ness-Type ctivities | Housing Dept Business-Type Activities | | |
|--------------------------|------|-------------------------------|---|--------|--|
| Accounts payable | \$ | 1,519 | \$ | 34,381 | |
| Due to other governments | | 5,618 | | - | |
| Tenant security deposits | | 1,903 | | 10,112 | |
| Other payables | | - | | 18,577 | |
| Total Payables | \$ | 9,040 | \$ | 63,070 | |

Long-Term Debt

Governmental Activities

The EDA and the Lake Park Economic Development Authority have a cost-sharing arrangement to each pay one-half of the costs of the Lake Park South 10 Industrial Park Project, which is to be partially funded by the Wild Rice Promissory Note. The full amount of the note is \$144,000, of which the EDA and the Lake Park Economic Development Authority are both jointly and severally responsible to repay. The EDA and the Lake Park Economic Development Authority have each opened irrevocable letters of credit in the amount of \$72,000 to secure the note. The entire amount of this note payable is reported on the Statement of Net Assets of the EDA, along with a receivable for the Lake Park Economic Development Authority's share of the note repayment.

The following is a schedule of long-term debt for governmental activities at December 31, 2009:

| Types of Indebtedness | Final Maturity | Installment Interest Amounts (% | | es Original Issue Amounts | | Outstanding Balance December 31, 2009 | | |
|---------------------------|-------------------|------------------------------------|---|------------------------------|---------|--|--------|--|
| Wild Rice Promissory Note | 2013 | \$ 1,500 | - | \$ | 144,000 | <u>\$</u> | 64,500 | |

EDA Business-Type Activities – December 31, 2009

The EDA entered into a loan with the Greater Minnesota Housing Fund in the amount of \$217,300 on December 20, 2007, to start construction for a twelve unit supportive housing project. This loan is payable in full on December 20, 2037.

VI. Becker County Economic Development Authority

B. Detailed Notes on All Funds

4. Liabilities

Long-Term Debt

EDA Business-Type Activities - December 31, 2009 (Continued)

Throughout the year ending December 31, 2008, the EDA received a deferred loan in the principal amount of \$1,400,000 from the Minnesota Housing Finance Agency (Publicly Owned Housing Program), which will be forgiven in twenty years if the EDA is in compliance with all covenants. This loan will remain a liability until December of 2028, at which time it will be recorded as revenue or repaid.

The EDA entered into a deferred loan on May 7, 2008 in the principal amount of \$200,075 from the Minnesota Housing Finance Agency (Publicly Owned Housing Program), which will be forgiven in twenty years if the EDA is in compliance with all covenants. The proceeds were split between the Highway 34 Group Home and Willow Building, with the Highway 34 Group Home receiving \$63,160 for modernization projects. On June 29, 2009, the EDA repaid this loan and withdrew from the program requirements.

The following is a schedule of long-term debt for EDA business-type activities at December 31, 2009:

| Types of Indebtedness | Final Maturity | Installment Amounts | | | | iginal Issue Amounts | anding Balance mber 31, 2009 |
|---|-------------------|------------------------|---|---|----|-------------------------|---------------------------------|
| Greater MN Housing Fund MN Housing Finance | 2037 2028 | \$ | - | - | \$ | 217,300 1,400,000 | \$ 217,300 1,400,000 |
| MN Housing Finance | 2028 | | - | - | | 63,160 | |
| Total Long-Term Debt | | | | | | | \$ 1,617,300 |

Housing Business-Type Activities – June 30, 2009

The EDA entered into an \$800,000 mortgage loan agreement with the Minnesota Housing Finance Agency in 2004 for the modernization of rental units of low-income persons. The principal sum is due and payable on December 1, 2032. However, the Minnesota Housing Finance Agency has passed a resolution that the maturity date of the loan shall be co-terminus with the Annual Contribution Contract (ACC), with payments deferred until maturity, and with annual renewals thereafter for as long as the U.S. Department of Housing and Urban Development allows renewals of the ACC.

The EDA entered into two loan agreements for the year ended June 30, 2007, in the amounts of \$250,000 and \$110,000 with the Minnesota Housing Finance Agency. These loans are being used for the Community Revitalization Fund Program. The loans are to be paid from the proceeds of the sale of homes that are projects in the program. These loans were paid off on June 30, 2009.

VI. Becker County Economic Development Authority

- B. Detailed Notes on All Funds
 - 4. Liabilities

Long-Term Debt

Housing Business-Type Activities - June 30, 2009 (Continued)

The EDA entered into a deferred loan on May 7, 2008 in the principal amount of \$200,075 from the Minnesota Housing Finance Agency (Publicly Owned Housing Program), which will be forgiven in twenty years if the EDA is in compliance will all covenants. The proceeds were split between the Highway 34 Group Home and Willow Building, with the Willow Building receiving \$136,915 for modernization projects. On June 29, 2009, the EDA repaid this loan and withdrew from the program requirements.

The following is a schedule of long-term debt for housing business-type activities at June 30, 2009:

| Types of Indebtedness | Final Maturity | Installment Amounts | Interest Rates (%) | ginal Issue Amounts | nding Balance e 30, 2009 |
|-----------------------|-------------------|------------------------|-----------------------|------------------------|-----------------------------|
| MHFA loans payable | N/A | N/A | 2.00 | \$ 529,000 | \$ - |
| MHFA mortgage loan | N/A | N/A | - | 800,000 | 800,000 |
| MHFA loan payable | N/A | N/A | - | 136,915 | <u> </u> |
| Total Long-Term Debt | | | | | \$ 800,000 |

Debt Service Requirements

Governmental Activities

Debt service requirements at December 31, 2009, were as follows:

| | Promissory Note | | | | | | | | |
|----------------------------|-----------------|----------|----------|---|--|--|--|--|--|
| Year Ending December 31 | Р | rincipal | Interest | | | | | | |
| 2010 | \$ | 18,000 | \$ | - | | | | | |
| 2011 | | 18,000 | | - | | | | | |
| 2012 | | 18,000 | | - | | | | | |
| 2013 | | 10,500 | | - | | | | | |
| Total | \$ | 64,500 | \$ | - | | | | | |

VI. Becker County Economic Development Authority

B. Detailed Notes on All Funds

4. Liabilities

Long-Term Debt

Debt Service Requirements (Continued)

Business-Type Activities

The GMHF mortgage for \$217,300 is due and payable in a lump sum on December 20, 2037.

West River Townhomes was built in large part with proceeds of the State of Minnesota general obligation bonds that were provided through MHFA Publicly Owned Program (POHP) deferred loan. It is bond financed property within the meaning of Minnesota Statute, § 16A.695 and subject to the encumbrances imposed by that statute. If no event of default has occurred within 20 years from December 20, 2007, then upon commencement of the 21st year after the date of this agreement, the POHP loan shall be deemed forgiven and extinguished and no repayment by the EDA is required.

Changes in Long-Term Liabilities

Governmental Activities

Long-term liability activity for the year ended December 31, 2009, was as follows:

| | Beginning Balance | Additions | Reductions | Ending Balance | Due Within One Year | |
|---------------------------|----------------------|-----------|------------------|-------------------|------------------------|--|
| Wild Rice Promissory Note | <u>\$ 82,500</u> | <u>\$</u> | <u>\$ 18,000</u> | <u>\$ 64,500</u> | <u>\$ 18,000</u> | |

EDA Business-Type Activities

Long-term liability activity for the year ended December 31, 2009, was as follows:

| | Beginning Balance | Additions | | Reductions | | Ending Balance | Due Within One Year | |
|---|----------------------|-----------|---|--------------|--------------|---------------------|------------------------|---|
| GMHF mortgage | \$ 217,300 | \$ | - | \$ | - | \$ 217,300 | \$ | - |
| MHFA deferred loan | 1,400,000 | | - | | - | 1,400,000 | | - |
| MHFA deferred loan | 63,160 | | | 63 | 3,160 | <u>-</u> | | |
| EDA Business-Type Activities Long-Term Liabilities | <u>\$ 1,680,460</u> | <u>\$</u> | | <u>\$ 63</u> | <u>3,160</u> | <u>\$ 1,617,300</u> | <u>\$</u> | |

VI. Becker County Economic Development Authority

- B. Detailed Notes on All Funds
 - 4. Liabilities

Changes in Long-Term Liabilities

EDA Business-Type Activities (Continued)

Housing Business-Type Activities

Long-term liability activity for the year ended June 30, 2009, was as follows:

| | • | Beginning Balance | | lditions | Reductions | | Ending Balance | | Due Within One Year | |
|---|---------------|----------------------|-----------|----------|------------|---------|-------------------|--------------|------------------------|---|
| MHFA loans | \$. | 360,000 | \$ | - | \$ | 360,000 | \$ | - | \$ | - |
| MHFA mortgage | ; | 800,000 | | - | | - | 80 | 0,000 | | - |
| MHFA deferred loan | | 136,915 | | <u> </u> | | 136,915 | | | | |
| Housing Business-Type Activities Long-Term Liabilities | <u>\$ 1,2</u> | <u>296,915</u> | <u>\$</u> | | <u>\$</u> | 496,915 | <u>\$ 80</u> | <u>0,000</u> | <u>\$</u> | |

C. Summary of Significant Contingencies and Other Items

1. Risk Management

The EDA is exposed to various risks of loss related to torts; theft of, damage, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. The EDA is covered under Becker County's membership in the Minnesota Counties Insurance Trust and through the purchase of commercial insurance. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the EDA expects such amounts, if any, to be immaterial.

2. Liens Receivable

Community Development Block Grant programs provided funds for economic development and rehabilitation of residences of qualifying low-income individuals. Provisions of the rehabilitation contracts resulted in loans to the homeowners secured by liens against the property. Those not requiring repayment until the property is sold or the owner dies are not recorded in the financial statements.

VI. Becker County Economic Development Authority

C. Summary of Significant Contingencies and Other Items (Continued)

3. Minnesota Housing Trust Fund Loans

The EDA received loans from the Minnesota Housing Finance Agency Housing Trust Fund Program, the proceeds of which are for rental units for low-income persons. After ten years, these loans are forgiven by the state at a rate of five percent annually. The loans are for 30 years at zero percent interest. A summary of these loans which are not shown on the balance sheet are as follows:

| Loan dated July 1, 1992, with a final maturity of July 1, 2022 | \$ 8,740 |
|--|--------------|
| Loan dated December 30, 1994, with a final maturity of December 30, 2024 | 41,200 |
| Loan dated May 29, 2003, with a final maturity of May 29, 2033 | 28,995 |
| | |
| Total | \$ 78,935 |

4. Minnesota Housing Revolving Fund Programs

The EDA received grants from the Minnesota Housing Finance Agency to be used to construct homes for low-income residents of Becker County. When the houses are sold, the grant amounts become revolving funds to build additional housing. The EDA chose to discontinue these community revitalization programs and the community revitalization revolving funds were returned to the Minnesota Housing Finance Agency. The amounts received and balances on hand at June 30, 2009, are as follows:

| | Original Grant | | evolving Ind Cash | Contract for Deed ecceivables | Property Held For Resale | | |
|---|-------------------|-----------|----------------------|-------------------------------------|--------------------------------|---------|--|
| Community Revitalization Fund | \$ | 323,401 | \$ - | \$ - | \$ | - | |
| Federal Home Minnesota Urban and Rural Homesteading Loan | | 1,810,100 | 131,698 | 967,652 | | 134,554 | |
| State Home Minnesota Urban and Rural Homesteading Loan | | 196,185 | | 225,000 | | | |
| Total | \$ | 2,329,686 | \$ 131,698 | \$ 1,192,652 | \$ | 134,554 | |

5. Operating Leases

Lakes Homes and Program Development, Inc., entered into a five-year operating lease with the EDA for property the EDA owns (carrying value of \$107,609 and accumulated depreciation of \$26,465) to be used for the operation of Hidden Hills Group Home. According to the lease terms, the EDA began receiving monthly installments of \$500 beginning in January 2005 (aggregate payments of \$30,000 during the lease term).

VI. Becker County Economic Development Authority

C. <u>Summary of Significant Contingencies and Other Items</u>

5. <u>Operating Leases</u> (Continued)

Becker County entered into a five-year lease with the EDA for property the EDA owns (carrying value of \$207,820 and accumulated depreciation of \$19,402) to be used for the Becker County Workshop. According to the lease terms, the EDA began receiving monthly installments of \$1,750 beginning in August 2005 (aggregate payments of \$105,000 during the lease term).

6. Five year commitment

The EDA has a five year commitment (no lease) from Four County Mental Health Initiative, for the use of the property the EDA owns (carrying value of \$165,353 and accumulated depreciation of \$12,100), to be used for the operation of the Highway 34 Group Home. According to the commitment, the residents will pay 30% of their income towards rent with the Four County Mental Health Initiative providing subsidies.

7. Housing Program

The EDA has 74 units of Section 8 existing housing assistance payments (C-4101E). The EDA also has a contract with the U.S. Department of Housing and Urban Development to operate 25 dwelling units for lower-income housing (C-4161).

8. <u>Conduit Debt Issuance</u>

Public Facilities Lease - The Becker County Economic Development Authority issued \$6,395,000 Public Facilities Lease Revenue Bonds, Series 2007A, to finance construction of the Courthouse Expansion Project to be owned and operated by Becker County, Minnesota. The Becker County Economic Development Authority and Becker County, Minnesota, entered into an irrevocable leveraged lease agreement for the facility whereby the bond principal and interest are payable solely from the revenues derived from the lease agreement. The rental payments of the County are absolute and unconditional obligations of the County payable from a direct ad valorem tax levied on all taxable property within the County for this purpose without limit as to rate or amount. The Series 2007A Bonds are not a general obligation of the Becker County Economic Development Authority or a charge against its general credit or taxing powers. The lease agreement is for the life of the bond issue 2007A at which time the facility becomes the property of Becker County. The assets and related debt are reflected in the financial statements of Becker County. The Becker County Economic Development Authority is the administrator for the project during the construction phase. The related revenues and expenditures are accounted for within the capital projects fund within Becker County's financial activities. At December 31, 2009, the outstanding balance on the Public Facilities Lease Revenue Bonds, Series 2007A was \$5,835,000.

REQUIRED SUPPLEMENTARY INFORMATION

<u>Schedule 1</u>

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2009

| | | Budgeted | Amou | nts | | Actual | | Variance with Final Budget Positive |
|---------------------------|----|-----------|------|-----------|----|-----------|----|---|
| | | Original | | Final | | Amounts | | (Negative) |
| | | | | | | | | |
| Revenues | ¢ | 0.011.007 | ¢ | 0.011.007 | ¢ | 0.051.100 | ¢ | 20, 122 |
| Taxes | \$ | 2,311,697 | \$ | 2,311,697 | \$ | 2,351,120 | \$ | 39,423 |
| Special assessments | | - | | - | | 1,539 | | 1,539 |
| Licenses and permits | | 298,550 | | 298,550 | | 226,170 | | (72,380) |
| Intergovernmental | | 2,010,550 | | 2,010,550 | | 1,913,874 | | (96,676) |
| Charges for services | | 934,053 | | 934,053 | | 1,031,303 | | 97,250 |
| Fines and forfeitures | | 72,000 | | 72,000 | | 82,906 | | 10,906 |
| Gifts and contributions | | - | | - | | 619 | | 619 |
| Investment earnings | | 652,600 | | 652,600 | | 402,623 | | (249,977) |
| Miscellaneous | | 464,217 | | 464,217 | | 611,530 | | 147,313 |
| Total Revenues | \$ | 6,743,667 | \$ | 6,743,667 | \$ | 6,621,684 | \$ | (121,983) |
| Expenditures | | | | | | | | |
| Current | | | | | | | | |
| General government | | | | | | | | |
| Commissioners | \$ | 276,406 | \$ | 276,406 | \$ | 254,118 | \$ | 22,288 |
| Courts | | 58,000 | | 58,000 | | 67,309 | | (9,309) |
| Administrator | | 193,883 | | 193,883 | | 168,742 | | 25,141 |
| Human resources | | 146,754 | | 146,754 | | 128,164 | | 18,590 |
| County auditor-treasurer | | 677,676 | | 677,676 | | 651,418 | | 26,258 |
| Motor vehicle | | 219,746 | | 219,746 | | 205,268 | | 14,478 |
| County assessor | | 454,687 | | 454,687 | | 444,963 | | 9,724 |
| Elections | | 60,361 | | 60,361 | | 30,327 | | 30,034 |
| Central services | | 19,150 | | 19,150 | | 16,122 | | 3,028 |
| Information technology | | 469,517 | | 469,517 | | 395,045 | | 74,472 |
| Attorney | | 673,588 | | 673,588 | | 654,507 | | 19,081 |
| Law library | | 52,000 | | 52,000 | | 42,569 | | 9,431 |
| Contracted legal services | | 55,000 | | 55,000 | | 23,244 | | 31,756 |
| Recorder | | 542,602 | | 542,602 | | 482,852 | | 59,750 |
| Surveyor | | 7,354 | | 7,354 | | 7,354 | | - |
| Planning and zoning | | 409,373 | | 409,373 | | 387,888 | | 21,485 |
| Buildings and grounds | | 862,821 | | 862,821 | | 905,926 | | (43,105) |
| Becker County annex | | 168,244 | | 168,244 | | 154,516 | | 13,728 |
| Veterans service officer | | 133,080 | | 133,080 | | 160,161 | | (27,081) |
| Other general government | | 45,315 | | 45,315 | | 37,948 | | 7,367 |
| Total general government | \$ | 5,525,557 | \$ | 5,525,557 | \$ | 5,218,441 | \$ | 307,116 |

<u>Schedule 1</u> (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2009

| | | Budgeted | Amou | nts | | Actual | | ariance with `inal Budget Positive |
|---|------------|-----------|------|-----------|----------|-----------|----|--|
| | | Original | Anou | Final | Amounts | | | (Negative) |
| | | | | | | | | |
| Expenditures | | | | | | | | |
| Current (Continued) | | | | | | | | |
| Public Transportation | ¢ | 2010 | ¢ | 2010 | <i>.</i> | 100.000 | ¢ | (01.007) |
| Transit | \$ | 386,319 | \$ | 386,319 | \$ | 468,226 | \$ | (81,907) |
| Airport | . <u> </u> | 48,500 | · | 48,500 | | 40,500 | | 8,000 |
| Total public transportation | \$ | 434,819 | \$ | 434,819 | \$ | 508,726 | \$ | (73,907) |
| Culture and recreation | | | | | | | | |
| Historical society | \$ | 75,000 | \$ | 75,000 | \$ | 65,000 | \$ | 10,000 |
| Senior citizens | | 4,367 | | 4,367 | | 4,631 | | (264) |
| Regional library | | 303,650 | | 303,650 | | 303,650 | | |
| Total culture and recreation | \$ | 383,017 | \$ | 383,017 | \$ | 373,281 | \$ | 9,736 |
| Conservation of natural resources | | | | | | | | |
| Cooperative extension | \$ | 123,169 | \$ | 123,169 | \$ | 114,587 | \$ | 8,582 |
| Soil and water conservation | | 170,575 | | 170,575 | | 170,575 | | - |
| Agricultural society/county fair | | 15,000 | | 15,000 | | 10,000 | | 5,000 |
| Wetland challenge | | 27,614 | | 27,614 | | 27,614 | | - |
| Water planning | | 27,835 | | 27,835 | | 27,835 | | - |
| Other conservation of natural resources | | 3,825 | | 3,825 | | 3,694 | | 131 |
| Total conservation of | | | | | | | | |
| natural resources | \$ | 368,018 | \$ | 368,018 | \$ | 354,305 | \$ | 13,713 |
| Economic development | | | | | | | | |
| Administration | \$ | 223,951 | \$ | 223,951 | \$ | 216,587 | \$ | 7,364 |
| Debt service | | | | | | | | |
| Principal retirement | \$ | - | \$ | - | \$ | 5,529 | \$ | (5,529) |
| Interest | | - | | - | | 312 | | (312) |
| Total debt service | \$ | - | \$ | <u> </u> | \$ | 5,841 | \$ | (5,841) |
| Total Expenditures | \$ | 6,935,362 | \$ | 6,935,362 | \$ | 6,677,181 | \$ | 258,181 |
| Excess of Revenues Over (Under) | | | | | | | | |
| Expenditures | \$ | (191,695) | \$ | (191,695) | \$ | (55,497) | \$ | 136,198 |

<u>Schedule 1</u> (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2009

| | Budgeted | Amou | nts | Actual | Variance with Final Budget Positive |
|--------------------------------|-----------------|------|-----------|-----------------|---|
| | Original | | Final | Amounts | (Negative) |
| Other Financing Sources (Uses) | | | | | |
| Transfers in | 85,000 | | 85,000 | 85,000 | - |
| Net Change in Fund Balance | \$ (106,695) | \$ | (106,695) | \$ 29,503 | \$ 136,198 |
| Fund Balance - January 1 | 6,353,132 | | 6,353,132 | 6,353,132 | - |
| Fund Balance - December 31 | \$ 6,246,437 | \$ | 6,246,437 | \$ 6,382,635 | \$ 136,198 |

<u>Schedule 2</u>

BUDGETARY COMPARISON SCHEDULE PUBLIC SAFETY SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

| | Budgeted | Amou | nts | Actual | Variance with Final Budget Positive |
|---------------------------------|-----------------|------|-----------|-----------------|---|
| | Original | | Final | Amounts | (Negative) |
| Revenues | | | | | |
| Taxes | \$ 5,446,175 | \$ | 5,446,175 | \$ 5,404,758 | \$ (41,417) |
| Licenses and permits | 900 | | 900 | 14,493 | 13,593 |
| Intergovernmental | 809,114 | | 809,114 | 1,135,850 | 326,736 |
| Charges for services | 350,400 | | 350,400 | 206,855 | (143,545) |
| Fines and forfeitures | 15,000 | | 15,000 | 70,300 | 55,300 |
| Gifts and contributions | 1,500 | | 1,500 | 2,538 | 1,038 |
| Investment earnings | 6,000 | | 6,000 | 450 | (5,550) |
| Miscellaneous | 84,400 | | 84,400 | 120,686 | 36,286 |
| Total Revenues | \$ 6,713,489 | \$ | 6,713,489 | \$ 6,955,930 | \$ 242,441 |
| Expenditures | | | | | |
| Current | | | | | |
| Public safety | | | | | |
| Sheriff | \$ 3,411,518 | \$ | 3,411,518 | \$ 3,372,421 | \$ 39,097 |
| Boat and water safety | 57,211 | | 57,211 | 87,495 | (30,284) |
| Emergency services | 22,048 | | 22,048 | 42,377 | (20,329) |
| Coroner | 41,651 | | 41,651 | 69,597 | (27,946) |
| County jail | 2,740,149 | | 2,740,149 | 2,487,111 | 253,038 |
| Probation and parole | 335,269 | | 335,269 | 327,245 | 8,024 |
| Sentence to serve | 57,443 | | 57,443 | 56,564 | 879 |
| Total public safety | \$ 6,665,289 | \$ | 6,665,289 | \$ 6,442,810 | \$ 222,479 |
| Excess of Revenues Over (Under) | | | | | |
| Expenditures | \$ 48,200 | \$ | 48,200 | \$ 513,120 | \$ 464,920 |
| Fund Balance - January 1 | 3,328,881 | | 3,328,881 | 3,328,881 | - |
| Fund Balance - December 31 | \$ 3,377,081 | \$ | 3,377,081 | \$ 3,842,001 | \$ 464,920 |

Schedule 3

BUDGETARY COMPARISON SCHEDULE ROAD AND BRIDGE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

| | | Budgeted | Amou | nts | | Actual | | Variance with Final Budget Positive |
|--|----|-----------|------|-----------|---------|-----------|----|---|
| | | Original | | Final | Amounts | | | (Negative) |
| Devenues | | | | | | | | |
| Revenues Taxes | \$ | 2,330,448 | \$ | 2,330,448 | \$ | 2,321,255 | \$ | (9,193) |
| Special assessments | Ψ | 3,800 | Ψ | 3,800 | Ψ | - | Ψ | (3,800) |
| Licenses and permits | | 22,000 | | 22,000 | | 12,983 | | (9,017) |
| Intergovernmental | | 5,425,462 | | 5,425,462 | | 5,641,184 | | 215,722 |
| Charges for services | | 125,000 | | 125,000 | | 166,308 | | 41,308 |
| Investment earnings | | 670 | | 670 | | 461 | | (209) |
| Miscellaneous | | 877,000 | | 877,000 | | 913,859 | | 36,859 |
| Total Revenues | \$ | 8,784,380 | \$ | 8,784,380 | \$ | 9,056,050 | \$ | 271,670 |
| Expenditures Current | | | | | | | | |
| Highways and Streets | | | | | | | | |
| Administration | \$ | 330,867 | \$ | 330,867 | \$ | 325,797 | \$ | 5,070 |
| Maintenance | Ŷ | 2,739,469 | Ψ | 2,739,469 | Ŷ | 3,003,983 | Ψ | (264,514) |
| Construction | | 4,361,137 | | 4,361,137 | | 4,641,406 | | (280,269) |
| Equipment maintenance and shop | | 1,237,900 | | 1,237,900 | | 1,163,189 | | 74,711 |
| Other highways and streets | | 115,008 | | 115,008 | | 107,125 | | 7,883 |
| Total highways and streets | \$ | 8,784,381 | \$ | 8,784,381 | \$ | 9,241,500 | \$ | (457,119) |
| Debt service | | | | | | | | |
| Principal retirement | \$ | - | \$ | - | \$ | 16,118 | \$ | (16,118) |
| Interest | | - | | - | | 2,494 | | (2,494) |
| Total debt service | \$ | - | \$ | - | \$ | 18,612 | \$ | (18,612) |
| Total Expenditures | \$ | 8,784,381 | \$ | 8,784,381 | \$ | 9,260,112 | \$ | (475,731) |
| Excess of Revenues Over (Under) Expenditures | \$ | (1) | \$ | (1) | \$ | (204,062) | \$ | (204,061) |
| Other Financing Sources (Uses) Proceeds from capital lease | | | | - | | 77,725 | | 77,725 |
| Net Change in Fund Balance | \$ | (1) | \$ | (1) | \$ | (126,337) | \$ | (126,336) |
| Fund Balance - January 1 Increase (decrease) in reserved for | | 2,693,081 | | 2,693,081 | | 2,693,081 | | - |
| inventories | | - | | - | | (4,281) | | (4,281) |
| Fund Balance - December 31 | \$ | 2,693,080 | \$ | 2,693,080 | \$ | 2,562,463 | \$ | (130,617) |

<u>Schedule 4</u>

BUDGETARY COMPARISON SCHEDULE HUMAN SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

| | Budgeted | Amou | nts | Actual | Variance with Final Budget Positive |
|---------------------------------|------------------|------|------------|------------------|---|
| | Original | | Final | Amounts | (Negative) |
| Revenues | | | | | |
| Taxes | \$ 5,643,998 | \$ | 5,643,998 | \$ 5,602,132 | \$ (41,866) |
| Intergovernmental | 6,925,903 | | 6,925,903 | 8,060,217 | 1,134,314 |
| Miscellaneous | 1,071,008 | | 1,071,008 | 967,323 | (103,685) |
| Total Revenues | \$ 13,640,909 | \$ | 13,640,909 | \$ 14,629,672 | \$ 988,763 |
| Expenditures | | | | | |
| Current | | | | | |
| Human Services | | | | | |
| Income maintenance | \$ 2,826,580 | \$ | 2,826,580 | \$ 2,770,440 | \$ 56,140 |
| Social services | 9,576,875 | | 9,576,875 | 8,937,491 | 639,384 |
| Collaborative | - | | - | 170,485 | (170,485) |
| Total human services | \$ 12,403,455 | \$ | 12,403,455 | \$ 11,878,416 | \$ 525,039 |
| Health | | | | | |
| Community Health | 1,237,454 | | 1,237,454 | 1,204,848 | 32,606 |
| Total Expenditures | \$ 13,640,909 | \$ | 13,640,909 | \$ 13,083,264 | \$ 557,645 |
| Excess of Revenues Over (Under) | | | | | |
| Expenditures | \$ - | \$ | - | \$ 1,546,408 | \$ 1,546,408 |
| Fund Balance - January 1 | 3,368,284 | | 3,368,284 | 3,368,284 | - |
| Fund Balance - December 31 | \$ 3,368,284 | \$ | 3,368,284 | \$ 4,914,692 | \$ 1,546,408 |

<u>Schedule 5</u>

BUDGETARY COMPARISON SCHEDULES ENVIRONMENTAL AFFAIRS SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

| | | Budgeted | Amou | nts | | Actual | | ariance with inal Budget Positive |
|---|----|---------------------|------|---------------------|----|--------------------|----|---|
| | | Original | | Final | | Amounts | | (Negative) |
| | | | | | | | | |
| Revenues | ¢ | 100.000 | ¢ | 100.000 | ¢ | 104.171 | ¢ | 6 1 6 1 |
| Special assessments | \$ | 188,000 95,000 | \$ | 188,000 95,000 | \$ | 194,161 116,134 | \$ | 6,161 21,134 |
| Intergovernmental Charges for services | | 95,000 1,400,000 | | 95,000 1,400,000 | | 1,343,785 | | · · · · · |
| Miscellaneous | | 90,000 | | 90,000 | | 1,343,783 | | (56,215) (15,202) |
| Miscellaneous | | 90,000 | | 90,000 | | /4,/98 | | (13,202) |
| Total Revenues | \$ | 1,773,000 | \$ | 1,773,000 | \$ | 1,728,878 | \$ | (44,122) |
| Expenditures Current | | | | | | | | |
| Sanitation | ¢ | 1 592 010 | ¢ | 1 592 010 | ¢ | 1 257 067 | ¢ | 225 042 |
| Solid waste | \$ | 1,583,010 | \$ | 1,583,010 | \$ | 1,257,967 | \$ | 325,043 |
| Recycling Hazardous waste | | 266,896 63,067 | | 266,896 63,067 | | 279,930 37,466 | | (13,034) 25,601 |
| Hazardous waste | | 05,007 | | 03,007 | | 57,400 | | 23,001 |
| Total sanitation | \$ | 1,912,973 | \$ | 1,912,973 | \$ | 1,575,363 | \$ | 337,610 |
| Debt service | | | | | | | | |
| Principal retirement | \$ | - | \$ | - | \$ | 2,397 | \$ | (2,397) |
| Interest | | - | | - | | 16 | | (16) |
| Total debt service | \$ | - | \$ | - | \$ | 2,413 | \$ | (2,413) |
| Total Expenditures | \$ | 1,912,973 | \$ | 1,912,973 | \$ | 1,577,776 | \$ | 335,197 |
| Excess of Revenues Over (Under) Expenditures | \$ | (139,973) | \$ | (139,973) | \$ | 151,102 | \$ | 291,075 |
| Other Financing Sources (Uses) Transfers out | | (85,000) | | (85,000) | | (85,000) | | - |
| Net Change in Fund Balance | \$ | (224,973) | \$ | (224,973) | \$ | 66,102 | \$ | 291,075 |
| Fund Balance - January 1 | | 5,308,055 | | 5,308,055 | | 5,308,055 | | |
| Fund Balance - December 31 | \$ | 5,083,082 | \$ | 5,083,082 | \$ | 5,374,157 | \$ | 291,075 |

Schedule 6

SCHEDULE OF FUNDING PROGRESS OTHER POST-EMPLOYMENT BENEFIT PLAN FOR THE YEAR ENDED DECEMBER 31, 2009

| Actuarial Valuation Date | Actuarial Value of Assets | Acc | Actuarial rued Liability (AAL) | Un | funded AAL (UAAL) | Fund | ed Ratio | Co | vered Payroll | UAAL as a Percentage of Covered Payroll |
|-----------------------------|------------------------------|-----|--------------------------------------|----|----------------------|------|----------|----|---------------|---|
| January 1, 2008 | \$ - | \$ | 1,571,170 | \$ | 1,571,170 | \$ | - | \$ | 10,744,917 | 14.6% |

<u>Schedule 7</u>

SCHEDULE OF EMPLOYER CONTRIBUTIONS OTHER POST-EMPLOYMENT BENEFIT PLAN FOR THE YEAR ENDED DECEMBER 31, 2009

| Fiscal Year Ended | 0 | Annual PEB Cost | Employer ntribution | Percentage Contributed | et OPEB bligation |
|--|----|--------------------|------------------------|---------------------------|--------------------------|
| December 31, 2008 December 31, 2009 | \$ | 224,922 226,435 | \$ 62,035 75,531 | 27.6% 33.4% | \$ 162,887 313,791 |

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2009

I. <u>Budgetary Information</u>

A. Budget policy

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. All annual appropriations lapse at fiscal year-end.

On or before mid-August of each year, all departments and agencies submit requests for appropriations to the County Administrator so that a budget can be prepared. Before September 30, the proposed budget is presented to the County Board for review. The Board holds a public hearing, and then a final budget must be prepared and adopted no later than December 31.

The appropriated budget is prepared by fund, function, and department. The County's department head may make transfers of appropriations within a department. Transfers of appropriations between departments require approval of the County Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the departmental level.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

B. Excess of Expenditures Over Budget

The following departments had expenditures in excess of budget for the year ended December 31, 2009:

| | Exp | penditures | Budget | Excess |
|------------------------------------|-----|------------|--------------|---------------|
| General Fund | | | | |
| General government | | | | |
| Courts | \$ | 67,309 | \$ 58,000 | \$ (9,309) |
| Buildings and grounds | | 905,926 | 862,821 | (43,105) |
| Veterans service officer | | 160,161 | 133,080 | (27,081) |
| Public transportation | | | | |
| Transit | | 468,226 | 386,319 | (81,907) |
| Culture and recreation | | | | |
| Senior citizens | | 4,631 | 4,367 | (264) |
| Debt service | | | | |
| Principal retirement | | 5,529 | - | (5,529) |
| Interest | | 312 | - | (312) |
| Public Safety Special Revenue Fund | | | | |
| Public safety | | | | |
| Boat and water safety | | 87,495 | 57,211 | (30,284) |
| Emergency services | | 42,377 | 22,048 | (20,329) |
| Coroner | | 69,597 | 41,651 | (27,946) |

B. Excess of Expenditures Over Budget (Continued)

| | E | xpenditures | Budget | Excess |
|--|----|-------------|-----------------|-----------------|
| Road and Bridge Special Revenue Fund | | | | |
| Highways and streets | | | | |
| Maintenance | \$ | 3,003,983 | \$ 2,739,469 | \$ (264,514) |
| Construction | | 4,641,406 | 4,361,137 | (280,269) |
| Debt service | | | | |
| Principal retirement | | 16,118 | - | (16,118) |
| Interest | | 2,494 | - | (2,494) |
| Human Services Special Revenue Fund | | | | |
| Human services | | | | |
| Collaborative | | 170,485 | - | (170,485) |
| Environmental Affairs Special Revenue Fund | | | | |
| Sanitation | | | | |
| Recycling | | 279,930 | 266,896 | (13,034) |
| Debt service | | | | |
| Principal retirement | | 2,397 | - | (2,397) |
| Interest | | 16 | - | (16) |

II. Other Post-Employment Benefits (OPEB)

Beginning in 2008, Becker County implemented Governmental Accounting Standards Board (GASB) Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions*. Currently, only one year's actuarial data is available. Future notes will provide additional trend analysis to meet the three actuarial valuations requirement as it becomes available. For more information, refer to the Notes to the Financial Statements Section IV. C., Other Post-Employment Benefits.

SUPPLEMENTARY INFORMATION

NONMAJOR GOVERNMENTAL FUNDS

Special Revenue Funds

The <u>Parks and Recreation Special Revenue Fund</u> is used to provide for maintenance of County-owned parks and public accesses for the snowmobile trails program and ski trails program. It is funded in part by a tax levy and by grants from the Department of Natural Resources (DNR).

The <u>Resource Development Special Revenue Fund</u> is used to account for the receipt and expenditure of certain state grants. The DNR funds for tax-forfeited natural resources land are to be used for resource development, forest management, recreational development, and maintenance of County-administered, tax-forfeited lands. In addition, this fund receives a share of net receipts from forfeited tax sales.

The <u>County Ditch Special Revenue Fund</u> is used to account for financing of the construction and repair of the ditch system.

The <u>Natural Resource Management Special Revenue Fund</u> is used to account for the sale or lease of land and sales of timber and wood. The salary and expenditures of the County Land Commissioner and clerical wages are paid from this fund. The net balance in the fund is apportioned at the end of the year.

The <u>Gravel Tax Special Revenue Fund</u> is used to account for revenues from a ten-cent-per-cubic-yard production tax on gravel removed from pits in Becker County under the provisions of Minnesota Statute, § 298.75.

Debt Service Funds

The <u>Debt Service Fund</u> is used to account for the accumulation of resources for and payment of, principal and interest on long-term debt.

Statement A-1

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2009

| | Special evenue Funds tatement B-1) | Se | Debt ervice Fund | G | tal Nonmajor overnmental Funds (Exhibit 3) |
|--|--|----|---------------------|----|---|
| Assets | | | | | |
| Cash and pooled deposits and investments | \$ 1,461,051 | \$ | 423,882 | \$ | 1,884,933 |
| Cash with fiscal agent | - | | 242,466 | | 242,466 |
| Taxes receivable | | | | | |
| Current | - | | 14,408 | | 14,408 |
| Prior | 164 | | 5,454 | | 5,618 |
| Accounts receivable | 64,224 | | - | | 64,224 |
| Total Assets | \$ 1,525,439 | \$ | 686,210 | \$ | 2,211,649 |
| Liabilities and Fund Balances | | | | | |
| Liabilities | | | | | |
| Accounts payable | \$ 42,855 | \$ | - | \$ | 42,855 |
| Salaries payable | 9,212 | | - | | 9,212 |
| Due to other funds | 129,517 | | - | | 129,517 |
| Due to other governments | 263,044 | | - | | 263,044 |
| Deferred revenue - unavailable | 153 | | 14,120 | | 14,273 |
| Total Liabilities | \$ 444,781 | \$ | 14,120 | \$ | 458,901 |
| Fund Balances | | | | | |
| Reserved for | | | | | |
| Debt service | \$ - | \$ | 672,090 | \$ | 672,090 |
| Conservation of natural resources | 35,755 | | - | | 35,755 |
| Gravel pit closure | 247,157 | | - | | 247,157 |
| Unreserved | | | | | |
| Designated for | | | | | |
| Future expenditures | 6,956 | | - | | 6,956 |
| Trail groomer | 160,000 | | - | | 160,000 |
| Undesignated | 630,790 | | - | | 630,790 |
| Total Fund Balances | \$ 1,080,658 | \$ | 672,090 | \$ | 1,752,748 |
| Total Liabilities and Fund Balances | \$ 1,525,439 | \$ | 686,210 | \$ | 2,211,649 |

Statement A-2

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

| | R | Special evenue Funds | | Debt | tal Nonmajor overnmental Funds |
|------------------------------------|-----|-------------------------|----|-------------|--------------------------------------|
| | (St | tatement B-2) | Se | ervice Fund | (Exhibit 5) |
| Revenues | | | | | |
| Taxes | \$ | 33,803 | \$ | 484,400 | \$ 518,203 |
| Intergovernmental | | 182,686 | | 44,122 | 226,808 |
| Charges for services | | 4,981 | | - | 4,981 |
| Investment earnings | | - | | 218 | 218 |
| Gifts and contributions | | 200 | | - | 200 |
| Miscellaneous | | 778,408 | | - | 778,408 |
| Total Revenues | \$ | 1,000,078 | \$ | 528,740 | \$ 1,528,818 |
| Expenditures | | | | | |
| Current | | | | | |
| Culture and recreation | \$ | 175,081 | \$ | - | \$ 175,081 |
| Conservation of natural resources | | 533,116 | | - | 533,116 |
| Debt service | | | | | |
| Principal retirement | | - | | 255,000 | 255,000 |
| Interest | | - | | 244,831 | 244,831 |
| Administrative and fiscal services | | - | | 2,000 | 2,000 |
| Total Expenditures | \$ | 708,197 | \$ | 501,831 | \$ 1,210,028 |
| Excess of Revenues Over (Under) | | | | | |
| Expenditures | \$ | 291,881 | \$ | 26,909 | \$ 318,790 |
| Fund Balance - January 1 | | 788,777 | | 645,181 | 1,433,958 |
| Fund Balance - December 31 | \$ | 1,080,658 | \$ | 672,090 | \$ 1,752,748 |

COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2009

| | Parks and Accreation | Resource Development | | |
|--|-------------------------|-------------------------|---------|--|
| Assets | | | | |
| Cash and pooled deposits and investments | \$ 324,992 | \$ | 502,579 | |
| Taxes receivable | | | | |
| Prior | 164 | | - | |
| Accounts receivable | | | | |
| Total Assets | \$ 325,156 | \$ | 502,579 | |
| Liabilities and Fund Balances | | | | |
| Liabilities | | | | |
| Accounts payable | \$ 12,154 | \$ | 26,391 | |
| Salaries payable | 2,925 | | - | |
| Due to other funds | 4,468 | | - | |
| Due to other governments | 41 | | - | |
| Deferred revenue - unavailable | 153 | | - | |
| Total Liabilities | \$ 19,741 | \$ | 26,391 | |
| Fund Balances | | | | |
| Reserved for | | | | |
| Gravel pit closure | \$ - | \$ | - | |
| Conservation of natural resources | - | | - | |
| Unreserved | | | | |
| Designated for | | | | |
| Future expenditures | - | | - | |
| Trail groomer | 160,000 | | - | |
| Undesignated | 145,415 | | 476,188 | |
| Total Fund Balances | \$ 305,415 | \$ | 476,188 | |
| Total Liabilities and Fund Balances | \$ 325,156 | \$ | 502,579 | |

<u>Statement B-1</u>

| County Ditch | anagement | Gravel Tax | (Sta | Total atement A-1) |
|---------------------|----------------|-------------------|------|-----------------------|
| \$ 9,187 | \$ 195,789 | \$ 428,504 | \$ | 1,461,051 |
| - | - 18,847 | 45,377 | | 164 64,224 |
| \$ 9,187 | \$ 214,636 | \$ 473,881 | \$ | 1,525,439 |
| | | | | |
| \$ - | \$ 4,310 | \$ - | \$ | 42,855 |
| - | 6,287 1,294 | 123,755 | | 9,212 129,517 |
| - | 160,034 | 102,969 | | 263,044 |
| - | - | - | | 153 |
| \$ <u> </u> | \$ 171,925 | \$ 226,724 | \$ | 444,781 |
| \$ - | \$ - | \$ 247,157 | \$ | 247,157 |
| - | 35,755 | - | | 35,755 |
| - | 6,956 | - | | 6,956 |
| - | - | - | | 160,000 |
| 9,187 | | | | 630,790 |
| \$ 9,187 | \$ 42,711 | \$ 247,157 | \$ | 1,080,658 |
| \$ 9,187 | \$ 214,636 | \$ 473,881 | \$ | 1,525,439 |

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

| | Parks and Recreation | | |
|-----------------------------------|-------------------------|----|---------|
| Revenues | | | |
| Taxes | \$ 114 | \$ | - |
| Intergovernmental | 109,056 | | 73,630 |
| Charges for services | 4,981 | | - |
| Gifts and contributions | 200 | | - |
| Miscellaneous | 107,017 | | 261,094 |
| Total Revenues | \$ 221,368 | \$ | 334,724 |
| Expenditures | | | |
| Current | | | |
| Culture and recreation | \$ 175,081 | \$ | - |
| Conservation of natural resources | - | | 78,768 |
| Total Expenditures | \$ 175,081 | \$ | 78,768 |
| Excess of Revenues Over (Under) | | | |
| Expenditures | \$ 46,287 | \$ | 255,956 |
| Fund Balance - January 1 | 259,128 | | 220,232 |
| Fund Balance - December 31 | \$ 305,415 | \$ | 476,188 |

Statement B-2

| County Ditch | ural Resource anagement | Gravel Tax | (St | Total atement A-2) |
|---------------------|----------------------------|-------------------|-----|-----------------------|
| \$ - | \$ - | \$ 33,689 | \$ | 33,803 |
| - | - | - | | 182,686 |
| - | - | - | | 4,981 |
| - | - | - | | 200 |
| - | 410,297 | - | | 778,408 |
| \$ - | \$ 410,297 | \$ 33,689 | \$ | 1,000,078 |
| \$ - | \$ - | \$ - | \$ | 175,081 |
| - | 454,348 | - | | 533,116 |
| \$ - | \$ 454,348 | \$ - | \$ | 708,197 |
| \$ - | \$ (44,051) | \$ 33,689 | \$ | 291,881 |
| 9,187 | 86,762 | 213,468 | | 788,777 |
| \$ 9,187 | \$ 42,711 | \$ 247,157 | \$ | 1,080,658 |

<u>Schedule 8</u>

BUDGETARY COMPARISON SCHEDULE PARKS AND RECREATION SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

| | Budgeted Amounts | | | | Actual | | | Variance with Final Budget Positive |
|---------------------------------|------------------|----------|----------|----------|--------|---------|----------|---|
| | | Original | | Final | | Amounts | | (Negative) |
| Revenues | | | | | | | | |
| Taxes | \$ | - | \$ | - | \$ | 114 | \$ | 114 |
| Intergovernmental | | 105,600 | | 105,600 | | 109,056 | | 3,456 |
| Charges for services | | 2,000 | | 2,000 | | 4,981 | | 2,981 |
| Gifts and contributions | | 1,400 | | 1,400 | | 200 | | (1,200) |
| Miscellaneous | | 27,000 | | 27,000 | | 107,017 | | 80,017 |
| Total Revenues | \$ | 136,000 | \$ | 136,000 | \$ | 221,368 | \$ | 85,368 |
| Expenditures | | | | | | | | |
| Current | | | | | | | | |
| Culture and recreation | | 169,071 | | 169,071 | | 175,081 | | (6,010) |
| Excess of Revenues Over (Under) | | | | | | | | |
| Expenditures | \$ | (33,071) | \$ | (33,071) | \$ | 46,287 | \$ | 79,358 |
| Fund Balance - January 1 | | 259,128 | | 259,128 | | 259,128 | | - |
| Fund Balance - December 31 | ¢ | 226,057 | \$ | 226,057 | ¢ | 305,415 | \$ | 79,358 |
| runu Dalance - December 51 | . | 440,037 | Þ | 440,037 | Φ | 303,415 | Þ | /9,358 |

<u>Schedule 9</u>

BUDGETARY COMPARISON SCHEDULE RESOURCE DEVELOPMENT SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

| | Budgeted Original | Amoun | ts Final | Actual Amounts | Variance with Final Budget Positive (Negative) | | | |
|-----------------------------------|--------------------------|-------|-------------|-------------------|---|---------|--|--|
| | <u> </u> | | | | | (| | |
| Revenues | | | | | | | | |
| Intergovernmental | \$ 62,500 | \$ | 62,500 | \$ 73,630 | \$ | 11,130 | | |
| Miscellaneous | 115,400 | | 115,400 | 261,094 | | 145,694 | | |
| Total Revenues | \$ 177,900 | \$ | 177,900 | \$ 334,724 | \$ | 156,824 | | |
| Expenditures | | | | | | | | |
| Current | | | | | | | | |
| Conservation of natural resources | 97,700 | | 97,700 | 78,768 | | 18,932 | | |
| Excess of Revenues Over (Under) | | | | | | | | |
| Expenditures | \$ 80,200 | \$ | 80,200 | \$ 255,956 | \$ | 175,756 | | |
| Fund Balance - January 1 | 220,232 | | 220,232 | 220,232 | | - | | |
| Fund Balance - December 31 | \$ 300,432 | \$ | 300,432 | \$ 476,188 | \$ | 175,756 | | |

<u>Schedule 10</u>

BUDGETARY COMPARISON SCHEDULE DITCH SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

| | | Budgeted | Amoun | | | Actual | | ariance with Final Budget Positive | |
|-----------------------------------|----|----------|-------|-------|----|---------|------------|--|--|
| | C | Driginal | Final | | | Amounts | (Negative) | | |
| Expenditures | | | | | | | | | |
| Current | | | | | | | | | |
| Conservation of natural resources | \$ | 300 | \$ | 300 | \$ | - | \$ | 300 | |
| Excess of Revenues Over (Under) | | | | | | | | | |
| Expenditures | \$ | (300) | \$ | (300) | \$ | - | \$ | 300 | |
| Fund Balance - January 1 | | 9,187 | | 9,187 | | 9,187 | | - | |
| Fund Balance - December 31 | \$ | 8,887 | \$ | 8,887 | \$ | 9,187 | \$ | 300 | |

<u>Schedule 11</u>

BUDGETARY COMPARISON SCHEDULE NATURAL RESOURCE MANAGEMENT SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

| | Budgeted | Amoun | | Actual | Variance with Final Budget Positive |
|-----------------------------------|---------------|-------|---------|----------------|---|
| | Original | | Final | Amounts | (Negative) |
| Revenues | | | | | |
| Miscellaneous | \$ 282,000 | \$ | 282,000 | \$ 410,297 | \$ 128,297 |
| Expenditures Current | | | | | |
| Conservation of natural resources | 248,070 | | 248,070 | 454,348 | (206,278) |
| Excess of Revenues Over (Under) | | | | | |
| Expenditures | \$ 33,930 | \$ | 33,930 | \$ (44,051) | \$ (77,981) |
| Fund Balance - January 1 | 86,762 | | 86,762 | 86,762 | - |
| Fund Balance - December 31 | \$ 120,692 | \$ | 120,692 | \$ 42,711 | \$ (77,981) |

<u>Schedule 12</u>

BUDGETARY COMPARISON SCHEDULE GRAVEL TAX SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

| | Budgeted Original | Amour | ıts Final | 1 | Actual Amounts | Variance with Final Budget Positive (Negative) |
|-----------------------------------|--------------------------|-------|--------------|----|-------------------|---|
| | 0 | | | | | |
| Revenues | | | | | | |
| Taxes | \$ 115,000 | \$ | 115,000 | \$ | 33,689 | \$ (81,311) |
| Expenditures | | | | | | |
| Current | | | | | | |
| Conservation of natural resources | 115,000 | | 115,000 | | - | 115,000 |
| Excess of Revenues Over (Under) | | | | | | |
| Expenditures | \$ - | \$ | - | \$ | 33,689 | \$ 33,689 |
| Fund Balance - January 1 | 213,468 | | 213,468 | | 213,468 | - |
| Fund Balance - December 31 | \$ 213,468 | \$ | 213,468 | \$ | 247,157 | \$ 33,689 |

AGENCY FUNDS

The <u>Clearing Agency Fund</u> is used to account for the payroll deductions and distributions of a Countyadministered cafeteria plan.

The <u>Taxes and Penalties Agency Fund</u> is used to account for the collection of taxes, penalties, and special assessments and their payment to the various County funds and taxing districts.

The <u>Children's Initiative Agency Fund</u> is used to account for the cash transactions of the Becker County Children's Initiative.

Statement C-1

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

| | Balance January 1 | Additions Deductions | | Balance December 31 |
|--|--------------------------------|------------------------------------|-----------------------------------|---------------------------------|
| CLEARING FUND | | | | |
| Assets | | | | |
| Cash and pooled deposits | \$ 120,301 | \$ 3,975,207 | \$ 3,965,157 | \$ 130,351 |
| Liabilities | | | | |
| Accounts payable Due to other governments | \$ 12,301 108,000 | \$ 12,125 | \$ 12,301 3,952,856 | \$ 12,125 118,226 |
| Total Liabilities | \$ 120,301 | \$ 3,975,207 | \$ 3,965,157 | \$ 130,351 |
| TAXES AND PENALTIES FUND | | | | |
| Assets | | | | |
| Cash and pooled deposits | \$ 540,499 | \$ 38,503,186 | \$ 38,334,623 | \$ 709,062 |
| <u>Liabilities</u> | | | | |
| Due to other governments Deferred credits | \$ 441,693 98,806 | \$ 38,394,715 108,471 | \$ 38,235,817 98,806 | \$ 600,591 108,471 |
| Total Liabilities | \$ 540,499 | \$ 38,503,186 | \$ 38,334,623 | \$ 709,062 |
| CHILDREN'S INITIATIVE FUND | | | | |
| Assets | | | | |
| Cash and pooled deposits | \$ 62,257 | \$ 214,531 | \$ 141,243 | <u>\$ 135,545</u> |
| Liabilities | | | | |
| Due to other governments | \$ 62,257 | \$ 214,531 | \$ 141,243 | \$ 135,545 |
| TOTAL ALL AGENCY FUNDS | | | | |
| Assets | | | | |
| Cash and pooled deposits | \$ 723,057 | \$ 42,692,924 | \$ 42,441,023 | <u>\$ 974,958</u> |
| Liabilities | | | | |
| Accounts payable Due to other governments Deferred credits | \$ 12,301 611,950 98,806 | \$ 12,125 42,572,328 108,471 | \$ 12,301 42,329,916 98,806 | \$ 12,125 854,362 108,471 |
| Total Liabilities | \$ 723,057 | \$ 42,692,924 | \$ 42,441,023 | \$ 974,958 |

OTHER SCHEDULES

<u>Schedule 13</u>

SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2009

| | Total Governmental Funds | | |
|---|------------------------------------|----|---------|
| Shared Revenue | | | |
| State | | | |
| Highway user tax | \$ 4,733,900 | \$ | - |
| County program aid | 1,189,958 | | - |
| PERA rate reimbursement | 38,181 | | - |
| Disparity reduction aid | 738 | | - |
| Police state aid | 145,150 | | - |
| Enhanced 911 | 109,983 | | - |
| Market value credit | 1,296,659 | | 13,195 |
| Mobile home market value credit | 12,562 | | 128 |
| Total Shared Revenue | \$ 7,527,131 | \$ | 13,323 |
| Payments | | | |
| Local | | | |
| Payments in lieu of taxes | \$ 364,327 | \$ | - |
| Grants | | | |
| State | | | |
| Minnesota Department/Board of/Office of | | | |
| Corrections | \$ 236,277 | \$ | - |
| Public Safety | 10,240 | | - |
| Transportation | 177,163 | | - |
| Health | 255,133 | | - |
| Natural Resources | 177,901 | | - |
| Human Services | 2,035,726 | | - |
| Soil and Water Resources | 67,057 | | - |
| Housing Finance Agency | - | | 392,774 |
| Veterans Services | 42,550 | | - |
| Pollution Control Agency | 116,134 | | - |
| Peace Officer Standards and Training | 19,028 | | - |
| Total State | \$ 3,137,209 | \$ | 392,774 |
| Federal | | | |
| Department of | | | |
| Agriculture | \$ 422,085 | \$ | - |
| Housing and Urban Development | - | | 362,113 |
| Transportation | 455,698 | | - |
| Health and Human Services | 4,959,131 | | - |
| Homeland Security | 228,486 | | - |
| Total Federal | \$ 6,065,400 | \$ | 362,113 |
| Total State and Federal Grants | \$ 9,202,609 | \$ | 754,887 |
| Total Intergovernmental Revenue | 17,094,067 | \$ | 768,210 |

MANAGEMENT AND COMPLIANCE SECTION

Schedule 14

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2009

I. SUMMARY OF AUDITOR'S RESULTS

- A. Our report expresses an unqualified opinion on the financial statements of Becker County.
- B. A Significant deficiency in internal control was disclosed by the audit of financial statements of Becker County and are reported in the "Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*." The significant deficiency was not a material weakness.
- C. No instances of noncompliance material to the financial statements of Becker County were disclosed during the audit.
- D. No matters involving internal control over compliance relating to the audit of the major federal award programs were reported in the "Report on Compliance with Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance with OMB Circular A-133."
- E. The Auditor's Report on Compliance for the major federal award programs for Becker County expresses an unqualified opinion.
- F. No findings were disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133.
- G. The major programs were:

| Child Support Enforcement Cluster | |
|------------------------------------|--------------|
| Child Support Enforcement | CFDA #93.563 |
| Child Support Enforcement – ARRA | CFDA #93.563 |
| Foster Care Title IV-E Cluster | |
| Foster Care Title IV-E | CFDA #93.658 |
| Foster Care Title IV-E - ARRA | CFDA #93.658 |
| Medical Assistance Program Cluster | |
| Medical Assistance Program | CFDA #93.778 |
| Medical Assistance Program - ARRA | CFDA #93.778 |

- H. The threshold for distinguishing between Types A and B programs was \$300,000.
- I. Becker County was determined to be a low-risk auditee.

<u>Schedule 14</u> (Continued)

II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INTERNAL CONTROL

PREVIOUSLY REPORTED ITEM NOT RESOLVED

96-7 Segregation of Duties

Due to the limited number of personnel within several County offices, segregation of accounting duties necessary to ensure adequate internal accounting control is not possible. This is not unusual in operations the size of Becker County; however, the County's management should constantly be aware of this condition and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from an accounting control point of view.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis.

We recommend that Becker County's management be aware of the absence of segregation of duties within the accounting and data processing functions and, if possible, implement oversight procedures to ensure that internal control policies and procedures are being implemented by staff.

Client's Response:

The County is aware of the segregation of duty issue. It has implemented comprehensive internal controls.

III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS

None.

GOVERNMENTAL AUDIT SERVICES

Colleen Hoffman, Manager Gordon Dale, CPA Audrey Swenson, CPA



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of County Commissioners Becker County

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Becker County as of and for the year ended December 31, 2009, which collectively comprise the County's basic financial statements as listed in the table of contents, and have issued our report thereon dated September 29, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the Sunnyside Care Center as of and for the year ended September 30, 2009, as described in our report on Becker County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Becker County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency described in the accompanying Schedule of Findings and Questioned Costs as item 96-7. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Becker County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests and the reports of other auditors disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minnesota Legal Compliance Audit Guide for Local Government*, promulgated by the State Auditor pursuant to Minnesota Statute, § 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The *Minnesota Legal Compliance Audit Guide for Local Government* contains seven applicable categories of compliance to be tested: depositories of public funds and public investments, conflicts of interest, public indebtedness, contracting - bid laws, claims and disbursements, miscellaneous provisions, and tax increment financing. Our study included all of the listed categories. The results of our tests indicate that for the items tested, Becker County complied with the material terms and conditions of applicable legal provisions.

The County's written response to the finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. We did not audit the County's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Board of County Commissioners, management, and federal awarding agencies and pass-through entities, and is not intended to be, and should not be, used by anyone other than those specified parties.

Haffman, Dale, 5 Surenson

Hoffman, Dale, & Swenson, PLLC

September 29, 2010

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GOVERNMENTAL AUDIT SERVICES

Colleen Hoffman, Manager Gordon Dale, CPA Audrey Swenson, CPA 1845 Highway 59 South Suite 1100 Thief River Falls, MN 56701 Phone: 218-681-4078 Fax: 218-681-4079 choffman@mncable.net

REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of County Commissioners Becker County

Compliance

We have audited the compliance of Becker County with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that is applicable to its major federal programs for the year ended December 31, 2009. The County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal programs are the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audits to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Becker County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, the Becker County complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended December 31, 2009.

Internal Control Over Compliance

The management of Becker County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of significant deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Becker County as of and for the year ended December 31, 2009, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 29, 2010. We did not audit the financial statements of the Sunnyside Care Center Enterprise Fund, which is the business-type activities of Becker County for the year ended September 30, 2009. Those statements were audited by other auditors. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise Becker County's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the financial statements taken as a whole.

This report is intended for the information of the Board of County Commissioners, management, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

Haffman, Dale, 5 Surenson

Hoffman, Dale, & Swenson, PLLC

September 29, 2010

<u>Schedule 15</u>

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2009

| Federal Grantor Pass Through Agency | Federal CFDA | | _ | |
|--|-----------------|---------------|-----|------------|
| Grant Program Title | Number | | _Ex | penditures |
| U.S. Department of Agriculture | | | | |
| Passed Through Minnesota Department of Human Services | | | | |
| Supplemental Nutrition Assistance Program | 10.551 | | \$ | 3,745 |
| Passed Through Minnesota Department of Health | | | | |
| Special Supplemental Nutrition Program for Woman, Infants, and Children | 10.557 | | | 204,309 |
| Passed Through Minnesota Department of Human Services | | | | |
| State Administrative Matching Grants for Supplemental Nutrition Assistance Program Cluster | | | | |
| State Administrative Matching Grants for Supplemental Nutrition Assistance Program | 10.561 | \$ 203,308 | | |
| State Administrative Matching Grants for Supplemental Nutrition Assistance Program - ARRA | 10.561 | 10,723 | | 214,031 |
| Total U.S. Department of Agriculture | | | \$ | 422,085 |
| U.S. Department of Housing and Urban Development | | | | |
| Direct Awards | | | | |
| Public and Indian Housing | 14.850 | | | 79,935 |
| Section 8 Housing Choice Vouchers | 14.871 | | | 209,069 |
| Public Housing Capital Fund | 14.872 | | | 45,264 |
| Formula Capital Fund Stimulus Grant - ARRA | 14.885 | | | 27,845 |
| Total U.S. Department of Housing and Urban Development | | | \$ | 362,113 |
| U.S. Department of Transportation | | | | |
| Passed Through Minnesota Department of Transportation | | | | |
| Highway Planning and Construction Program Cluster | | | | |
| Highway Planning and Construction | 20.205 | \$ 24,734 | | |
| Highway Planning and Construction - ARRA | 20.205 | 248,101 | \$ | 272,835 |
| Federal Transit Formula Grants - ARRA | 20.507 | | | 59,596 |
| Formula Grants for Other Than Urbanized Areas | 20.509 | | | 87,382 |
| Passed Through Minnesota Department of Public Safety | | | | |
| State and Community Highway Safety | 20.600 | | | 5,107 |
| Minimum Penalties for Repeat Offenders for Driving While Intoxicated | 20.608 | | | 24,430 |
| Interagency Hazardous Materials Public Sector Training and Planning Grants | 20.703 | | | 6,348 |
| Total U.S. Department of Transportation | | | \$ | 455,698 |
| U.S. Department of Health and Human Services | | | | |
| Passed Through Minnesota Department of Health | | | | |
| Public Health Emergency Preparedness | 93.069 | | \$ | 40,686 |
| Immunization Grants | 93.268 | | | 800 |
| Centers for Disease Control and Prevention - Investigations and Technical Assistance | 93.283 | | | 26,620 |
| | , 5.205 | | | 20,020 |

Schedule 15 (Continued)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2009

| Federal Grantor Pass Through Agency | Federal CFDA | | | |
|--|------------------|---------------------------|----|-------------|
| Grant Program Title | Number | | E | xpenditures |
| U.S. Department of Health and Human Services (continued) Passed Through Minnesota Department of Human Services Promoting Safe and Stable Families | 93.556 | | \$ | 119,025 |
| Passed Through Minnesota Department of Health Temporary Assistance for Needy Families | 93.558 | | | 45,913 |
| Passed Through Minnesota Department of Human Services Temporary Assistance for Needy Families | 93.558 | | | 759,990 |
| Child Support Enforcement Program Cluster Child Support Enforcement Child Support Enforcement - ARRA | 93.563 93.563 | \$ 838,641 57,372 | \$ | 896,013 |
| Refugee and Entrant Assistance | 93.566 | | | 557 |
| Child Care and Development Block Grant | 93.575 | | | 5,765 |
| Child Care Mandatory and Matching Funds of the Child Care and Development Fund | 93.596 | | | 25,199 |
| Child Welfare Services - State Grants | 93.645 | | | 25,704 |
| Foster Care - Title IV-E Program Cluster Foster Care - Title IV-E Foster Care - Title IV-E - ARRA | 93.658 93.658 | \$ 446,562 5,339 | | 451,901 |
| Social Services Block Grant | 93.667 | | | 363,993 |
| Chafee Foster Care Independence Program | 93.674 | | | 19,000 |
| Medical Assistance Program Program Cluster Medical Assistance Program Medical Assistance Program - ARRA | 93.778 93.778 | \$ 2,082,110 50,800 | | 2,132,910 |
| Block Grants for Community Mental Health Services | 93.958 | | | 3,325 |
| Maternal and Child Health Services Block Grant to the States | 93.994 | | | 41,730 |
| Total U.S. Department of Health and Human Services | | | \$ | 4,959,131 |
| U.S. Department of Homeland Security Passed Through Minnesota Department of Natural Resources Boating Safety Financial Assistance | 97.012 | | \$ | 33,800 |
| Passed Through Minnesota Department of Public Safety Disaster Grants - Public Assistance | 97.036 | | | 177,861 |
| Hazard Mitigation Grant | 97.039 | | | 2,075 |
| Emergency Management Performance Grants | 97.042 | | | 14,750 |
| Total U.S. Department of Homeland Security | | | \$ | 228,486 |
| Total Federal Awards | | | \$ | 6,427,513 |

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2009

I. <u>Reporting Entity</u>

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by Becker County. The County's reporting entity is defined in Note I to the financial statements.

II. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Becker County under programs of the federal government for the year ended December 31, 2009. The information in this schedule is presented in accordance with the requirements of Office Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Because the schedule presents only a selected portion of the operations of Becker County, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Becker County.

III. Summary of Significant Accounting Policies

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through grant numbers were not assigned by the pass-through agencies.

IV. Subrecipients

During 2009, the County did not pass any federal money to subrecipients.

V. American Recovery and Reinvestment Act

The American Recovery and Reinvestment Act of 2009 (ARRA) requires recipients to clearly distinguish ARRA funds from non-ARRA funding. In the schedule, ARRA funds are denoted by the addition of ARRA to the program name.